

City of Neenah, Wisconsin

Annual Comprehensive Financial Report

Year Ended December 31, 2022

Prepared By:

Department of Finance
Vicky Rasmussen, CPA, Director
Andrew Kahl, CPA, Deputy Director

	<u>Page</u>
Introductory Section	
Transmittal Letter	i
Certificate of Achievement for Excellence in Financial Reporting	viii
Directory of Officials	ix
Organization Chart	x
Financial Section	
Independent Auditors' Report	xi
Required Supplementary Information	
Management's Discussion and Analysis	xiv
Basic Financial Statements	
Government-Wide Financial Statements:	
Statement of Net Position	1
Statement of Activities	2
Fund Financial Statements:	
Balance Sheet - Governmental Funds	3
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	4
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	5
Statement of Net Position - Proprietary Funds	6
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds	8
Statement of Cash Flows - Proprietary Funds	9
Statement of Fiduciary Net Position - Custodial Funds	11
Statement of Changes in Fiduciary Net Position - Custodial Funds	12
Index to Notes to Financial Statements	13
Notes to the Financial Statements	14

City of Neenah

Table of Contents
December 31, 2022

	<u>Page</u>
Required Supplementary Information	
Schedule of Revenues and Other Financing Sources - Budget and Actual - General Fund	71
Schedule of Expenditures and Other Financing Uses - Budget and Actual - General Fund	73
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget and Actual - TIF District No. 8 - Special Revenue Fund	75
Schedule of Proportionate Share of the Net Pension Liability (Asset) - Wisconsin Retirement System	76
Schedule of Employer Contributions - Wisconsin Retirement System	76
Notes to Required Supplementary Information	77
Supplementary Information	
Debt Service Fund:	
Balance Sheet	79
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	80
Other Major Funds:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Capital Projects Fund (Major Fund) Public Infrastructure	81
Nonmajor Governmental Funds:	
Combining Balance Sheet - Nonmajor Governmental Funds	82
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	87
Schedules of Revenues, Expenditures and Changes in Fund Balances (Deficit) - Budget and Actual:	
Special Revenue Funds:	
TIF District No. 5	92
TIF District No. 6	93
TIF District No. 7	94
TIF District No. 9	95
TIF District No. 10	96
TIF District No. 11	97
TIF District No. 12	98
Community Development Block Grant	99
Housing and Business Loans	100
Industrial Development	101
Recycling	102
Health Grants	103
Parks and Recreation	104

City of Neenah

Table of Contents
December 31, 2022

	<u>Page</u>
Dial-A-Ride	105
Civic and Social	106
Library	107
Other	108
Cemetery Perpetual Care	109
Cemetery Flowers	110
G.D. Barnes Cemetery Trust	111
Neighborhood Program	112
Developer Land Sales	113
Alliant Energy PILOT	114
American Rescue Plan Act	115
 Capital Project Funds:	
TIF District No. 7	116
TIF District No. 8	117
TIF District No. 9	118
TIF District No. 10	119
TIF District No. 11	120
TIF District No. 12	121
Redevelopment	122
Facilities	123
Capital Equipment	124
Equipment Replacement	125
 Internal Service Funds:	
Combining Statement of Net Position - Internal Service Funds	126
Combining Statement of Revenues, Expenses and Changes in Net Position - Internal Service Funds	127
Combining Statement of Cash Flows - Internal Service Funds	128
 Fiduciary Funds:	
Combining Statement of Fiduciary Net Position - Custodial Funds	129
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds	130
 Menasha-Neenah Municipal Court:	
Operating Fund - Schedule of Revenues, Expenditures and Changes in Fund Balance	131
 Neenah-Menasha Fire Rescue:	
Operating Fund - Schedule of Cash Collections, Disbursements and Changes in the Cash Balance	132

City of Neenah

Table of Contents
December 31, 2022

	<u>Page</u>
TIF District Schedules:	
Project-Length Schedule of Construction Projects - TIF District No. 5 Fund	133
Project-Length Schedule of Construction Projects - TIF District No. 6 Fund	133
Project-Length Schedule of Construction Projects - TIF District No. 7 Fund	134
Project-Length Schedule of Construction Projects - TIF District No. 8 Fund	134
Project-Length Schedule of Construction Projects - TIF District No. 9 Fund	135
Project-Length Schedule of Construction Projects - TIF District No. 10 Fund	135
Project-Length Schedule of Construction Projects - TIF District No. 11 Fund	136
Community Development Authority Cash Flow:	
Statement of Cash Flows - Component Unit	137
Statistical Section	
Schedule 1 - Net Position by Component - Last Ten Fiscal Years	138
Schedule 2 - Change in Net Position - Last Ten Fiscal Years	139
Schedule 3 - Program Revenues by Function/Program - Last Ten Fiscal Years	141
Schedule 4 - Fund Balances, Governmental Funds - Last Ten Fiscal Years	142
Schedule 5 - Change in Fund Balances, Governmental Funds - Last Ten Fiscal Years	143
Schedule 6 - Assessed and Equalized Value of Taxable Property - Last Ten Fiscal Years	144
Schedule 7 - Property Tax Rates - All Direct and Overlapping Governments - Last Ten Fiscal Years	145
Schedule 8 - Principal Taxpayers - 2022 and Nine Years Prior	146
Schedule 9 - Property Tax Levies and Collections - Last Ten Fiscal Years	147
Schedule 10 - Outstanding Debt by Type - Last Ten Fiscal Years	148
Schedule 11 - Ratio of Outstanding Debt to Equalized Valuation and Debt Per Capita	149
Schedule 12 - Computation of Direct and Overlapping Debt	150
Schedule 13 - Computation of Legal Debt Margin	151
Schedule 14 - Revenue Bond Coverage - Water Utility	152
Schedule 15 - Water Utility Data - Ten Largest Water Users	153

City of Neenah

Table of Contents
December 31, 2022

	<u>Page</u>
Schedule 16 - Demographic and Economic Statistics	154
Schedule 17 - Principal Industrial and Commercial Employers	155
Schedule 18 - Schedule of Insurance in Force	156
Schedule 19 - Miscellaneous Statistics	157

INTRODUCTORY SECTION



Finance Department

211 Walnut St. • P.O. Box 426 • Neenah WI 54957-0426
Phone 920-886-6140 • Fax: 920-886-6150 • e-mail: vrasmussen@neenahwi.gov

VICKY K RASMUSSEN

Director of Finance

June 26, 2023

Dear Mayor Lang, President Borchardt, Members of the Common Council:

The City of Neenah (the “City”) 2022 Annual Comprehensive Financial Report was prepared by the Finance Department. Responsibility for accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of my knowledge and belief, the data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

In accordance with GAAP, this Annual Comprehensive Financial Report includes Management's Discussion and Analysis (“MD&A”), which provides a narrative introduction and an overview and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The remainder of this transmittal letter will provide an overview of the City's economic conditions and demographic information, along with accomplishments achieved during fiscal year 2022 and future initiatives of the City.

OVERVIEW OF THE CITY

The City of Neenah is located in northeast Wisconsin in Winnebago County. Directly adjacent to Lake Winnebago and the Fox River, it lies 5 miles south of Appleton, 37 miles south of Green Bay, and approximately 90 miles north of Milwaukee. The City serves a 9.88 square mile area. Its current population is 27,726 based on 2022 estimates.

The French first explored the land area of which the City is comprised in 1634. The settlement became known as “Neenah” in 1844, became “Winnebago Rapids Village” in 1856, and was incorporated as the “City of Neenah” in 1873. The City is situated in the center of what is commonly known as the Fox Valley, so called because of the historical significance of the Fox River as a navigable waterway linking Lake Winnebago with Lake Michigan and the St. Lawrence Seaway. This strategic linkage and water resource was key to the Neenah area developing into a major manufacturing, service and commercial center associated with the national paper industry, from which the City has continued to realize strong economic growth.

The Cities of Neenah, Appleton, Menasha and Oshkosh comprise an area known as the Fox Valley due to their location along the Fox River. This metropolitan area, which has an estimated population of over 400,000 people, is Wisconsin's third largest socio-economic market and one of its fastest growing metropolitan areas. The State of Wisconsin reports continue to pinpoint the Fox Cities as a leader in property valuation growth and high personal income.

Neenah's downtown is home to the world headquarters of Plexus Corporation and Alta Resources, along with a significant presence from both ThedaCare and Bergstrom Corporation. The ongoing Downtown Riverwalk Zone Initiative has already generated over \$92 million in new projects and additional investment is anticipated within the next few years. As evidence of the City's business friendly and vibrant downtown, current estimates indicate that over 14,000 people are employed within a one-mile radius of the downtown area during the daytime hours.

Economic development efforts in the area focus on the collective strengths of the region. While the Fox Cities rank as one of the 50 largest manufacturing centers in the country, the region has broadened its economic base by placing emphasis on assistance with business expansion, and selectively targeting industry sectors for new business growth.

ECONOMIC CONDITION AND OUTLOOK

Despite a downturn in construction activity nationally, 2022 building permits issued in the City totaled over \$114,000,000 in project valuation.

Notable projects in 2022 included the Theda Care Regional Medical Center's emergency room expansion, on-going review of the Shattuck Middle School redevelopment project, and the Bridgewood Golf Luxury Apartment development which is expected to add over 200 units of apartments to the City over the next 5 years.

The South Commercial Street Corridor Plan was completed and presented to Council. The Plan serves as a guide to the redevelopment and revitalization of S. Commercial Street between Cecil Street and Alcott Drive. In addition, a commercial façade improvement grant was created to encourage façade and site enhancements along the corridor. The Neenah Next Downtown Master Plan was adopted, which provides a vision for the future of Downtown Neenah including enhancements to bicycle facilities, improvements to the traffic network, and development concepts.

Much of the City's ongoing development success is due to the active, aggressive and prudent use of Tax Incremental Financing Districts (TIF). The City currently has five open TIF Districts. Existing districts include TIF Districts Nos. 8 and 10 which are located in and adjacent to the City's downtown business and waterfront district. In the last year, TIF No. 8 has seen the redevelopment of the City's waterfront as well as the completion of the mixed-use 201 West project, The Plaza at Gateway Park, and the Solaris on Main residential development. TIF No. 10 has leveraged the success of adjacent TID No. 8 in significant improvement to Arrowhead Park, including the hugely popular Loop the Lake Trail and associated amenities.

The City's other TIF Districts include TIF No. 7, which was created to support the City's Westside Business Corridor adjacent to Interstate 41. TIF No. 9, created in 2015, serves an area adjacent to Interstate 41 and is home to Menasha Corp's new Global Headquarters. TIF No. 11 is composed of a multi-family commercial development that was completed in 2020, adding more than \$14 million of value to the City's tax base. TIF No. 12, created in 2022, will help to support redevelopment of the Bridgewood Golf Course property.

TIF Districts No. 5 and No. 6 will close in 2023 after a one-year affordable housing extension. The extension will provide the City over \$800,000 to assist with efforts to provide additional affordable housing within the community and improve the overall housing stock of the City.

The following table summarizes the City's TIF district property value status:

<u>TIF No.</u>	<u>Creation Date</u>	<u>Max Exp Date</u>	<u>Max Close Date</u>	<u>Amended Base Value</u>	<u>1/1/22 Value</u>	<u>Increment</u>
5	1/1/93	4/21/15	4/22/30	\$13,458,200	\$29,306,200	\$15,848,000
6	1/1/97	3/9/15	3/20/30	2,869,600	31,569,200	28,699,600
7	1/1/00	7/4/22	7/05/37	39,226,900	152,097,500	112,870,600
8	1/1/01	9/4/23	9/05/38	14,743,600	87,569,800	72,826,200
9	1/1/15	3/17/36	3/18/42	15,959,100	25,882,400	9,923,300
10	1/1/15	8/4/36	8/05/42	3,681,600	20,226,000	16,544,400
11	1/1/17	2/1/33	2/1/38	117,700	17,721,800	17,604,100
12	1/1/22		8/3/42			
						<u>\$274,316,200</u>

Neenah's future and economic development outlook remains strong and well positioned as the economy rebounds. Opportunities for major commercial and industrial projects are available in planned business centers and at prime development sites. Residential development has been limited by the number of available lots in the City. In order to help resolve this issue, the City annexed about 15 acres of land into the City including a 13-acre property along County Highway G. In addition, the Homes at Freedom Meadows subdivision was approved creating 31 single-family lots along County Highway G and Woodenshoe Road. This subdivision represents the second phase of development on City-owned property. When complete the development will create an additional 150 single-family parcels on 130 acres of land.

