CITY OF NEENAH TAX INCREMENT DISTRICT #7 PROJECT PLAN AMENDMENT NO. 3

Effective January 1, 2006



SUMMARY FINDINGS

CITY OF NEENAH TAX INCREMENT DISTRICT #7 WESTSIDE BUSINESS CORRIDOR PROJECT PLAN AMENDMENT NO. 3

Effective January 1, 2006

District Name:

City of Neenah Tax Increment District #7 (2006 amendment)

Location:

Westside Business Corridor.

Purpose:

Support revitalization and infrastructure development to ensure a vital and

healthy tax base.

Effective Date:

The effective date of the amendment, for the capture of new taxable value within the expanded boundary area of Tax Increment District #7, is January

1, 2006.

Proposed Costs:

\$3.637 million of public investment in utility and access improvements and district planning/project support for the district is scheduled through the expenditure period 2006-2008. No additional investment is scheduled for

the expanded boundary area of Amendment No. 3.

Project Financing:

Capital financing of \$3.637 million, utilizing borrowing proceeds.

Project Revenues:

Tax Increment District #7, as amended, is projected to create \$125.8 million of tax base through its maximum life period (2026). It will generate an estimated \$47.3 million in tax increments during that same period.

Economic Feasibility:

Based on planned expenditure and revenue levels, the projected cumulative increment of TID #7, as amended, would be sufficient to pay all principal and interest debt repayment during 2015, the 15th year of the District. At that time, the District could be closed. Upon closure and dissolution of the District, all accrued and unencumbered increments will be promptly distributed among the local taxing entities (School District, County, Vocational District and City). Following closure and dissolution, the tax base created as a result of development in the District will directly benefit the taxing entities and all future tax revenues will be directly distributed to them.

CITY OF NEENAH TAX INCREMENT DISTRICT #7 WESTSIDE BUSINESS CORRIDOR PROJECT PLAN AMENDMENT NO. 3 Effective January 1, 2006

INTRODUCTION

Tax Increment District #7 (TID #7) was created in 2000 to support revitalization and development to ensure a vital and healthy tax base in the Westside Business Corridor. In creating the district, the City of Neenah recognized that the public sector has an essential and necessary role to play in urban and economic redevelopment. In 2002, the City amended the Project Plan and modified the boundaries of TID #7 to support the Bridgewood Mixed Use Development project. In 2005, City approved Project Plan Amendment No.2 and modified the boundaries of TID #7 to support the West Towne Village development area. By investing in infrastructure projects that support growth and revitalization, and providing redevelopment assistance to overcome physical and economic obsolescence at key sites, the tax increment district enables the private sector to construct high value developments.

To date, over \$40 million in new taxable value has been created in TID #7. The private sector's renewed confidence for investing in the Westside Business Corridor has presented the community with the opportunity to capture more tax value growth there. Amendment No. 3 would add to TID #7 four redevelopment parcels, all located near the West Towne Village development, in the area of Winneconne Avenue and Tullar Road. The properties that make up the amendment area were all recently annexed to the City via the terms of an intermunicipal boundary agreement with the Town of Neenah.

The properties that make up this project area have long-standing uses that have become physically, economically, and functionally obsolete, leading to lack of maintenance and continuing disrepair. Most lack sufficient site and use arrangement to effectively accommodate safe traffic movement and parking. The properties are underutilized and the highest and best use of the project area is commercial. Project area conditions are considered blighted within statutory definitions, and are in need of redevelopment to ensure the long-term economic viability of the project area.

BOUNDARIES

The boundaries of TID #7 will be modified to add territory to the district. The amended boundaries are illustrated in Figure 1.

NAME OF DISTRICT

Upon amendment, the name of the TID shall remain City of Neenah, Tax Increment District #7.

CREATION DATE

TID #7 was created effective January 1, 2000. The effective date of the amendment, for the capture of new taxable value within the expanded boundary area of TID #7, is January 1, 2006.