COMMUNITY SERVICES

Community residents enjoy access to 26 City parks with a total of 384 acres of parkland including 7,500 feet of shoreline. Facilities include an outdoor swimming pool complex, boat launches, tennis and pickleball courts, archery range, ball diamonds, basketball courts, skate/bike park, ice rinks, soccer fields, volleyball courts, playgrounds, trails, fishing decks, sled hills and various other recreational facilities.

The Neenah Riverwalk at Shattuck Park provides residents and visitors to the community a cultural, recreational, and social experience in the heart of the Downtown. Key features

include a barrier free riverwalk, a waters-edge pavilion, a walkout pier in the inner harbor, an interactive fountain, a concert lawn and ample sitting areas. Shattuck Park is a preferred venue for events, concerts, festivals and other community gatherings.

To preserve the rich history of Neenah as a paper manufacturing community, Legacy Park was constructed in 2010 on a portion of the former Glatfelter Paper Mill site. The original smokestack from the Glatfelter Mill stands at the center of the park as a tribute to the employees and founders of a business that so strongly influenced the early years of Neenah's development. Visitors to the park can continue along the newly constructed extension of the Neenah Riverwalk, adjacent to the Plexus Headquarters, the Fox River and Little Lake Butte des Morts. In 2012, construction was completed on Gateway Plaza, a public plaza designed to provide space for civic functions as well as day-to-day users. This Plaza, located between Plexus Global Headquarters and the Affinity Medical Clinic, had the strong support of private donors. It currently serves, and will continue to serve, as a connection between the downtown and the Arrowhead development. This partnership between the City and those generating private funds allowed the construction of a high-quality public space for the entire community to enjoy.

The City administers a comprehensive recreation program offering activities and services in arts, sports, special events, wellness/fitness, hobby and entertainment. By maintaining partnerships with private non-profit groups, the City helps facilitate many other opportunities including sailing lessons and regattas, major soccer tournaments and one of the largest 3-on-3 basketball tournaments in the State. A full-service YMCA and the Boys & Girls Brigade offer numerous year-round programs and camping opportunities.

Neenah Access Trails is a system of on-street routes and off-street trails designed to provide a safe and convenient means of non-motorized travel for both recreation and transportation purposes. The system provides access to the neighborhoods, parks, employment centers, shopping areas and other key destinations, bringing together City residents and neighboring cities in the unifying spirit of community, wellness and enjoyment of the outdoors. The city of Neenah is one of three communities that supports a 3.5-mile loop around the southern portion of Little Lake Buttes des Morts. The city's portion includes 2 trestles, off road bike and pedestrian paths and on road and sidewalk portions of the overall trail.

Neenah Public Library's use has increased significantly since the 50,000 square foot building opened in 2000. The Library provides high quality and varied programming for patrons of all ages, as well as research services and readers' advisory services. Additional services include homebound delivery; collections created specifically for classrooms; meeting rooms for use by individuals, groups, businesses, and classes, including three rooms equipped with hearing loops for hearing impaired adults and children and two new mid-sized rooms (funded by donations from the community); free legal clinics; free volunteer tax preparation assistance; sensory bags for children with autism; book clubs; a visiting book bike, and monthly Memory Café meetings for those with dementia and their care partners. The Library promotes and provides literacy support for all ages and at all levels, from newborns through seniors. The Library continues to educate the community in the use of new technology through classes and one-on-one assistance.

The City's private Bergstrom-Mahler Museum of Glass houses one of the world's most renowned collections of glass paperweights and glassware, plus other objects of art. It is the location of many public exhibits of nationally known artists in various mediums. Other cultural venues in the City include Pickard Auditorium, a 1,600-seat performing arts center used for local, regional and national touring productions.

City residents have access to both public and private colleges and universities in the Fox Valley region. Fox Valley Technical College ("FVTC") has two main campuses in Appleton and Oshkosh. It is ranked among the nation's top three vocational educational schools. The University of Wisconsin-Oshkosh ("UW-Oshkosh") is one of 13 universities administered by the Wisconsin Board of Regents. UW-Oshkosh has an approximate enrollment of 14,000 graduate and undergraduate students, employs approximately 1,700 people, and is located on a 167-acre campus along the Fox River. UW-Oshkosh was established in 1871. It offers a number of "advance study" classes at the Neenah High School campus for college bound students. Lawrence University, located in Appleton, was chartered in 1847 with the Methodist Church, but today is a non-sectarian and independent four-year liberal arts college. Appleton's Lawrence University has an enrollment of approximately 1,500 students. Marian College, located in Fond du Lac, is another four-year liberal arts college, which also offers classes in the City. The University of Wisconsin-Fox Valley (two-year center) is located in Menasha.

Neenah is home to ThedaCare Regional Medical Center – Neenah (ThedaCare), formerly Theda Clark Medical Center, a 250-bed acute care hospital that has been ranked among the "100 Top Hospitals" in the United States and as a national "Consumer Choice" hospital. ThedaCare operates ThedaStar Air Medical Helicopter and is the metropolitan area's only American College of Surgeons' Verified Level II Trauma Center. ThedaCare is also home to Children's Hospital of Wisconsin–Fox Valley, a separately licensed pediatric hospital that includes the area's only neo-natal intensive care unit. ThedaCare Regional Medical Center – Neenah has been providing service in Northeast Wisconsin for over 100 years.

FINANCIAL INFORMATION

City management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. As a recipient of federal, state and county financial assistance, the City also is responsible for assuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations. This internal control structure is subject to periodic evaluation by management, its independent auditors and audit staffs of the state and federal governments.

The City maintains strong budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated operating and capital improvements budgets adopted by the Common Council. Annual budgets are adopted for all funds, including the activities of the General Fund, Special Revenue Funds, Debt Service Fund, Capital Project Funds, Internal Service Funds and Enterprise Funds. Five-year financial plans are adopted for capital improvement projects. Budgetary control is maintained through expenditure limitation at the defined cost center level (a cost center can be a fund, major program, department or specific activity for which control of expenditures is considered appropriate). Proposed expenditures for which moneys were not previously appropriated, or which result in an overrun of budget control balances, may not take place without additional appropriations made available through Common Council approval.

An explanation of the City's accounting policies is contained in the notes to the financial statements, which are an integral part of this report. The notes explain the basis of accounting for each major fund type, describe the purpose of the funds used, and provide other significant information.

As demonstrated by the statements, schedules and notes included in the **Financial Section** of this report, the City continues to meet its responsibility for sound financial management.

INDEPENDENT AUDIT

State statutes require an annual audit by independent certified public accountants. The City selected the accounting firm of Baker Tilly US, LLP. The auditors report on the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Neenah.

REPORTING ACHIEVEMENTS

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Neenah for its annual comprehensive financial report for the fiscal year ended December 31, 2021. This was the 39th consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is only valid for a period of one year. We believe that the 2022 Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

CONTINUING DISCLOSURE REQUIREMENTS

In compliance with Securities and Exchange Commission Disclosure Rule 15C2-12, and according to terms of the City's Official Statement for issuance of debt, tables in the **Statistical Section** and **Notes to Basic Financial Statements** incorporate specific financial information for the benefit of existing and potential investors in the City's securities. The City files its Annual Comprehensive Financial Report with the Municipal Securities Rulemaking Board (MSRB) and will continue that practice in fulfillment of its obligation under the SEC Rule. Timely notice of material events enumerated in the Rule will be provided to appropriate authorities as prescribed.

ACKNOWLEDGMENTS

The preparation of this Annual Comprehensive Financial Report on a timely basis was made possible by the dedicated service and commitment of each member of the Finance Department staff. They have my sincere appreciation for their individual contribution in preparation of the report.

I also want to recognize the Baker Tilly US, LLP audit management team for their dedication and expertise, which contributed significantly to the report quality and adherence to professional accounting standards.

In closing, I would like to thank the Common Council and Mayor for their leadership and support in the planning and conducting of the financial operations of the City in a responsible and progressive manner.

A handwritten signature in cursive script that reads "Vicky Rasmussen".

Vicky Rasmussen, CPA
Director of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Neenah
Wisconsin**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2021

Christopher P. Morill

Executive Director/CEO

CITY OF NEENAH DIRECTORY OF OFFICIALS

MAYOR

Jane B. Lang

PRESIDENT OF THE COUNCIL

Brian Borchardt

COUNCIL MEMBERS

Aldermanic District 1:	Cari Lendrum
Aldermanic District 1:	John Skeyrms
Aldermanic District 1:	Kathie Boyette
Aldermanic District 2:	Dan Steiner
Aldermanic District 2:	Tami Erickson
Aldermanic District 2:	Brian Borchardt
Aldermanic District 3:	Lee Hillstrom
Aldermanic District 3:	Scott Weber
Aldermanic District 3:	Todd Stevenson

OFFICERS

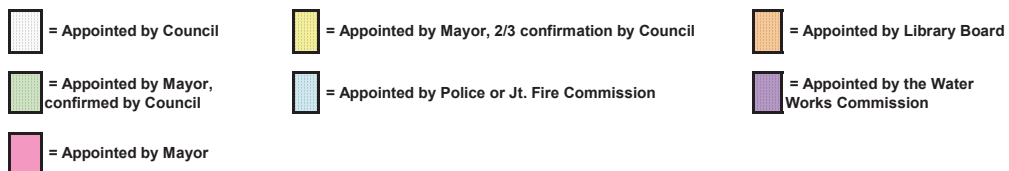
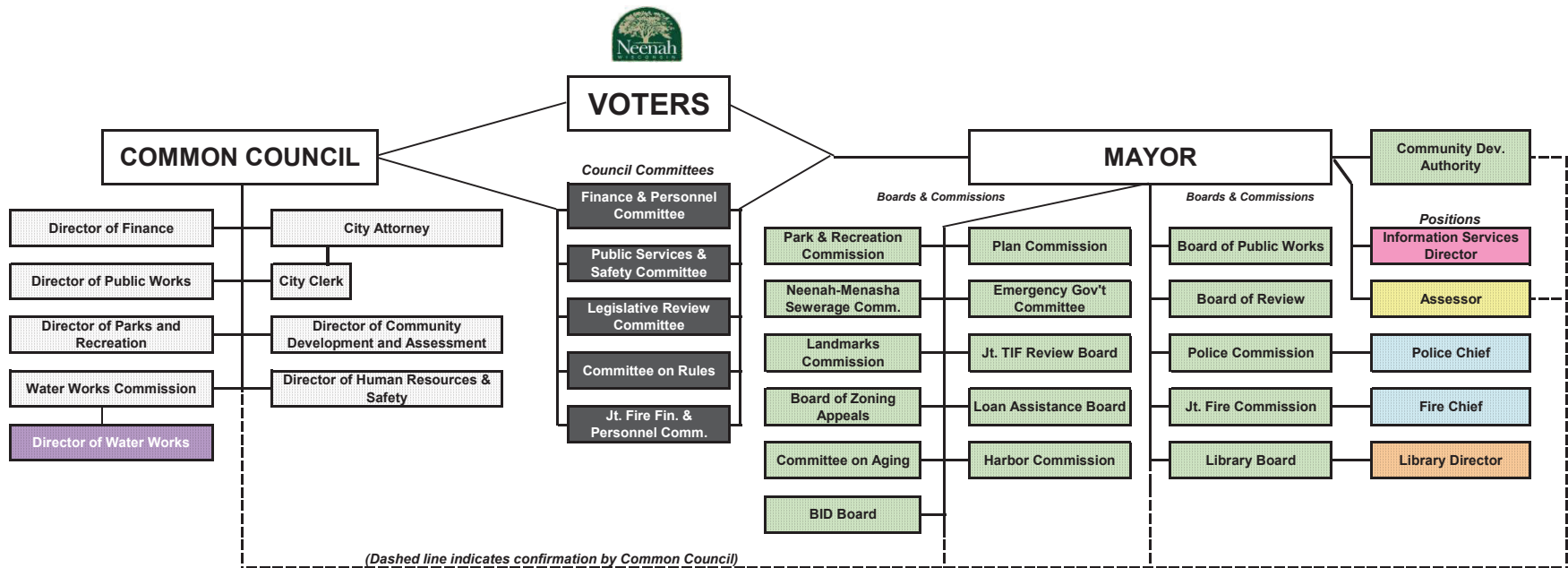
Director of Finance	Vicky K. Rasmussen
City Attorney	David C. Rashid
City Clerk	Charlotte K. Nagel
Director of Human Resources and Safety	Amy Fairchild
Police Chief	Aaron Olson
Fire Chief	Kevin Kloehn
Director of Public Works and Utilities	Gerry Kaiser
Director of Community Development and Assessment	Chris A. Haese
Director of Library	Nicole Hardina-Wilhelm
Director of Parks and Recreation	Michael Kading
Director of Information Systems	Joseph Wenninger

STANDING FINANCE AND PERSONNEL COMMITTEE

Aldersperson Tami Erickson (Chairman)
Aldersperson John Skeyrms (Vice Chairman)
Aldersperson Kathie Boyette
Aldersperson Brian Borchardt
Aldersperson Dan Steiner

STANDING PUBLIC SERVICES AND SAFETY COMMITTEE

Aldersperson Cari Lendrum (Chairman)
Aldersperson Lee Hillstrom (Vice Chairman)
Aldersperson Brian Borchardt
Aldersperson Scott Weber
Aldersperson Todd Stevenson



Independent Auditors' Report

To the Mayor and Common Council of the
City of Neenah

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Neenah (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City as of December 31, 2022 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the City adopted the provisions of GASB Statement No. 87, *Leases*, effective January 1, 2022. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory section and statistical section included in the annual comprehensive financial report but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2023 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Baker Tilly US, LLP". The signature is written in a cursive, flowing style.