PROPOSED IMPROVEMENTS AND PROJECT COSTS

Table 1 provides a detailed annual listing of proposed improvements and project costs for TID #7, as amended. Potential redevelopment sites and proposed improvements and uses for the expanded boundary area are illustrated in Figure 2.

The lands within the expanded boundary area of TID #7, are considered blighted within statutory definitions, and are in need of redevelopment to ensure the long-term economic viability of the neighborhood.

Other redevelopment sites and proposed uses in TID #7, as amended, remain unchanged.

The scope of project costs within TID #7 remains unchanged with this amended. Total project costs of TID #7, as amended, reflect current and updated budget approvals by the City of Neenah.

A schedule of project costs TID #7, as amended, is provided in Appendix B.

NON-PROJECT COSTS

There are no anticipated non-project costs within the expanded boundary area of TID #7.

RELOCATION

Any persons and businesses displaced by project activities would be relocated in accordance with applicable state and federal laws and regulations. Relocation plans for the project would be filed with the Department of Commerce, Relocation Unit, Division of Community Development. Approved relocation plans would serve as the basis for all relocation payments made as part of project activities.

MASTER PLAN, ZONING, BUILDING AND OTHER CODE CONSIDERATIONS

The proposed redevelopment master plan for the amendment area is in conformance with the City of Neenah's 2020 Comprehensive Plan, which identifies this area as a future mixed-use commercial development. Planned Development District (PDD) zoning classification will accommodate the type of mixed-use development anticipated there.

ECONOMIC FEASIBILITY

Upon the amendment of the Project Plan and the expansion of the boundary area for TID #7, the projected cumulative increment of TID #7, as amended, would be sufficient to pay all principal and interest debt repayment during 2015, the 15th year of the District. At that time, the District could be closed. Consequently, the amended TID is economically feasible. Projected tax base growth for TID #7, as amended, is provided in Appendix A.

\$3.637 million of public investment in utility and access improvements and district planning/project support is scheduled for TID #7, as amended. A schedule of these costs and a financing plan and financial feasibility analysis is provided in Appendix B.

Upon closure and dissolution of the District, all remaining unencumbered increments will be promptly distributed among all taxing entities (School District, County, Vocational District and

City). Following closure and dissolution, the tax base created as a result of development in the District will directly benefit the taxing entities and all future tax revenues will be directly distributed to them.

Recognizing that all taxing entities involved in the District will accrue significant long-term benefits from the projected success of TID #7, the City realizes that each entity is also a continuing partner in its progress, in that they will forego tax benefits on new development in the District until it is dissolved. Appendix C shows the projected increments from TID #7, as amended, over the life of the District, apportioned among the four entities, based on the formula prescribed by the Wisconsin Department of Revenue.

The following new or updated economic assumptions have been applied when developing the amended Project Plan. All other assumptions from the original plan remain in place.

- The base equalized value of the expanded boundary area of TID #7 has been established at \$546,000, which was the equalized value of real estate and personal property within this area on January 1, 2005.
- An equalized tax rate of \$24.00 is assumed to remain level throughout the remaining life of the district.
- General Obligation (G.O.) Notes and Bonds represent annual capital borrowing for public investment in the District. Initial borrowing has been assumed to be 10 20 years in length with repayment of principal on a schedule to match with accruing tax increments. Debt service in 2015 assumes reserving sufficient funds for all remaining outstanding debt. This allows for the district to be dissolved when sufficient funds are accumulated for this purpose.
- All interest rates have been projected at 4.0% 5.00%, approximately the same level as current Aa-rated G.O. Notes. Guidance for estimating future rates was provided by the City's financial advisor. No attempt has been made to anticipate cyclical rate changes in future years. Principal and interest payments of future scheduled debt installments are being planned to match the estimated tax increments generated on an annual basis.