Madison, Wisconsin
June 26, 2023

Management's Discussion and Analysis (Unaudited)

The following discussion and analysis is intended to provide readers an overview of the financial activities of the City of Neenah (the "City") for the fiscal year ended December 31, 2022. The information should be read in conjunction with the preceding letter of transmittal, as well as the City's financial statements, which begin on page 1 of this report.

THE FINANCIAL HIGHLIGHTS

- > The City's net position (assets/deferred outflows of resources less liabilities/deferred inflows of resources) totals \$195,747,435 as of December 31, 2022. Net position from Governmental Activities accounts for \$110,276,255 of the total, an increase of \$743,089 from the previous year. Business-Type Activities net position was \$85,471,180, an increase of \$3,002,890 from 2021.
- > The City ended 2022 with a fund balance of \$29,693,531 for all Governmental Funds, an increase of \$2,547,698 from 2021. This total includes \$3,411,119, which is unassigned, in the City's General Fund. This fund balance is 12.82% of the City's 2022 actual General Fund expenditures/other financing uses of \$26,614,003.
- > In 2022, the City issued \$16,230,000 in General Obligation ("G.O.") Notes backed by the full faith and credit of the City. Of those amounts, \$12,670,000 was attributed to Governmental Activities, \$2,650,000 was earmarked for Business-Type Activities, and \$910,000 was issued to refund prior debt issued in TIDs 7 and 8.
- > The City also issued \$10,055,000 in Taxable General Obligation Refunding Bonds to refund a previous issue of CDA Lease Revenue Bonds.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements designed to provide readers a broad overview of the financial condition of the City of Neenah as of December 31, 2022. The Statement of Net Position and Statement of Activities (pages 1 and 2) provide information about the financial condition of the City as a whole. It provides the reader the Total Net Position of the City (all assets/deferred outflows of resources less liabilities/deferred inflows of resources). It also provides the reader a financial summary of the activities and operations of the City. On pages 3 through 5 are fund financial statements that provide a more detailed summary of the Governmental Funds (nonbusiness-type activities).

Management's Discussion and Analysis (Unaudited)

The remaining statements on pages 6 through 12 provide information on the City's Proprietary (business-type activity) Funds and Fiduciary Funds (in which the City acts solely as an agent for the benefit of those outside of the City's operation).

GOVERNMENT-WIDE FINANCIAL STATEMENTS

As we begin to analyze the City's financial condition and operations as of December 31, 2022, we will try to answer some very basic questions. Is the City better or worse off financially than it was in 2021? Has the City planned appropriately for its operations and activities? Is the City financially healthy as it plans for the future?

First, let's provide some general information to facilitate a better understanding of how local government is required to account for and report on its operations and activities. In the Statement of Net Position and Statement of Activities, we divide the City into three categories:

Governmental Activities: Most of the City's basic services are reported here. This includes Public Safety (police, fire, emergency government), Public Works (engineering, street lighting, garbage collection, street repair, snow and ice removal, traffic control), Parks, Recreation and Education (public library, parks, recreation programs, swimming pool, special events), Health and Welfare, Community Development (economic development, building inspections, mass transit) and General Government (common council, mayor, administration, risk management/insurance). These services are funded by various revenue sources, including property taxes, intergovernmental aid, licenses and permits, charges for services and investment income.

Business-Type Activities: For these activities, the City charges a fee to cover all or most of the costs of certain services it provides. The City's Water, Sewer, Stormwater and Parking Utilities are reported here.

Component Units: The City includes two separate entities, the Business Improvement District ("BID") and the Community Development Authority ("CDA"). Separate statements are issued for the BID but are not for the CDA.

FUND FINANCIAL STATEMENTS

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Neenah is required by law to use "fund accounting" to ensure and demonstrate compliance with all finance-related requirements. All funds of the City are divided into three categories: *governmental funds*, *proprietary funds* and *custodial funds*. Each category of funds uses different accounting methods to account for and report financial results.

Management's Discussion and Analysis (Unaudited)

Governmental Funds

The majority of the City's operations and activities are reported in governmental funds, which focus on how money flows into and out of those funds. The balances left in these funds are available to be spent in future years. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. It also is useful in evaluating a government's ability to meet near-term financing requirements. The relationship between governmental *activities* (as reported in the Statement of Net Position and Statement of Activities) and governmental *funds* is reconciled at the end of the fund financial statements on page 5. Following is a listing and description of the governmental funds reported by the City of Neenah in 2022:

General Fund

The general fund (major fund) is the general operating fund of the City. It is used to account for all financial resources except those resources required to be accounted for in another fund.

Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects). In 2022, the City of Neenah used special revenue funds to account for:

TIF District No. 5	Parks and Recreation
TIF District No. 6	Dial-A-Ride
TIF District No. 7	Civic and Social
TIF District No. 8 (major fund)	Library
TIF District No. 9	Other
TIF District No. 10	Cemetery Perpetual Care
TIF District No. 11	Cemetery Flowers
TIF District No. 12	G.D. Barnes Cemetery Trust
Community Development Block Grant	Neighborhood Program
Housing/Business Loans	Developer Land Sales
Industrial Development	Alliant Energy PILOT
Recycling	American Rescue Plan Act
Health Grants	

Management's Discussion and Analysis (Unaudited)

Debt Service Fund

The debt service fund (major fund) is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of, general long-term debt principal, interest and related costs (other than those being financed by proprietary funds).

Capital Projects Funds

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment (other than those financed by proprietary funds). In 2022, the City of Neenah used capital project funds to account for:

- Public Infrastructure (major fund)
- TIF District No. 7
- TIF District No. 8
- TIF District No. 9
- TIF District No. 10
- TIF District No. 11
- TIF District No. 12
- Redevelopment
- Facilities
- Capital Equipment
- Equipment Replacement

The basic governmental fund financial statements can be found on pages 3 through 5 of this report.

Proprietary Funds

When the City charges customers for the services it provides, whether to outside customers or other units of the City, these services are generally accounted for and reported in the proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and Statement of Activities. They include *enterprise funds*, which are the same (with more detail) as the business-type activities that are reported in the government-wide statements, and *internal service funds*, which report activities that provide services and supplies for the City's other programs and activities.

Management's Discussion and Analysis (Unaudited)

Enterprise Funds

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control and accountability or other purposes. In 2022, the City of Neenah used enterprise funds to account for:

Water Utility (major fund)
Stormwater Utility (major fund)

Sewerage Disposal Utility (major fund)
Parking Utility

Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City or to other governmental units on a cost-reimbursement basis. In 2022, the City of Neenah used internal service funds to account for:

Fleet Management
Benefit Accrual
Insurance

Information Systems
Geographic Information Systems

The basic proprietary fund financial statements can be found on pages 6 through 10 of this report.

Fiduciary Funds

Custodial Funds

Custodial funds are used to account for assets controlled by the City in a fiduciary capacity for individuals, private organizations, other governments. In 2022, the City of Neenah used custodial funds to account for:

Tax Collections
Neenah-Menasha Fire Rescue

Menasha-Neenah Municipal Court

The basic fiduciary fund financial statements can be found on pages 11 through 12 of this report.

Management's Discussion and Analysis (Unaudited)

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As stated earlier, net position (assets/deferred outflows of resources less liabilities/deferred inflows of resources) total \$195,747,435 for the City of Neenah as of December 31, 2022. This includes total assets of \$343,161,868, deferred outflows of resources of \$20,627,788, total liabilities of \$109,122,388 and deferred inflows of resources of \$58,919,833. While the usefulness of these numbers in determining the financial position of the City is somewhat limited, it is useful to examine the specifics of the City's total net position.

Capital assets (land, buildings, building improvements, improvements other than buildings, machinery and equipment, infrastructure, and construction in progress) account for approximately 66% of the City's total assets. This includes the City's investment in roads, sewers and bridges. Non-current liabilities, most of which were incurred to finance capital assets, account for approximately 89% of all City liabilities. The following table provides an analysis of the City's net position outlook:

	CITY OF NEENAH NET POSITION					
	Governmental		Business-Type		Total	
	Activities		Activities			
	2022	2021	2022	2021	2022	2021
Current and other assets	\$ 81,173,200	\$ 72,394,904	\$ 32,985,416	\$ 26,278,213	\$ 114,158,616	\$ 98,673,117
Capital assets	143,617,465	140,687,713	85,385,787	82,340,122	229,003,252	223,027,835
Total assets	224,790,665	213,082,617	118,371,203	108,618,335	343,161,868	321,700,952
Deferred outflows of resources	19,133,530	12,511,720	1,494,258	1,012,580	20,627,788	13,524,300
Long-term liabilities	(76,335,566)	(69,273,820)	(21,195,390)	(22,588,894)	(97,530,956)	(91,862,714)
Other Liabilities	(8,387,868)	(6,551,959)	(3,203,564)	(3,275,159)	(11,591,432)	(9,827,118)
Total liabilities	(84,723,434)	(75,825,779)	(24,398,954)	(25,864,053)	(109,122,388)	(101,689,832)
Deferred inflows of resources	(48,924,506)	(40,235,392)	(9,995,327)	(1,298,572)	(58,919,833)	(41,533,964)
Net position:						
Net investment in capital assets	97,301,178	100,389,425	68,901,291	65,114,027	165,356,808	164,763,604
Restricted	25,689,327	21,367,146	1,844,844	1,909,107	27,534,171	23,276,253
Unrestricted (deficit)	(12,714,250)	(12,223,405)	14,725,045	15,445,156	2,856,456	3,961,599
Total net position	\$ 110,276,255	\$ 109,533,166	\$ 85,471,180	\$ 82,468,290	\$ 195,747,435	\$ 192,001,456

The total net position section includes an adjustment of \$845,661 for capital assets owned by the business-type activities column but financed by debt of the governmental activities column (see Notes to Financial Statements – Equity Classifications on page 26).

Management's Discussion and Analysis (Unaudited)

Net position for governmental activities increased \$743,089 from 2021, while net position for business-type activities rose by \$3,002,890. The increase in governmental activity net position is primarily due to the receipt of American Rescue Plan Act (ARPA) funds from the federal government, separately reduced by a “mark-to-market” loss adjustment for the City’s long-term investments. This loss is unrealized as the City intends to hold all of its investments to maturity. The net position for business-type activities benefited mainly from an increase in capital assets and a reduction in long-term liabilities. Specifically, Water Utility 2022 operating income was over \$3.2 million (before transfers), while the City's combined Sanitary and Storm Water Utilities operating income was in excess of \$1,000,000, again before transfers.

Management's Discussion and Analysis (Unaudited)

The following table provides a more detailed analysis of the City's change in net position:

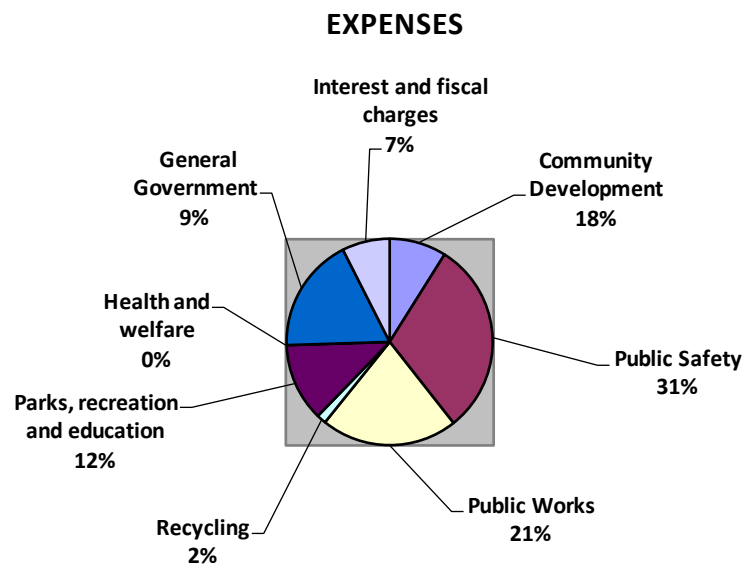
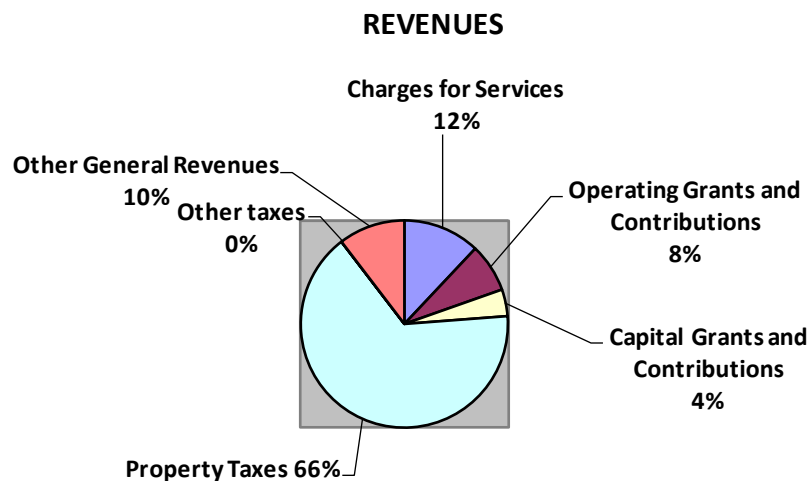
CITY OF NEENAH CHANGES IN NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Revenues						
Program Revenues						
Charges for services	\$ 4,258,995	\$ 4,140,912	\$ 14,846,978	\$ 15,119,185	\$ 19,105,973	\$ 19,260,097
Operating grants and contributions	2,683,580	1,214,850	-	-	2,683,580	1,214,850
Capital grants and contributions	1,485,984	8,683,322	961,193	1,112,156	2,447,177	9,795,478
General revenues						
Property taxes	23,307,010	23,321,284	-	-	23,307,010	23,321,284
Other taxes	6,090	64,289	-	-	6,090	64,289
Other general revenues	3,674,157	4,573,882	120,041	65,922	3,794,198	4,639,804
Total revenues	35,415,816	41,998,539	15,928,212	16,297,263	51,344,028	58,295,802
Expenses						
General government	3,294,254	2,910,977	-	-	3,294,254	2,910,977
Public safety	11,219,313	10,689,734	-	-	11,219,313	10,689,734
Public works	7,897,203	8,094,930	-	-	7,897,203	8,094,930
Recycling	544,741	460,715	-	-	544,741	460,715
Parks, recreation and education	4,513,371	5,651,893	-	-	4,513,371	5,651,893
Health and welfare	-	-	-	-	-	-
Community development	6,640,938	2,504,816	-	-	6,640,938	2,504,816
Interest and fiscal charges	2,754,045	1,783,064	-	-	2,754,045	1,783,064
Water utility	-	-	5,119,390	4,592,685	5,119,390	4,592,685
Sewer disposal utility	-	-	4,090,087	4,107,432	4,090,087	4,107,432
Storm water utility	-	-	1,290,303	1,235,640	1,290,303	1,235,640
Other proprietary funds	-	-	234,404	229,973	234,404	229,973
Total expenses	36,863,865	32,096,129	10,734,184	10,165,730	47,598,049	42,261,859
Increase (decrease) in net position before transfers	(1,448,049)	9,902,410	5,194,028	6,131,533	3,745,979	16,033,943
Transfers	2,191,138	2,519,405	(2,191,138)	(2,519,405)	-	-
Change in net position	743,089	12,421,815	3,002,890	3,612,128	3,745,979	16,033,943
Net position-beginning	109,533,166	97,111,351	82,468,290	78,856,162	192,001,456	175,967,513
Net position-end of year	\$ 110,276,255	\$ 109,533,166	\$ 85,471,180	\$ 82,468,290	\$ 195,747,435	\$ 192,001,456

Management's Discussion and Analysis

(Unaudited)

Property taxes in 2022 accounted for 66% of total governmental activities revenue, while charges for services accounted for 93% all of revenues generated by business-type activities. Expenses for public safety and public works were 52% of all governmental activities expenses. Business-type activities expenses were mostly due to the operations of the Water Utility (48%) and Sewerage Disposal Utility (38%). The following graphs provide a breakdown of all governmental activities revenues and expenses:



Management's Discussion and Analysis (Unaudited)

INDIVIDUAL FUND FINANCIAL ANALYSIS

Governmental Funds

The City of Neenah ended 2022 with a fund balance of \$29,693,531 in its governmental funds, an increase of \$2,547,698 (9%) from December 31, 2021.

General Fund

The City's General Fund realized a fund balance decrease of \$1,689,968 (-32%) from 2022 operations. An adjustment of the City's long-term investments to market value in the amount of \$2,114,313 was the main reason for the fund balance decrease. A sharp rise in general interest rates throughout 2022 caused the drop in value of certain investments in the City's portfolio. Although the adjustment is required by accounting standards, the City intends to hold all of its investments to maturity and therefore will likely never realize the loss recorded in 2022. The adjustment also has no foreseeable impact on the City's operations or cash flows.

Excluding the "mark-to-market" adjustment, the City experienced a budgetary surplus of \$424,345, driven largely by better-than-expected budgetary performances by the City's Police and Parks and Recreation Departments. The City also applied \$1.3 million of ARPA funds towards its general fund for Public Safety use, allowing it to forgo transfers from other City funds.

Fund balance at year-end totaled \$3,652,578, of which \$3,411,119 is unassigned. This unassigned fund balance is 13% of the City's 2022 actual General Fund expenditures/other financing uses of \$26,614,003. Municipal credit analyst Standard and Poor's (S&P) considers the fund balance in the general fund an important measure of a City's financial condition.

Special Revenue -TIF District No. 8

The Special Revenue -TIF District No. 8 fund accounts for the accumulation of TIF tax increment generated by development in the district, and the corresponding transfer of funds to the City's general and debt service funds for administrative and debt service-related costs. The net increase in fund balance during the year was \$35,559, which resulted in a fund balance deficit at year-end of \$7,648,490. This included a transfer of \$1,430,111 from donor TIF District No. 7. The primary reason for the slight increase in the fund balance was reduced interest costs resulting from the refunding of an existing lease revenue bond.

Debt Service

The Debt Service Fund accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. The year ended with a fund balance of \$8,886,647. The net increase in fund balance during the year of \$520,372 was primarily due to the City's decision to continue the practice, which began in 2012, to annually levy excess funds for TIF-related Debt Service, funding that had previously been used to fund non-TIF debt service payments. That set aside, which now totals \$8.6 million and remains in the Debt Service Fund balance, is being used to fund temporary advances to offset cash deficits in TIFs No. 8, 9 and 10, deficits created by debt service payments in excess of tax increment received.

Management's Discussion and Analysis (Unaudited)

Capital Projects – Public Infrastructure

This fund accounts for resources to be used for the acquisition, construction or maintenance of streets, sewers, pedestrian routes and traffic signals. Fund revenues were in excess of expenditures in 2022, leading to a minor increase in fund balance of \$67,274. This resulted in a fund balance at year-end of \$3,889,628.

Special Revenue Fund – TIF District No. 7

The Special Revenue -TIF District No. 7 fund accounts for the accumulation of TIF tax increment generated by development in the district, and the corresponding transfer of funds to the City's general and debt service funds for administrative and debt service related costs. Increment generated for TIF No. 7 was more than sufficient to offset debt service payments, leading to an initial positive fund balance of \$1,430,111. As a donor TIF, TIF District No. 7 then transferred this full amount to TIF District No. 8, which lead to the final fund balance of \$0.

Capital Projects – TIF District No. 8

This fund accounts for resources to be used to fund redevelopment projects within the City's Doty Island and Riverwalk Zone improvement districts. The fund experienced a decrease in fund balance of \$388,018 in 2022. This resulted in a positive year-end balance of \$2,199,750. This amount includes Debt Service Reserve funds set aside in trust that will be used to make final year debt service payments on current CDA debt outstanding. Reduction of this reserve fund in connection with the refunding of CDA debt led to the decrease in fund balance in 2022.

Capital Projects – TIF District No. 10

This fund accounts for resources to be used to fund redevelopment projects within the City's Near Downtown improvement district. Less expenditures than revenues in 2022 led to a slight increase in fund balance of \$18,399. This resulted in a positive fund balance at year-end of \$1,142,445, funds available to carry forward for future projects.

Proprietary Funds

Water Utility

The water utility's operating income was \$3,202,959 in 2022, with net income before transfers and contributions of \$3,168,493. These positive operating results led to an increase in net position of \$2,555,795. The water utility's 2022 rate of return is 6.95%, below the ROR from 2021 of 8.52%, but near the utility's authorized ROR of 7.50%. Positive operating outcomes are the result of ongoing stable results in both operating revenues expenses within a currently positive budgetary structure.

Management's Discussion and Analysis (Unaudited)

Sewerage Disposal Utility

The sewerage disposal utility realized an operating gain, before transfers and contributions, of \$512,013. Overall net position decreased by \$111,952 due to a reduction in customer usage and increased interest costs on debt. A low-rate structure was the main contributing factor to the operating loss and decrease in net position in years prior to 2011. The City approved a new rate structure in late 2008 for implementation in 2009-2014, resulting in the continuation of stable operating results for 2022.

Storm Water Utility

In 2022, the utility had operating income of \$648,644 and an increase in net position of \$543,718. Stability in both rates to customers as well as operations continue to be the driving force behind ongoing positive operating results.

BUDGETARY ANALYSIS

The City's 2022 General Fund adopted expenditure budget totaled \$26,949,590. The Common Council approved departmental 2022 carryover requests of 2021 unspent operating funds totaling \$107,430, for an amended expenditure budget of \$27,057,020. The City's final adopted General Fund revenue budget totaled \$26,849,590. The 2022 adopted budget, before carryovers, also included the use of \$100,000 of reserves to balance the General Fund operating budget.

The City ended 2022 with a total fund balance decrease of \$1,689,968 and an unassigned fund balance decrease of \$1,648,939 from 2021. The fund balance decrease was largely due to an unbudgeted "Mark-to-market" accounting adjustment of \$2,114,313 for the City's investments.

Actual general fund revenue and other financing sources was \$1,925,555 (7%) less than budget. The City experienced positive variances in revenue categories Intergovernmental Revenue (\$32,707), Licenses and Permits (\$52,642), Charges for Services (\$42,799), and Sale of City Property (\$38,773) with negative revenue variances in Taxes (\$33,241), Fines, Forfeitures and Penalties (\$39,312), and Investment Income/Miscellaneous (\$1,989,927).

General fund expenditures and other financing sources finished 2022 with a favorable budget variance of \$443,017 (2%). The City experienced positive variances from General Government (\$51,377), Public Safety (\$221,493), Public Works (\$44,282), Parks, Recreation, and Education (\$82,059), and Community Development (\$53,340) with Other (\$9,784) experiencing a negative variance. Statements highlighting budget versus actual variances can be found on pages 71 through 74 of this report.

In summary, the City's combined negative revenue variance of \$1,925,555 and positive expenditure variance of \$443,017 led to a 2022 General Fund operating loss of \$1,482,538. This number, when reduced by the 2022 budgeted use of reserves of \$100,000 and by the 2022 carryovers of \$107,430, equals the total decrease in fund balance of \$1,689,968 for fiscal year 2022.

Management's Discussion and Analysis (Unaudited)

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2022, the City of Neenah had a net investment in capital assets of \$165,356,808 for all governmental and business-type activities of the City. This is an increase of \$593,204 or .4%, from the end of 2021.

Major capital asset additions (before depreciation) that took place in the City's governmental activities include net additions to Streets (\$2,352,374) and Trails (\$1,780,439).

In the City's business-type activities, the Water Utility experienced a net increase (before accumulated depreciation) in Treatment (\$14,252), Transmission and Distribution (\$2,268,864), and Administrative and general assets (\$98,931). The City's Sewerage Disposal Utility saw a net increase in Collection System (\$578,724), while the Storm Water Utility also had a net addition in Collection System (\$544,547) and Detention Ponds (\$336,406). The City's Parking Utility saw no major reduction in any categories in 2022. The following table provides a summary of the City's change in capital assets:

CITY OF NEENAH CAPITAL ASSETS						
	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Land	\$ 15,694,850	\$ 15,694,850	\$ 280,447	\$ 280,447	\$ 15,975,297	\$ 15,975,297
Detention Ponds	-	-	3,836,121	3,499,715	3,836,121	3,499,715
Right-of-way	13,114,508	13,114,508	-	-	13,114,508	13,114,508
Land Improvements	10,602,548	10,553,643	-	-	10,602,548	10,553,643
Depreciable Capital Assets	176,814,069	170,949,000	125,379,036	121,896,586	302,193,105	292,845,586
Construction in progress	625,201	281,932	1,761,404	717,763	2,386,605	999,695
Total capital assets	216,851,176	210,593,933	131,257,008	126,394,511	348,108,184	336,988,444
Less accumulated depreciation	(73,233,711)	(69,906,220)	(45,871,221)	(44,054,389)	(119,104,932)	(113,960,609)
Capital assets net of depreciation	<u>\$ 143,617,465</u>	<u>\$ 140,687,713</u>	<u>\$ 85,385,787</u>	<u>\$ 82,340,122</u>	<u>\$ 229,003,252</u>	<u>\$ 223,027,835</u>

More detail regarding the City's capital assets can be found in Notes to Financial Statements on pages 38 to 41 of this report.