FINANCING

The City of Neenah plans the use of G.O. Notes and Bonds or other permitted loan instruments in order to finance or refinance the costs of TID #7, as amended.

Repayment costs will be funded from tax increments generated by new tax base growth in the District.

ORDERLY DEVELOPMENT

The expansion of the boundaries of TID #7 will further promote the City's goal of orderly, sustained development and revitalization in the Westside Business Corridor. By supporting efforts to revitalize the District, the City will help to ensure a healthy tax base and economy for the entire community.

EXISTING USES AND CONDITIONS

Figure 3 illustrates the existing uses and conditions within the expanded boundary area of TID #7. Other uses and conditions identified in the previous Project Plan amendment remain unchanged.

FINDINGS

- Within the expanded boundary area of TID #7, 100% by area and 100% by number of parcels, of all real property is blighted within the statutory definition of blight. Property standing vacant for an entire 7-year period immediately preceding the creation of TID #7, combined with the expanded boundary of this amendment area, represents 7.4%, by area, of all real property in TID #7, as amended.
- The redevelopment of land within the expanded boundary area of TID #7 will significantly enhance the value of all property in the District. Stimulating new investment will increase property values District-wide.
- The project costs are consistent with the purpose of making feasible the revitalization of the Westside Business Corridor.
- As of January 1, 2005, using equalized values, the base value of TID #7 expanded boundary area for Amendments 2 and 3, the base value within the TID #8 Riverwalk Zone expanded boundary area for Amendment 3, plus the increment values of TID #5, TID #6, TID #7, and TID #8 total \$73,601,511, which is 4.28% of the total of all taxable property in the City of Neenah as shown below. State law requires that those values not exceed 12%.

TID #5 Increment Value TID #6 Increment Value TID #7 Increment Value TID #8 Increment Value TID #7 Expanded Boundary Area Base Value # 2/3 TID #8 Expanded Boundary Area Base Value No. 3 Total	\$17,861,500 \$7,113,700 \$40,994,800 \$3,544,200 \$2,427,396 \$16,915 \$71,958,511		
Total City Equalized Value	\$1,678,101,600	=	4.29%

TABLE 1
SCHEDULE OF PROJECT IMPROVEMENTS AND COSTS
TAX INCREMENT DISTRICT #7, PROJECT PLAN AMENDMENT NO.

TAX INCREMENT DISTRICT #7, PROJECT PLAN AMENDMENT NO. 3	RICT #7, PROJI	ECT PLAN AM	ENDMENT NO.	က
PROJECT DESCRIPTION	TOTAL	2006	2007	2008
1. Utility & Access	\$3,567,000	\$3,317,000	\$50,000	\$200,000
2. Planning/Project Support	\$70,000	\$30,000	\$20,000	\$20,000
TOTAL COSTS	\$3,637,000	\$3,347,000	\$70,000	\$220,000

APPENDIX A
SCHEDULE OF PROJECTED TAX BASE GROWTH
TAX INCREMENT DISTRICT #7-AMENDED & COMBINED
3RD AMENDMENT - AS OF DECEMBER 15, 2005