Management's Discussion and Analysis (Unaudited)

Outstanding Debt

The City's outstanding general obligation debt (backed by the full faith and credit of City taxpayers) as of December 31, 2022, totaled \$77,698,390. The City also had a revenue debt outstanding of \$4,484,843 backed by revenues generated from the Neenah Water Utility (\$4,278,346) and Storm Water Utility (\$206,497). The revenue debt total also includes \$6,618,715 of Sanitary Sewer Clean Water Loan Fund Revenue debt of which the City is responsible through its ownership share in the Neenah-Menasha Sewerage Commission, which issued the loan in 2013. In addition, the City has an obligation to the City's Community Development Authority (CDA) totaling \$4,311,819 for the repayment of outstanding lease revenue bonds.

In 2022, the City issued \$16,230,000 in General Obligation Promissory Notes. Notes are debt instruments in which the debt principal will be paid off in ten years or less. Proceeds from the notes were authorized for use in the following manner:

City Capital Improvements Projects	\$11,616,000
Tax Incremental Financing Districts	1,055,000
Tax Incremental Financing Districts (Refunded)	910,000
Sanitary Sewer Utility	1,532,000
Storm Water Utility	<u>1,117,000</u>
Total	<u>\$16,230,000</u>

The City also issued \$10,055,000 in Taxable General Obligation Refunding Bonds in 2022 to refund an existing issue of CDA Lease Revenue Bonds.

City outstanding G.O. notes and bonds carry an AA/stable rating from Standard & Poor's. Moody's rating for all outstanding water utility revenue debt was Aa3 as of 12/31/22.

Wisconsin state statutes limit the amount of general obligation debt a governmental entity may issue to 5% of its total equalized valuation. Based upon the City's 2022 equalized value of \$2,731,410,000, the City's statutory debt limit totaled \$136,570,500. Excluding excess funds available in the Debt Service Fund, the City was at 57% of its legal debt limit as of December 31, 2022.

Management's Discussion and Analysis (Unaudited)

The following table provides a summary of all outstanding debt and lease obligations:

CITY OF NEENAH OUTSTANDING DEBT						
	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
General obligation bonds and notes	\$ 65,803,060	\$ 48,743,000	\$ 11,895,330	\$ 11,040,489	\$ 77,698,390	\$ 59,783,489
Obligation to CDA	4,311,819	14,960,357	-	-	4,311,819	14,960,357
Revenue bonds	-	-	10,703,558	13,377,169	10,703,558	13,377,169
Total	\$ 70,114,879	\$ 63,703,357	\$ 22,598,888	\$ 24,417,658	\$ 92,713,767	\$ 88,121,015

More detail regarding the City's outstanding debt can be found in Notes to Financial Statements on pages 46 through 53 of this report.

ECONOMIC FACTORS, 2022 TAX RATES AND THE 2023 BUDGET

As we enter 2023, the City of Neenah continues to experience relative stability in city government and ongoing signs of positive growth in the community as a whole. Obviously, COVID-19 was a significant event that has affected all communities, big and small. Fortunately, the previously strong national, state and regional economy as well as ongoing strength locally had put the City in a healthy position to weather the storm and prepare us for the next season of growth and prosperity. While challenges still exist, the City believes it is well positioned to meet ongoing and future issues as they arise.

Regarding housing, commercial and industrial property values in 2022, which are based upon values as of January 1, 2022, the City again showed solid growth, as reflected by a 7.24% increase in equalized value from 2021. Entering 2023, the City continues to aggressively seek development in all three sectors through the conservative yet creative use of Tax Incremental Financing as well as quality of life improvements within the community at large.

On the larger economic issues, City demographic statistics such as City and resident per return adjusted gross income and total per capita income continue to perform well when compared to both state and national averages. In its most recent rating report affirming the City's AA/Stable rating, Standard and Poors (S&P) continue to note the following positive or very positive attributes: Adequate economy; Strong management; Strong budgetary performance and; Very strong budgetary flexibility, very strong liquidity and Strong institutional framework. The only negative attribute noted was a weak debt and contingent liability profile.

In summary, these attributes have allowed the City to position itself to counteract ongoing challenges without adversely affecting core services, while remaining committed to solutions that are based on sound financial principles that are sustainable into the future.

Management's Discussion and Analysis (Unaudited)

Regarding budgetary matters, the City's 2022 budget provided for an operating tax levy increase of 2.04% (before TIF), with a .18% increase after TIF. Regarding the assessed tax rate, the 2023 budget provided for an assessed tax rate (after TIF) for City services of \$8.7303 per \$1,000 of assessed valuation (a 2.22% increase). The corresponding equalized tax rate is \$7.5779 per \$1,000 of equalized value (a 3.80% decrease). Based upon recent surveys, those rates position the City at approximately the median for all full-service communities located within Northeast Wisconsin. In addition, the City implemented the fourth year of a Transportation Assessment Replacement Fee (TARF) on all property owners. The purpose of the TARF is to generate revenue that would allow the City to eliminate special assessments for Street Resurfacing, Street Reconstruction and Sidewalk Construction projects. The fee was set at \$23 per Impervious Area Unit (IAU) for five years and is expected to generate approximately \$400,000 in revenue annually.

In the City's enterprise funds, the City's Water Utility continues on sound financial footing. A large rate increase in 2011 coupled with operating cost reductions utility-wide have contributed to this ongoing stability. This includes the systematic drawdown of the Water Utility's long-term debt. The recent business location of a large water user in the City Business Park, as well as other business retention and development should bode well for stable or increased water sales in 2023 and beyond. The Utility's rate of return for 2022 was 6.95%. The Sanitary Sewer Utility experienced five rate increases from 2009-2014, with no changes implemented for 2015-2022. The 2013-14 increases were primarily to fund the City's share of a \$23 million improvement project to the Neenah/Menasha Wastewater Treatment Plant. Despite these increases, rates continue to be among the lowest in the state. The City's Stormwater Utility have remained unchanged for the past nine years, with no plans for modifications in the foreseeable future. The Storm Water Utility charges all properties in the City a fee based upon the approximate impervious surface (ERU) of the property, which contributes to stormwater runoff.

COVID-19

In 2020 and 2021, the City was able to benefit financially from both austerity measures implemented at the local level as well as CARES funding provided by the federal government. The City has received approximately \$5.5 million from the American Rescue Plan Act (ARPA) to address the economic effects of the COVID-19 pandemic. The City continues to plan and coordinate the best potential uses of the funds based upon updated guidance from the Department of Treasury. In 2022, the City applied \$1.3 million in ARPA funds towards its general fund for Public Safety use. Allowable under the Lost Revenue provision of the law, use of the funds in this manner provides the greatest benefit to all citizens, as well as the greatest financial flexibility for public safety funding, both at present and into the future.

REQUESTS FOR FINANCIAL INFORMATION

This financial report is designed to provide a general overview of the City of Neenah's finances for anyone who would have an interest. Additional information regarding the City's finances or questions concerning any of the information found in this report should be addressed to the City of Neenah, Director of Finance, 211 Walnut Street, P.O. Box 426, Neenah, WI 54957-0426. Other information related to the City can be accessed on the City's website at www.ci.neenah.wi.us.

BASIC FINANCIAL STATEMENTS

City of NeenahStatement of Net Position
December 31, 2022

	Primary Government			
	Governmental Activities	Business-Type Activities	Total	Component Unit
Assets				
Cash and investments	\$ 35,532,717	\$ 13,444,080	\$ 48,976,797	\$ -
Receivables (net):				
Taxes	24,501,527	-	24,501,527	-
Delinquent personal property	14,716	-	14,716	-
Special assessments	852,704	295,898	1,148,602	-
Loans	454,677	-	454,677	-
Accrued interest	109,978	13,539	123,517	10,640
Accounts	26,451	1,683,119	1,709,570	-
Unbilled revenues	-	1,546,668	1,546,668	-
Leases	1,527,177	8,206,477	9,733,654	-
Other	1,524,723	25,025	1,549,748	-
Internal balances	1,149,772	(1,149,772)	-	-
Due from component unit	1,703,013	-	1,703,013	-
Due from other governments	357,185	6,618,715	6,975,900	-
Receivable from primary government	-	-	-	4,311,819
Inventories	245,273	117,002	362,275	-
Prepaid items	448,455	3,528	451,983	-
Restricted assets:				
Cash and investments	-	1,444,372	1,444,372	1,703,013
Net pension asset	9,830,350	736,765	10,567,115	-
Deposit with risk pool	1,117,155	-	1,117,155	-
Land held for resale	1,777,327	-	1,777,327	-
Capital assets:				
Land	15,694,850	280,447	15,975,297	-
Detention ponds	-	3,836,121	3,836,121	-
Right-of-way	13,114,508	-	13,114,508	-
Land improvements	10,602,548	-	10,602,548	-
Construction in progress	625,201	1,761,404	2,386,605	-
Depreciable capital assets, net	103,580,358	79,507,815	183,088,173	-
Total assets	224,790,665	118,371,203	343,161,868	6,025,472
Deferred Outflows of Resources				
Unamortized loss on advance refunding	-	-	-	183,181
Pension related amounts	19,133,530	1,494,258	20,627,788	-
Total deferred outflows of resources	19,133,530	1,494,258	20,627,788	183,181
Liabilities				
Accounts payable	2,148,632	629,217	2,777,849	-
Other accrued liabilities	1,069,032	157,968	1,227,000	10,640
Claims payable	73,710	-	73,710	-
Due to other governmental units	812	-	812	-
Due to primary government	-	-	-	1,703,013
Other liabilities	670,718	58,807	729,525	-
Unearned revenue	4,424,964	8,216	4,433,180	-
Liabilities payable from restricted assets:				
Current maturities of revenue debt	-	2,332,063	2,332,063	-
Accrued interest	-	17,293	17,293	-
Noncurrent liabilities:				
Due within one year	9,487,611	1,969,389	11,457,000	1,275,000
Due in more than one year	66,847,955	19,226,001	86,073,956	3,220,000
Total liabilities	84,723,434	24,398,954	109,122,388	6,208,653
Deferred Inflows of Resources				
Property tax levied for next period	24,302,276	-	24,302,276	-
Unearned lease revenue	1,527,177	8,206,477	9,733,654	-
Pension related amounts	23,095,053	1,788,850	24,883,903	-
Total deferred inflows of resources	48,924,506	9,995,327	58,919,833	-
Net Position				
Net investment in capital assets	97,301,178	68,901,291	165,356,808	-
Restricted for:				
Debt service	8,696,915	1,108,079	9,804,994	-
TIF Districts	3,567,167	-	3,567,167	-
Loans	447,201	-	447,201	-
Grant programs	58,859	-	58,859	-
Library	1,637,895	-	1,637,895	-
Cemetery (nonexpendable)	1,441,326	-	1,441,326	-
Cemetery (spendable)	9,614	-	9,614	-
Net pension asset	9,830,350	736,765	10,567,115	-
Unrestricted (deficit)	(12,714,250)	14,725,045	2,856,456	-
Total net position	\$ 110,276,255	\$ 85,471,180	\$ 195,747,435	\$ -

See notes to financial statements

City of Neenah

Statement of Activities

Year Ended December 31, 2022

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Unit
					Governmental Activities	Business-Type Activities	Total	
Primary Government								
Governmental activities:								
General government	\$ 3,294,254	\$ 931,618	\$ -	\$ -	\$ (2,362,636)	\$ -	\$ (2,362,636)	\$ -
Public safety	11,219,313	318,364	104,598	-	(10,796,351)	-	(10,796,351)	-
Public works	7,897,203	634,930	525,000	1,472,578	(5,264,695)	-	(5,264,695)	-
Recycling	544,741	336,885	262,241	-	54,385	-	54,385	-
Parks, recreation and education	4,513,371	1,626,373	118,165	13,406	(2,755,427)	-	(2,755,427)	-
Health and welfare	-	104,308	-	-	104,308	-	104,308	-
Community development	6,640,938	306,517	1,673,576	-	(4,660,845)	-	(4,660,845)	-
Interest and fiscal charges	2,754,045	-	-	-	(2,754,045)	-	(2,754,045)	-
Total governmental activities	36,863,865	4,258,995	2,683,580	1,485,984	(28,435,306)	-	(28,435,306)	-
Business-type activities:								
Water utility	5,119,390	8,207,945	-	275,066	-	3,363,621	3,363,621	-
Sewerage disposal utility	4,090,087	4,575,018	-	221,087	-	706,018	706,018	-
Stormwater utility	1,290,303	1,814,282	-	465,040	-	989,019	989,019	-
Parking utility	234,404	249,733	-	-	-	15,329	15,329	-
Total business-type activities	10,734,184	14,846,978	-	961,193	-	5,073,987	5,073,987	-
Total primary government	\$ 47,598,049	\$ 19,105,973	\$ 2,683,580	\$ 2,447,177	-	5,073,987	(23,361,319)	-
Component Unit, Business-Type Activities								
Community Development Authority	\$ 253,855	\$ -	\$ -	\$ -				(253,855)
General Revenues								
Taxes:								
Property taxes, levied for general purposes					14,279,339	-	14,279,339	
Property taxes, levied for debt service					3,800,000	-	3,800,000	-
Property taxes, levied for TIF purposes					5,227,671	-	5,227,671	-
Other taxes					6,090	-	6,090	-
Intergovernmental revenues not restricted to specific programs					4,991,595	-	4,991,595	-
Public gifts and/or grants					186,858	-	186,858	-
Investment income (loss)					(1,826,288)	11,014	(1,815,274)	253,855
Miscellaneous					321,992	109,027	431,019	-
Transfers					2,191,138	(2,191,138)	-	-
Total general revenues and transfers					29,178,395	(2,071,097)	27,107,298	253,855
Change in net position					743,089	3,002,890	3,745,979	-
Net Position, Beginning					109,533,166	82,468,290	192,001,456	-
Net Position, Ending					\$ 110,276,255	\$ 85,471,180	\$ 195,747,435	\$ -

See notes to financial statements

City of Neenah

Balance Sheet - Governmental Funds
December 31, 2022

	General	Special Revenue - TIF District No. 8	Debt Service	Capital Projects - Public Infrastructure	Nonmajor Governmental Funds	Total Governmental Funds
Assets						
Cash and investments	\$ 2,893,247	\$ 274,728	\$ 62,641	\$ 3,479,022	\$ 22,965,281	\$ 29,674,919
Receivables (net):						
Taxes	14,756,594	1,403,458	4,118,064	-	4,223,411	24,501,527
Delinquent personal property	14,716	-	-	-	-	14,716
Special assessments	12,402	-	376,643	463,659	-	852,704
Loans	-	-	-	-	454,677	454,677
Accrued interest	109,978	-	-	-	-	109,978
Leases	1,527,177	-	-	-	-	1,527,177
Other	473,502	126,782	106,010	705,585	112,844	1,524,723
Due from other funds	971,373	-	-	-	-	971,373
Due from component unit	-	-	-	-	1,703,013	1,703,013
Due from other governments	6,526	-	-	350,659	-	357,185
Prepaid items	25,291	-	-	-	373,621	398,912
Land held for resale	-	-	-	-	1,004,327	1,004,327
Advances to other funds	-	-	8,600,000	378,457	194,810	9,173,267
Total assets	<u>\$ 20,790,806</u>	<u>\$ 1,804,968</u>	<u>\$ 13,263,358</u>	<u>\$ 5,377,382</u>	<u>\$ 31,031,984</u>	<u>\$ 72,268,498</u>
Liabilities, Deferred Inflows of Resources and Fund Balances						
Liabilities:						
Accounts payable	\$ 363,498	\$ -	\$ 68	\$ 832,589	\$ 602,949	\$ 1,799,104
Other accrued liabilities	454,582	-	-	-	-	454,582
Due to other governmental units	812	-	-	-	-	812
Due to other funds	86,737	-	-	-	-	86,737
Other liabilities	-	-	-	655,165	27,293	682,458
Unearned revenue	-	-	-	-	4,407,032	4,407,032
Advances from other funds	-	8,050,000	-	-	858,131	8,908,131
Total liabilities	<u>905,629</u>	<u>8,050,000</u>	<u>68</u>	<u>1,487,754</u>	<u>5,895,405</u>	<u>16,338,856</u>
Deferred inflows of resources:						
Property tax levied for next period	14,675,407	1,403,458	4,000,000	-	4,223,411	24,302,276
Unearned lease revenue	1,527,177	-	-	-	-	1,527,177
Unavailable revenue	30,015	-	376,643	-	-	406,658
Total deferred inflows of resources	<u>16,232,599</u>	<u>1,403,458</u>	<u>4,376,643</u>	<u>-</u>	<u>4,223,411</u>	<u>26,236,111</u>
Fund balances:						
Nonspendable:						
Prepaid items	25,291	-	-	-	373,621	398,912
Restricted	-	-	8,886,647	-	18,161,812	27,048,459
Committed	-	-	-	-	2,668,961	2,668,961
Assigned	216,168	-	-	3,889,628	121,482	4,227,278
Unassigned (deficit)	3,411,119	(7,648,490)	-	-	(412,708)	(4,650,079)
Total fund balances	<u>3,652,578</u>	<u>(7,648,490)</u>	<u>8,886,647</u>	<u>3,889,628</u>	<u>20,913,168</u>	<u>29,693,531</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 20,790,806</u>	<u>\$ 1,804,968</u>	<u>\$ 13,263,358</u>	<u>\$ 5,377,382</u>	<u>\$ 31,031,984</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note 4.	143,617,465
Some assets held for resale are not reported in the funds.	773,000
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements. See Note 4.	406,658
Internal service funds are reported in the statement of net position as governmental funds.	4,133,496
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note 2.	(74,216,722)
The net pension asset does not relate to current financial resources and is not reported in governmental funds.	9,830,350
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.	19,133,530
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.	(23,095,053)
Net position of governmental activities	<u>\$ 110,276,255</u>

See notes to financial statements

City of Neenah
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds
Year Ended December 31, 2022

	General	Special Revenue - TIF District No. 8	Debt Service	Capital Projects - Public Infrastructure	Nonmajor Governmental Funds	Total Governmental Funds
Revenues						
Taxes	\$ 14,299,089	\$ 1,270,632	\$ 3,800,000	\$ -	\$ 4,297,639	\$ 23,667,360
Intergovernmental	3,963,307	238,734	-	705,585	3,956,660	8,864,286
Licenses and permits	378,442	-	-	-	-	378,442
Fines, forfeitures and penalties	79,688	-	-	-	-	79,688
Special assessments	-	-	154,934	-	-	154,934
Charges for services	2,977,999	-	409,543	-	-	3,387,542
Contributions	-	-	-	125,392	214,093	339,485
Investment income and miscellaneous	(1,360,407)	62,407	-	-	638,537	(659,463)
Total revenues	20,338,118	1,571,773	4,364,477	830,977	9,106,929	36,212,274
Expenditures						
Current:						
General government	2,600,783	-	239	-	-	2,601,022
Public safety	12,889,277	-	-	-	12,518	12,901,795
Public works	4,558,278	-	-	-	-	4,558,278
Recycling	-	-	-	-	614,707	614,707
Parks, recreation, and education	4,612,571	-	-	-	114,445	4,727,016
Health and welfare	-	-	-	-	2,705	2,705
Community development	1,615,550	10,237	-	-	659,282	2,285,069
Conservation and development	-	-	-	-	1,123,362	1,123,362
Other	325,544	-	-	-	-	325,544
Capital outlay	-	-	-	3,838,703	7,569,286	11,407,989
Debt service:						
Principal retirement	-	1,385,000	5,604,940	-	805,000	7,794,940
Interest and fiscal charges	-	166,930	1,623,042	-	149,505	1,939,477
Total expenditures	26,602,003	1,562,167	7,228,221	3,838,703	11,050,810	50,281,904
Excess (deficiency) of revenues over expenditures	(6,263,885)	9,606	(2,863,744)	(3,007,726)	(1,943,881)	(14,069,630)
Other Financing Sources (Uses)						
Long-term debt issued	-	-	3,810	3,075,000	9,591,190	12,670,000
Refunding bonds issued	-	155,000	-	-	10,810,000	10,965,000
Payment to fiscal agent for advance refunding	-	-	-	-	(10,404,193)	(10,404,193)
Premium on debt	-	10,468	736,861	-	114,193	861,522
Sale of city property	106,273	-	-	-	8,613	114,886
Transfers in	4,479,644	1,430,111	2,643,445	-	462,228	9,015,428
Transfers out	(12,000)	(1,569,626)	-	-	(5,023,689)	(6,605,315)
Total other financing sources (uses)	4,573,917	25,953	3,384,116	3,075,000	5,558,342	16,617,328
Net change in fund balance	(1,689,968)	35,559	520,372	67,274	3,614,461	2,547,698
Fund Balances (Deficit), Beginning	5,342,546	(7,684,049)	8,366,275	3,822,354	17,298,707	27,145,833
Fund Balances (Deficit), Ending	<u>\$ 3,652,578</u>	<u>\$ (7,648,490)</u>	<u>\$ 8,886,647</u>	<u>\$ 3,889,628</u>	<u>\$ 20,913,168</u>	<u>\$ 29,693,531</u>

See notes to financial statements

City of Neenah

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
Year Ended December 31, 2022

Net Change in Fund Balances, Total Governmental Funds **\$ 2,547,698**

Amounts reported for governmental activities in the statement of activities
are different because:

Governmental funds report capital outlays as expenditures. However, in the
statement of net position the cost of these assets is capitalized and they are
depreciated over their estimated useful lives with depreciation expense reported
in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements	11,407,989
Some items are reported as capital outlay but are not capitalized	(3,470,220)
Depreciation is reported in the government-wide statements	(4,946,224)
Net book value of assets retired	(61,793)

Receivables not currently available are reported as revenue when collected or currently
available in the fund financial statements but are recognized as revenue when earned in
the government-wide financial statements. (143,426)

Debt and leases issued provide current financial resources to governmental funds,
but issuing these obligations increases long-term liabilities in the statement of net
position. Repayment of principal is an expenditure in the governmental funds, but the
repayment reduces long-term liabilities in the statement of net position. This is the
amount by which issues (\$23,635,000 for general obligation debt and \$366,462 for the
change in the unamortized loss on the CDA refunding) were less than the payments
(\$6,574,940 for principal of general obligation debt and \$1,220,000 for principal
paid to CDA for the payment of the lease revenue bonds and \$9,795,000 paid
to CDA for the partial refunding of lease revenue bonds). (6,411,522)

Governmental funds report debt premiums and discounts as other financing sources (uses)
or expenditures. However, in the statement of net position, these are reported as additions
to or deductions from long-term debt. These are allocated over the period the debt is
outstanding in the statement of activities and are reported as interest expense. (617,545)

Some expenses in the statement of activities do not require the use of
current financial resources and, therefore, are not reported as expenditures
in the governmental funds.