	Value				1% Annual	Total	Cumulative	Cumulative		Projected	Cumulative	Тах
TID	Base	Original	Base Value	Base Value	Value	Incremental	Incremental	Total	Equalized	Тах	Тах	Collection
Y 20 Y	Year	Rase Value	Decrease	Increase	Appreaciation	Value	Value	Value	Tax Rate	Increment	Increment	Year
-	0000	\$ 15.055.800			0			\$ 15,055,800	ı У	⊕		2001
- c	2007			\$ 7.098,200	0	7,098,200	7,098,200	22,154,000	26.35	187,031	187,031	2002
۷ ۳	2002	20,532,555			0	1,568,300	8,666,500	29,178,600	25.17	218,152	405,183	2003
0 4	2002	20,512,100		9,671,800	0	9,671,800	18,338,300	38,850,400	24.37	446,929	852,112	2004
ן ענ	2002	20,512,100		16,089,100	0	16,089,100	34,427,400	54,939,500	23.72	809'608	1,661,810	2005
) (C	2005	20,512,100		6,567,400	0	6,567,400	40,994,800	61,506,900	23.70	815,929	2,477,739	2006
o 1~	2002	22,2,150	(250,000)	21,500,000	615,069	21,865,069	62,859,869	83,371,969	24.00	983,875	3,461,615	2007
- α	2002	22,839,500		9,750,000	833,720	10,583,720	73,443,589	93,955,689	24.00	1,508,637	4,970,251	2008
0 0	2008	22,839,500		5,750,000	939,557	6,689,557	80,133,146	100,645,246	24.00	1,762,646	6,732,898	2009
, (2000	22,838,500	(1 300 000)	5,850,000	1,006,452	5,556,452	85,689,598	106,201,698	24.00	1,923,195	8,656,093	2010
5 5	2010	22,333,500	(222, 222, 22)		1,062,017	1,062,017	86,751,615	107,263,715	24.00	2,056,550	10,712,643	2011
- 5	2013	22,533,500			1,072,637	1,072,637	87,824,252	108,336,352	24.00	2,082,039	12,794,682	2012
<u>,</u>	2012	22,838,500			1,083,364	1,083,364	88,907,616	109,419,716	24.00	2,107,782	14,902,464	2013
5 4	2013	22,939,500			1,094,197	1,094,197	90,001,813	110,513,913	24.00	2,133,783	17,036,247	2014
<u>,</u>	2012	22,838,500			1,105,139	1,105,139	91,106,952	111,619,052	24.00	2,160,044	19,196,291	2015
5 6	2015	22,939,500			1,116,191	1,116,191	92,223,142	112,735,242	24.00	2,186,567	21,382,857	2016
17	2016	22 939 500			1,127,352	1,127,352	93,350,495	113,862,595	24.00	2,213,355	23,596,213	2017
- 4	2017	22,939,500			1,138,626	1,138,626	94,489,121	115,001,221	24.00	2,240,412	25,836,625	2018
0 0	2018	22 939 500			1,150,012	1,150,012	95,639,133	116,151,233	24.00	2,267,739	28,104,364	2019
2 5	2019	22,839,500			1,161,512	1,161,512	96,800,645	117,312,745	24.00	2,295,339	30,399,703	2020
2 5	2020	22,838,500			1,173,127	1,173,127	97,973,773	118,485,873	24.00	2,323,215	32,722,918	2021
. 6	2020	22,838,500			1,184,859	1,184,859	99,158,632	119,670,732	24.00	2,351,371	35,074,289	2022
1 K	202	22,838,500			1,196,707	1,196,707	100,355,339	120,867,439	24.00	2,379,807	37,454,096	2023
22	2022	22,838,500			1,208,674	1,208,674	101,564,013	122,076,113	24.00	2,408,528	39,862,624	2024
, c	2022	22,339,500			1,220,761	1,220,761	102,784,774	123,296,874	24.00	2,437,536	•	2025
3 6	2024	22,838,530			1,232,969	1,232,969	104,017,743	124,529,843	24.00	2,466,835		2026
27	2026	22,939,500			1,245,298	1,245,298	105,263,042	125,775,142	24.00	2,496,426	47,263,421	2027
Total			\$ (1,550,000)	\$ 83,844,800								
Net In	Net Increase			\$ 82,294,800								

APPENDIX B FINANCING & FEASIBILITY PLAN TAX INCREMENT DISTRICT #7 - AMENDED & COMBINED 3RD AMENDMENT - AS OF DECEMBER 15, 2005

TID YEAR		÷	7	62	4	ю	ø	7	60	on	9	£	13	13	4	15	16	11	18	61	20	21-27
CALENDER YEAR	TOTAL	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020-2026
PROJECT COSTS: Utility & Access Land Aquisition Site Development Assistance Design & Engineering	9,690,000 2,535,000 450,000 290,000	1,575,000 105,000 40,000	210,000	3,390,000 450,000 150,000	733,000	15,000	660,000 3,317,000 2,220,000 100,000	3,317,000	50,000	200,000		W		28			8					
Planning & Project Support Other Revenue	120,000	10,000	10,000	20,000	10,000	10,000	30,000 (143,900)	30,000	20,000	20,000												
TOTAL PROJECT COSTS	13,145,600 1,634,500		220,000 4,020,000	4,020,000	743,000	25,000	25,000 2,866,100 3	3,347,000	70,000	220,000												
CAPITAL BORROWING: General Obligation Notes General Obligation Bonds	1,979,500 1,634,500	1,634,500	220,000	345,000 220,000 3,675,000	743,000	25,000	25,000 2,866,100 3,347,000	3,347,000	70,000	220,000												
TOTAL CAPITAL BORROWING	13,145,600 1,634,500 220,000 4,020,000	1,634,500	220,000	4,020,000	743,000	25,000	25,000 2,866,100 3,347,000	3,347,000	70,000	220,000												
REPAYMENT COSTS: G. O. Debt Service - Principal G. O. Debt Service - Interest	13,145,600 5,983,142	00	4,775	5,481	70,228	(8,587)	193,568	362,633 409,415	550,735 517,780	994,639	1,106,912 1,408,061 470,725 414,307		1,029,612	785,241	627,302 289,047	590,395 263,146	623,581	656,431	689,168	689,979	280,846	2,484,601
TOTAL REPAYMENT COSTS	19,128,742	0	86,500	90,225	397,987	283,794	515,719	772,048	1,068,515	1,499,453	772,048 1,068,515 1,499,453 1,577,637 1,822,368 1,383,990 1,103,573	1,822,368 1	1,383,990	1,103,573	916,349	853,541	859,715	863,598	865,530	833,444	402,202	2,932,554
PLAN REVENUES: Property Tax Increment-Projected Investment Earnings	47,263,421 3,966,774	0	0	187,031	218,152	446,929	809,698	815,929	983,875	983,875 1,508,637 9,944 7,703	1,782,646 1,823,195 2,056,550 2,082,039 2,107,782 2,133,783 2,160,044 8,210 14,006 17,451 88,152 68,650 106,453 148,054	1,923,195	17,451	2,082,039	2,107,782	2,133,783	2,160,044	2,186,567	2,213,355	2,240,412	2,267,739	19,159,057
TOTAL PLAN REVENUES	51,230,195	0	0	187,031	218,152	446,929	869,608	815,929	993,819	1,516,340	993,819 1,516,340 1,770,856 1,937,202 2,074,002 2,120,190 2,176,432 2,240,235 2,308,097	1,937,202	2,074,002	2,120,190	2,176,432	2,240,235	2,308,097	2,378,072	2,450,295	2,524,894	2,602,965	21,659,057
Net Excess Revenue over Costs	32,101,453	0	(86,500)	96,806	(178,835)	163,135	293,979	43,881	(74,696)	16,887	183,219	183,219 114,834 690,012 1,016,617 1,260,083 1,386,694 1,448,382	690,012	1,016,617	1,260,083	1,386,694	1,448,382	1,514,474	1,514,474 1,584,785	1,691,450	2,200,763	18,726,503
Cumulative Revenue over Costs			(88,500)	10,306	(169,529)	(6,394)	287,585	331,466	256,771	273,658	466,876	466,876 581,710 1,271,722 2,288,339 3,548,422 4,935,117 6,383,499 7,887,973	1,271,722	2,288,339	3,548,422	4,935,117	6,383,499	7,897,973		11,174,187	9,482,737 11,174,187 13,374,950	32,101,453