Compensated absences	(144,412)
Net pension liability (asset)	2,257,641
Deferred outflow of resources related to pensions	6,621,810
Deferred inflow of resources related to pensions	(6,541,583)

Internal service funds are used by management to charge the costs of self insurance
and central equipment agency costs to individual funds. The increase in net
position of the internal service funds is reported with governmental activities. 327,566

Change in Net Position of Governmental Activities **\$ 743,089**

City of Neenah

Statement of Net Position - Proprietary Funds
December 31, 2022

	Business-Type Activities - Enterprise Funds				Total Enterprise Funds	Governmental Activities - Internal Service Funds
	Water Utility	Sewerage Disposal Utility	Stormwater Utility	Nonmajor (Parking Utility)		
Assets and Deferred Outflows of Resources						
Current assets:						
Cash and investments	\$ 7,022,452	\$ 3,912,145	\$ 2,509,483	\$ -	\$ 13,444,080	\$ 5,857,798
Accounts receivable	864,672	481,140	315,436	21,871	1,683,119	26,451
Interest receivable	13,539	-	-	-	13,539	-
Unbilled revenues	882,284	515,186	149,198	-	1,546,668	-
Other accounts receivable	25,025	-	-	-	25,025	-
Due from other funds	88	86,528	121	-	86,737	-
Inventories	117,002	-	-	-	117,002	245,273
Prepaid items	3,528	-	-	-	3,528	49,543
Current portion of lease receivable	127,077	-	-	-	127,077	-
Current portion of due from other governments	-	586,831	-	-	586,831	-
Restricted assets:						
Bond redemption account	1,106,396	-	18,976	-	1,125,372	-
Total current assets	10,162,063	5,581,830	2,993,214	21,871	18,758,978	6,179,065
Noncurrent assets:						
Restricted assets:						
Bond reserve account	319,000	-	-	-	319,000	-
Net pension asset	562,869	56,287	109,219	8,390	736,765	-
Deposit with risk pool	-	-	-	-	-	1,117,155
Capital assets:						
Land	122,180	-	-	158,267	280,447	-
Construction in progress	41,250	-	1,720,154	-	1,761,404	-
Detention ponds	-	-	3,836,121	-	3,836,121	-
Plant in service	70,855,995	31,742,483	22,748,841	31,717	125,379,036	-
Accumulated depreciation	(25,833,079)	(12,064,920)	(7,941,505)	(31,717)	(45,871,221)	-
Lease receivable	8,079,400	-	-	-	8,079,400	-
Due from other governments	-	6,031,884	-	-	6,031,884	-
Other assets:						
Special assessments	-	199,770	96,128	-	295,898	-
Total noncurrent assets	54,147,615	25,965,504	20,568,958	166,657	100,848,734	1,117,155
Total assets	64,309,678	31,547,334	23,562,172	188,528	119,607,712	7,296,220
Deferred outflows of resources:						
Pension related amounts	1,102,837	112,845	242,107	36,469	1,494,258	-
Total deferred outflows of resources	1,102,837	112,845	242,107	36,469	1,494,258	-
Total assets and deferred outflows of resources	\$ 65,412,515	\$ 31,660,179	\$ 23,804,279	\$ 224,997	\$ 121,101,970	\$ 7,296,220

See notes to financial statements

City of Neenah

Statement of Net Position - Proprietary Funds
December 31, 2022

	Business-Type Activities - Enterprise Funds				Total Enterprise Funds	Governmental Activities - Internal Service Funds
	Water Utility	Sewerage Disposal Utility	Stormwater Utility	Nonmajor (Parking Utility)		
Liabilities, Deferred Inflows of Resources and Net Position						
Current liabilities:						
Accounts payable	\$ 264,695	\$ 138,223	\$ 205,738	\$ 20,561	\$ 629,217	\$ 349,528
Other accrued liabilities	-	68,029	56,332	33,607	157,968	36,337
Claims payable	-	-	-	-	-	73,710
Due to other funds	971,373	-	-	-	971,373	-
Other current liabilities	58,807	-	-	-	58,807	-
Unearned revenue	8,216	-	-	-	8,216	17,932
Compensated absences	32,026	-	-	-	32,026	1,893,745
General obligation debt	-	1,191,063	746,300	-	1,937,363	-
Current liabilities payable from restricted assets:						
Current maturities of revenue debt	1,718,407	586,831	26,825	-	2,332,063	-
Accrued interest	16,208	-	1,085	-	17,293	-
Total current liabilities	3,069,732	1,984,146	1,036,280	54,168	6,144,326	2,371,252
Noncurrent liabilities:						
General obligation debt payable (including unamortized premium)	-	6,299,314	4,074,624	-	10,373,938	-
Revenue debt (including unamortized premium)	2,567,291	6,031,884	179,672	-	8,778,847	-
Compensated absences	73,216	-	-	-	73,216	791,472
Advances from other funds	-	-	-	265,136	265,136	-
Total noncurrent liabilities	2,640,507	12,331,198	4,254,296	265,136	19,491,137	791,472
Total liabilities	5,710,239	14,315,344	5,290,576	319,304	25,635,463	3,162,724
Deferred inflows of resources:						
Pension related amounts	1,315,209	129,842	306,918	36,881	1,788,850	-
Unearned lease revenue	8,206,477	-	-	-	8,206,477	-
Total deferred inflows of resources	9,521,686	129,842	306,918	36,881	9,995,327	-
Net position:						
Net investment in capital assets	41,219,648	12,187,186	15,336,190	158,267	68,901,291	-
Restricted for debt service	1,090,188	-	17,891	-	1,108,079	-
Restricted for pension	562,869	56,287	109,219	8,390	736,765	-
Unrestricted (deficit)	7,307,885	4,971,520	2,743,485	(297,845)	14,725,045	4,133,496
Total net position (deficit)	50,180,590	17,214,993	18,206,785	(131,188)	85,471,180	4,133,496
Total liabilities, deferred inflows of resources and net position	\$ 65,412,515	\$ 31,660,179	\$ 23,804,279	\$ 224,997	\$ 121,101,970	\$ 7,296,220

See notes to financial statements

City of Neenah

Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds
Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds				Total Enterprise Funds	Governmental Activities - Internal Service Fund
	Water Utility	Sewerage Disposal Utility	Stormwater Utility	Nonmajor (Parking Utility)		
Operating Revenues						
Fees, fines and forfeitures	\$ -	\$ -	\$ -	\$ 249,733	\$ 249,733	\$ -
Charges for services	8,039,054	4,542,767	1,796,404	-	14,378,225	10,368,920
Miscellaneous operating income	168,891	32,251	17,878	-	219,020	-
Total operating revenues	8,207,945	4,575,018	1,814,282	249,733	14,846,978	10,368,920
Operating Expenses						
Utility operations	3,404,956	3,437,888	834,704	234,404	7,911,952	-
Depreciation	1,600,030	466,759	330,934	-	2,397,723	-
Other	-	-	-	-	-	10,041,354
Total operating expenses	5,004,986	3,904,647	1,165,638	234,404	10,309,675	10,041,354
Operating income	3,202,959	670,371	648,644	15,329	4,537,303	327,566
Nonoperating Revenues (Expenses)						
Investment income (loss)	(29,089)	27,082	13,021	-	11,014	-
Miscellaneous nonoperating income	38,127	-	-	-	38,127	-
Gain on sale of capital assets	70,900	-	-	-	70,900	-
Interest expense	(116,925)	(204,168)	(135,611)	-	(456,704)	-
Debt issuance costs	-	(17,583)	(12,871)	-	(30,454)	-
Amortization of premium	2,521	36,311	23,817	-	62,649	-
Total nonoperating revenues (expenses)	(34,466)	(158,358)	(111,644)	-	(304,468)	-
Income before contributions and transfers	3,168,493	512,013	537,000	15,329	4,232,835	327,566
Capital contributions	275,066	221,087	465,040	-	961,193	-
Capital contributions - municipality	83,609	118,448	16,918	-	218,975	-
Transfers out	-	(963,500)	(475,240)	-	(1,438,740)	-
Transfers, tax equivalent	(971,373)	-	-	-	(971,373)	-
Change in net position	2,555,795	(111,952)	543,718	15,329	3,002,890	327,566
Total Net Position (Deficit), Beginning	47,624,795	17,326,945	17,663,067	(146,517)	82,468,290	3,805,930
Total Net Position (Deficit), Ending	\$ 50,180,590	\$ 17,214,993	\$ 18,206,785	\$ (131,188)	\$ 85,471,180	\$ 4,133,496

See notes to financial statements

City of Neenah

Statement of Cash Flows -
Proprietary Funds
Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds					Governmental Activities- Internal Service Funds
	Water Utility	Sewerage Disposal Utility	Stormwater Utility	Nonmajor (Parking Utility)	Total Enterprise Funds	
Cash Flows From Operating Activities						
Received from customers	\$ 8,182,885	\$ 4,712,742	\$ 1,651,127	\$ 262,345	\$ 14,809,099	\$ 10,361,314
Paid to suppliers for good and services	(2,374,072)	(3,318,322)	(526,240)	(213,581)	(6,432,215)	(9,068,416)
Paid to employees	(1,138,458)	(109,868)	(192,218)	(44,125)	(1,484,669)	(1,093,997)
Net cash provided (used) by operating activities	4,670,355	1,284,552	932,669	4,639	6,892,215	198,901
Cash Flows From Noncapital Financing Activities						
Paid to municipality for tax equivalent	(1,012,369)	-	-	-	(1,012,369)	-
Transfers out	-	(963,500)	(475,240)	-	(1,438,740)	-
Net cash provided (used) by noncapital financing activities	(1,012,369)	(963,500)	(475,240)	-	(2,451,109)	-
Cash Flows From Capital and Related Financing Activities						
Additions to capital assets	(2,816,833)	(593,093)	(1,750,803)	-	(5,160,729)	-
Capital contributed by customers	42,001	10,528	328,514	-	381,043	-
Special assessments received	-	186,046	6,125	-	192,171	-
Construction grant received	-	118,448	16,918	-	135,366	-
Advances from (to) other funds	-	-	-	(4,639)	(4,639)	-
Long-term debt issued	-	1,627,064	1,191,055	-	2,818,119	-
Debt issuance costs and premiums	-	(17,583)	(12,871)	-	(30,454)	-
Principal paid on long-term debt	(1,675,901)	(1,145,099)	(676,068)	-	(3,497,068)	-
Interest paid on long-term debt	(123,326)	(199,999)	(130,977)	-	(454,302)	-
Net cash used by capital and related financing activities	(4,574,059)	(13,688)	(1,028,107)	(4,639)	(5,620,493)	-
Cash Flows From Investing Activities						
Investment income	(36,568)	27,082	13,021	-	3,535	-
Investments sold and matured	17,329	-	-	-	17,329	-
Investments purchased	(936,905)	-	-	-	(936,905)	-
Net cash provided by investing activities	(956,144)	27,082	13,021	-	(916,041)	-
Net increase (decrease) in cash and cash equivalents	(1,872,217)	334,446	(557,657)	-	(2,095,428)	198,901
Cash and Cash Equivalents, Beginning	8,143,941	3,577,699	3,086,116	-	14,807,756	5,658,897
Cash and Cash Equivalents, Ending	\$ 6,271,724	\$ 3,912,145	\$ 2,528,459	\$ -	\$ 12,712,328	\$ 5,857,798

See notes to financial statements

City of Neenah

Statement of Cash Flows -
Proprietary Funds
Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds				Total Enterprise Funds	Governmental Activities- Internal Service Funds
	Water Utility	Sewerage Disposal Utility	Stormwater Utility	Nonmajor (Parking Utility)		
Reconciliation of Operating Income to Net Cash From Operating Activities						
Operating income	\$ 3,202,959	\$ 670,371	\$ 648,644	\$ 15,329	\$ 4,537,303	\$ 327,566
Adjustments to reconcile operating income to net cash provided from operating activities:						
Nonoperating income	38,127	-	-	-	38,127	-
Depreciation expense	1,600,030	466,759	330,934	-	2,397,723	-
Depreciation charged to sewer utility	356,533	-	-	-	356,533	-
Changes in assets, liabilities and deferred inflows and outflows:						
Accounts receivable	(111,608)	137,724	(163,155)	12,612	(124,427)	(5,339)
Other accounts receivable	(10,898)	-	-	-	(10,898)	-
Due from other funds	(88)	-	-	-	(88)	-
Inventories	1,850	-	-	-	1,850	(21,242)
Prepaid items	1,471	-	-	-	1,471	(7,243)
Accounts payable	(218,895)	19,607	115,462	(23,267)	(107,093)	(35,571)
Claims payable	-	-	-	-	-	53,710
Other current liabilities	(2,462)	-	9,405	-	6,943	-
Unearned revenues	(32,334)	-	-	-	(32,334)	(2,267)
Pension related deferrals and liabilities	(132,583)	(9,909)	(8,621)	(68)	(151,181)	-
Compensated absences	(21,747)	-	-	33	(21,714)	(110,713)
Net cash flows from operating activities	<u>\$ 4,670,355</u>	<u>\$ 1,284,552</u>	<u>\$ 932,669</u>	<u>\$ 4,639</u>	<u>\$ 6,892,215</u>	<u>\$ 198,901</u>
Reconciliation of Cash and Cash Equivalents to the Statement of Net Position - Proprietary Funds						
Cash and investments	\$ 7,022,452	\$ 3,912,145	\$ 2,509,483	\$ -	\$ 13,444,080	\$ 5,857,798
Restricted cash and investments:						
Bond redemption account	1,106,396	-	18,976	-	1,125,372	-
Bond reserve account	319,000	-	-	-	319,000	-
Total cash and investments	8,447,848	3,912,145	2,528,459	-	14,888,452	5,857,798
Less noncash equivalents	(2,176,124)	-	-	-	(2,176,124)	-
Cash and Cash Equivalents, Ending	<u>\$ 6,271,724</u>	<u>\$ 3,912,145</u>	<u>\$ 2,528,459</u>	<u>\$ -</u>	<u>\$ 12,712,328</u>	<u>\$ 5,857,798</u>
Noncash Investing, Capital and Financing Activities						
Developer and customer financed additions to utility plant	\$ 316,674	\$ -	\$ 133,170	\$ -	\$ 449,844	\$ -
Capital costs special assessed to customers, net with adjustments	\$ -	\$ 92,445	\$ 21,700	\$ -	\$ 114,145	\$ -
Principal paid by NMSC	\$ -	\$ (571,704)	\$ -	\$ -	\$ (571,704)	\$ -
Capital assets transferred between funds	\$ 83,609	\$ 118,448	\$ 16,918	\$ -	\$ 218,975	\$ -