APPENDIX C SCHEDULE OF PROJECTED TAX INCREMENTS APPORTIONED AMONG TAXING ENTITIES TAX INCREMENT DISTRICT #7 - AMENDED & COMBINED 3RD AMENDMENT - AS OF DECEMBER 15, 2005

			** ESTII	VIA.	TED APPORT	101	NMENT amor	ıg T	AXING ENT	ITIE	S **
		Projected	Neenah School		City of	V	/innebago	Т	ox Valley Technical		State of
TID	Tax	Tax	District		Neenah		County		College	V	Visconsin
Year	Year	Increment	35.74%		34.50%		22.53%	_	7.23%	-	0.000%
1	2001				0.4.500		40.445		40.500		0
2	2002	187,031	66,840		64,523		42,145		13,523		0
3	2003	218,152	77,962		75,260		49,157		15,773		0
4	2004	446,929	159,720		154,185		100,709		32,315		0
5	2005	809,698	289,364		279,336		182,453		58,545		0
6	2006	815,929	291,591		281,486		183,857		58,995		0
7	2007	983,875	351,611		339,425		221,701		71,138		0
8	2008	1,508,637	539,147		520,461		339,948		109,081		0
9	2009	1,762,646	629,923		608,092		397,185		127,447		0
10	2010	1,923,195	687,299		663,479		433,362		139,055		0
11	2011	2,056,550	734,956		709,485		463,412		148,698		0
12	2012	2,082,039	744,065		718,278		469,155		150,540		0
13	2013	2,107,782	753,265		727,159		474,956		152,402		0
14	2014	2,133,783	762,557		736,129		480,815		154,282		0
15	2015	2,160,044	771,942		745,189		486,732		156,181		0
16	2016	2,186,567	781,421		754,339		492,709		158,098		0
17	2017	2,213,355	790,994		763,581		498,745		160,035		0
18	2018	2,240,412	800,663		772,915		504,842		161,992		0
19	2019	2,267,739	810,429		782,342		511,000		163,967		0
20	2020	2,295,339	820,293		791,864		517,219		165,963		0
21	2021	2,323,215	830,255		801,481		523,501		167,979		0
22	2022	2,351,371	840,317		811,194		529,845		170,014		0
23	2023	2,379,807	850,480		821,005		536,253		172,070		0
24	2024	2,408,528	860,744		830,913		542,724		174,147		0
25	2025	2,437,536	871,110		840,920		549,261		176,244		0
26	2026	2,466,835	881,581		851,028		555,863		178,363		0
27	2027	2,496,426	892,156		861,237		562,531		180,502		0
TOTALS	3	\$ 47,263,421	\$ 16,890,684	\$	16,305,307	\$	10,650,079	\$	3,417,351	\$	75

NOTE: Estimated apportionment percentages are based upon the actual apportionment of taxes for the 2006 Tax Collection Year (2005 Tax Levy).

FIGURE 1 CITY OF NEENAH TAX INCREMENT DISTRICT #7 EXPANDED BOUNDARIES

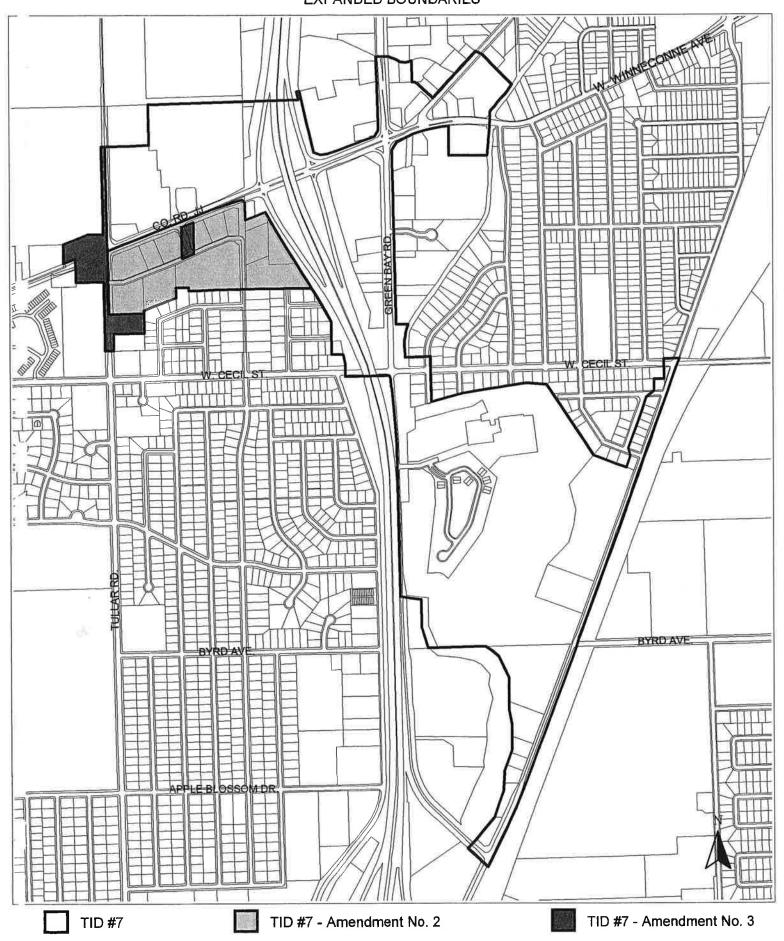


FIGURE 2 CITY OF NEENAH TAX INCREMENT DISTRICT #7 EXPANDED BOUNDARIES POTENTIAL REDEVELOPMENT SITES AND PROPOSED USES

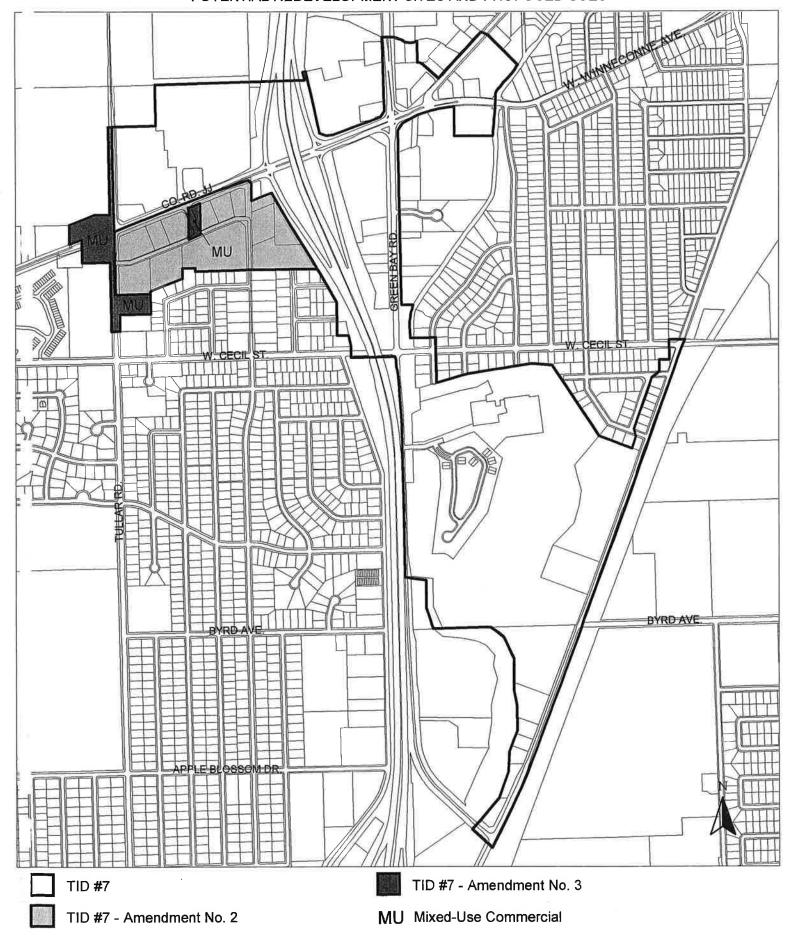
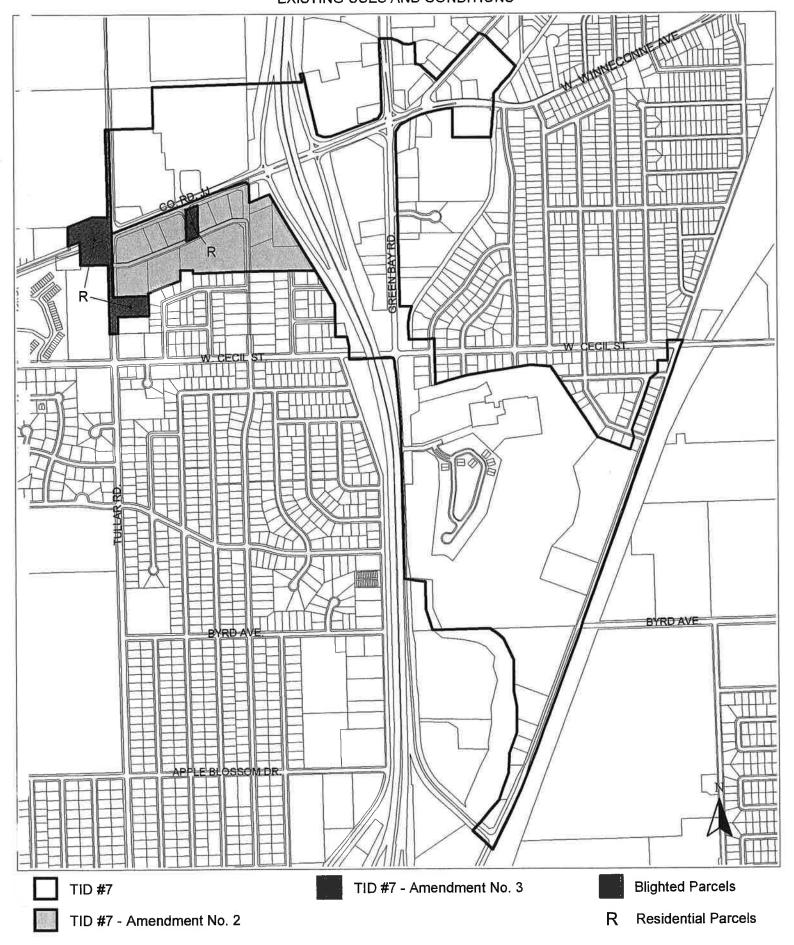


FIGURE 3 CITY OF NEENAH TAX INCREMENT DISTRICT #7 EXPANDED BOUNDARIES EXISTING USES AND CONDITIONS





City Attorney

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Phone: 920-886-6106 Fax: 920-886-6109
website/e-mail: www.ci.neenah.wi.us
Attorney's c-mail: jgodlewski@ci.neenah.wi.us

December 7, 2005

Mr. Robert Buckingham Director of Community Development 211 Walnut Street Neenah, WI 54956

RE: Tax Increment District No. 7 Project Plan Amendment No. 3

Dear Mr. Buckingham:

You have asked me for a legal opinion as to the legal sufficiency and statutory compliance of the proposed amended Tax Incremental Financing Plan for the City of Neenah Tax Increment District No. 7 Amendment No. 3. I have reviewed the Project Plan Amendment for said district as well as the appendices attached thereto in relation to their compliance with the provisions of Section 66.1105, Wis. Stats. It is my opinion that the Project Plan Amendment is in compliance with all of the provisions of Section 66.1105, Wis. Stats., dealing with the amendment of tax incremental financing districts.

If you have any questions concerning this matter, please contact me at your convenience.

James G. Godlewski

City Attorney

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