See notes to financial statements

City of Neenah

Statement of Fiduciary Net Position

Custodial Funds

December 31, 2022

	Custodial Funds
Assets	
Cash and investments	\$ 26,087,485
Property taxes receivable	3,624,760
Accounts receivable	23,243
Total assets	29,735,488
Liabilities	
Accounts payable	93,384
Accrued liabilities	1,275,965
Deposits	59,568
Unearned revenue	61,000
Due to other governmental units	29,083,215
Total liabilities	30,573,132
Net Position (Deficit)	\$ (837,644)

See notes to financial statements

City of Neenah

Statement of Changes in Fiduciary Net Position

Custodial Funds

Year Ended December 31, 2022

	Custodial Funds
Additions	
Property taxes collected for other governments:	
County	\$ 10,222,172
School district	17,061,203
Technical college	2,055,985
Court fines and penalties	370,214
Neenah subsidy	10,000
Neenah fire protection fees collected	5,856,945
Menasha fire protection fees collected	3,813,770
Investment income	4,542
Sale of property	680
Other fees collected	2,284
	<hr/>
Total additions	39,397,795
Deductions	
Property taxes distributed to other governments:	
County	10,222,172
School district	17,061,203
Technical college	2,055,985
Municipal court fines and penalties distributed	384,790
Fire protection fees distributed	10,007,341
	<hr/>
Total deductions	39,731,491
Changes in fiduciary net position	(333,696)
Net Position (Deficit), Beginning	<hr/> (503,948)
Net Position (Deficit), Ending	<hr/> <hr/> \$ (837,644)

See notes to financial statements

City of Neenah

Index to Notes to Financial Statements

December 31, 2022

	<u>Page</u>
1. Summary of Significant Accounting Policies	14
Reporting Entity	14
Government-Wide and Fund Financial Statements	15
Measurement Focus, Basis of Accounting and Financial Statement Presentation	18
Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity	20
Deposits and Investments	20
Receivables	21
Inventories and Prepaid Items	23
Restricted Assets	23
Capital Assets	23
Leases	24
Land Held for Resale	24
Deferred Outflows of Resources	24
Basis for Existing Rates - Proprietary Funds	24
Compensated Absences	24
Long-Term Obligations/Conduit Debt	25
Deferred Inflows of Resources	25
Equity Classifications	25
Pension	27
2. Reconciliation of Government-Wide and Fund Financial Statements	27
Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position	27
3. Stewardship, Compliance and Accountability	27
Budgetary Information	27
Excess Expenditures and Other Financing Uses Over Appropriations	28
Deficit Balances	28
Limitations on the City's Tax Levy	29
Bond Covenant Disclosure	29
4. Detailed Notes on All Funds	30
Deposits and Investments	30
Receivables	36
Restricted Assets	37
Capital Assets	38
Interfund Receivables/Payables, Advances and Transfers	42
Long-Term Obligations	46
Governmental Activities Net Position/Fund Balances	54
Business-Type Activities/Net Position	56
Component Unit	57
5. Other Information	59
Employees' Retirement System	59
Risk Management	64
Commitments and Contingencies	66
Joint Ventures	67
Subsequent Events	69
Effect of New Accounting Standards on Current-Period Financial Statements	69
Tax Abatement	69

1. Summary of Significant Accounting Policies

The accounting policies of the City of Neenah, Wisconsin (the City) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

Reporting Entity

This report includes all of the funds of the City. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if: (1) it appoints a voting majority of the organization's governing body and is able to impose its will on that organization; (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the primary government; (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the primary government. Certain legally separate, tax-exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units or its constituents; (2) the primary government or its component units, is entitled to or has the ability to access, a majority of the economic resources received or held by the separate organization and (3) the economic resources received or held by an individual organization that the primary government or its component units, is entitled to or had the ability to otherwise access, are significant to the primary government.

Component units are reported using one of three methods: discrete presentation, blended or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and its component unit have substantively the same governing body and a financial benefit or burden relationship exists; (2) the primary government and the component unit have substantially the same governing body and management of the primary government has operational responsibility for the component unit; (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

Discretely Presented Component Units**City of Neenah Business Improvement District**

The City of Neenah Business Improvement District (BID) is a legally separate organization. The BID was created under the provisions of Wisconsin Statute Section 66.1109. The BID, created in 2001, is a separate governmental entity with a separate 11-member board appointed by the mayor subject to common council confirmation. The members serve staggered terms as designated by the City Council. A majority of the members own or occupy real property in the BID. The BID has its own budgetary authority and assessment capabilities. Wisconsin statutes provide for circumstances whereby the City can impose their will on the BID and also create a potential financial benefit or burden on the City. The BID's financial information is not material to the City's operations and therefore, is not presented. Separate financial statements may be obtained from the BID's office at 135 West Wisconsin, Neenah, Wisconsin 54957.

Neenah Community Development Authority

The government-wide financial statements include the Neenah Community Development Authority (Authority) as a component unit. The Authority is a legally separate organization. The board of the Authority is appointed by the mayor of Neenah. Wisconsin Statutes provide for circumstances whereby the City can impose their will on the Authority and also create a potential financial benefit to or burden on the City. See Note 4. As a component unit, the Authority's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2022. Separate financial statements of the Neenah Community Development Authority are not issued.

Government-Wide and Fund Financial Statements

In June 2017, the GASB issued Statement No. 87, *Leases*. This Statement requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The standard establishes a single model for lease accounting based on the foundational principle that leases are financings of the right-to-use an underlying asset. Under the Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, which enhances the relevance and consistency of information about the City's leasing activities. This standard was implemented January 1, 2022.

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the City are organized into funds, each of which are considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditure/expenses.

Funds are organized as major funds or nonmajor funds within the governmental, proprietary and fiduciary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund

General Fund accounts for the City's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Special Revenue - TIF District No. 8

Special Revenue - TIF District No. 8 accounts for resources legally restricted (state grants) or committed (lease payments, miscellaneous income) to supporting expenditures of the district.

Debt Service Fund

Debt Service Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for the payment of general long-term debt principal, interest and related costs, other than TIF or enterprise debt.

Capital Projects - Public Infrastructure

Capital Projects - Public Infrastructure is used to account for and report financial resources that are restricted, committed or assigned to expenditures for the acquisition or construction of infrastructure.

Enterprise Funds

The City reports the following major enterprise funds:

Water Utility accounts for operations of the water system

Sewerage Disposal Utility accounts for operations of the sewer system

Stormwater Utility accounts for operations of the stormwater system

The City reports the following nonmajor governmental and enterprise funds:

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

- TIF District No. 5
- TIF District No. 6
- TIF District No. 7
- TIF District No. 9
- TIF District No. 10
- TIF District No. 11
- TIF District No. 12
- Community Development Block Grant
- Housing and Business Loans
- Industrial Development
- Recycling
- Health Grants
- Parks and Recreation
- Dial-A-Ride
- Civic and Social
- Library
- Other
- Cemetery Perpetual Care
- Cemetery Flowers
- G.D. Barnes Cemetery Trust
- Neighborhood Program
- Developer Land Sales
- Alliant Energy PILOT
- American Rescue Plan Act

Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of equipment and/or major capital facilities.

- TIF District No. 7
- TIF District No. 8
- TIF District No. 9
- TIF District No. 10
- TIF District No. 11
- TIF District No. 12
- Redevelopment
- Facilities
- Capital Equipment
- Equipment Replacement

Enterprise Fund

Enterprise Fund is used to report any activity for which a fee is charged to external uses for goods or services.

Parking Utility

In addition, the City reports the following fund types:

Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City or to other governmental units, on a cost-reimbursement basis.

Fleet Management
Benefit Accrual
Insurance
Information Systems
Geographic Information Systems

Custodial Funds

Custodial funds are used to account for and report assets controlled by the City and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Advance Tax Collections
Municipal Court
Neenah-Menasha Fire Rescue

Measurement Focus, Basis of Accounting and Financial Statement Presentation**Government-Wide Financial Statements**

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water, sewerage disposal and stormwater utility funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City, which are not available, are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met and recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. At December 31, 2022, there were \$404,154 of unrecorded anticipated future assessments in the water utility, which are not recorded as receivables because collection is subject to certain events occurring in the future and no formal repayment schedule has been established.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The water utility records an annual payment in lieu of taxes (PILOT) expense based on the value of its plant and the current assessment ratio and local and school portion of the mill rate. Municipal utilities are exempt from federal and state income taxes. Taxes include the employer's share of social security and Medicare, PSCW remainder assessment and tax equivalent.

The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water, sewerage disposal, parking and stormwater funds are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

Investment of most trust funds including cemetery perpetual care funds is regulated by Chapter 881 of the Wisconsin Statutes. Investment of library trust funds is regulated by Chapter 112. Those sections give broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures. Additional restrictions may arise from local charters, ordinances, resolutions and grant regulations. City funds invested in the cemetery perpetual care funds or endowment funds, including gifts where principal is to be kept intact, may be invested in specific investment types which prudent persons would not acquire or retain for their own accounts as long as the total investment in common stock does not exceed 50% of the total market value of the fund.

The City believes it is in compliance with all restrictions.

As described in Note 4, the City is exposed to the following deposit and investment risks: custodial credit risk (deposits and investments), credit risk, interest rate risk and investments highly sensitive to interest rate changes.

The City's investment policy addresses each of these risks in the following manner:

Custodial Credit Risk: Where allowed by state law and in accordance with the GFOA Recommended Practices on the Collateralization of Public Deposits, full collateralization will be required on all demand deposit accounts, including checking accounts and nonnegotiable certificates of deposit.

Credit Risk: The City will minimize credit risk, which is the risk of loss due to failure of the security issuer or backer, by limiting investments to types of securities listed within the policy; prequalifying financial institutions, brokers/dealers, intermediaries and advisers and; diversifying the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

Interest Rate Risk: The City will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in shorter-term securities, money market mutual funds or similar investment pools and limiting the average maturity of the portfolio in accordance with this policy.

The policy does not specifically address custodial credit risk for investments or investments highly sensitive to interest rate changes.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note 4. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2022, the fair value of the City's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note 4 for further information.

Receivables

Property Taxes

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City, taxes are collected for and remitted to the county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

City of Neenah

Notes to Financial Statements

December 31, 2022

Property tax calendar - 2022 tax roll:

Lien date and levy date	December 2022
Tax bills mailed	December 2022
Payment in full or	January 31, 2023
First installment due	January 31, 2023
Second installment due	March 31, 2023
Third installment due	May 31, 2023
Fourth installment due	July 31, 2023
Personal property taxes in full	January 31, 2023
Tax sale - 2022 delinquent real estate taxes	October 2025

Uncollectible Accounts

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible utility accounts receivable has been made for the water, sewerage district and stormwater utilities because they have the right by law to place substantially all delinquent bills on the tax roll and other delinquent bills are generally not significant.

Interfund Transactions

During the course of operations transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as due to and from other funds. Long-term interfund loans (noncurrent portion) are reported as advances from and to other funds. Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation or by a restricted, committed or assigned fund balance account, if the funds will ultimately be restricted, committed or assigned when the advance is repaid.

Loans

The City has received federal and state grant funds for economic development and housing rehabilitation loan programs to various businesses and individuals. The City records a loan receivable when the loan has been made and funds have been disbursed. The amount recorded as economic development and housing rehabilitation loans receivable has been reduced by all known uncollectible accounts. An allowance of \$50,471 has been established in the housing/business loans fund at year-end.

It is the City's policy to record revenue when the initial loan is made from the federal and state grant funds. The net amount of the loan receivable balance is included in restricted fund balance. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year-end are presented as restricted fund balance in the fund financial statements.

For economic development loans, the City is limited by the Wisconsin Department of Administration to the amount of program income from economic development loans that it may retain and loan to other businesses and the amount of time for which funds may be held without use. Program income includes the principal and interest received from economic development loans repayments.

At December 31, 2022, the City has not exceeded the maximum amount of program income that it may retain or the amount of time established for which funds may be held without use. When it does, a liability to the state will be recorded.

Inventories and Prepaid Items

Inventories of the proprietary funds are valued at cost based on weighted average cost and charged to construction and/or operation and maintenance expense when used. Governmental fund type inventories are recorded as expenditures when consumed rather than when purchased (consumption method), based on original cost using the FIFO method of accounting.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

Capital Assets**Government-Wide Statements**

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for utility capital assets, \$10,000 for general capital assets and \$25,000 for infrastructure capital assets, each with an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets, donated works of art and similar items and capital assets received in a service concession arrangement are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

	<u>Years</u>
Buildings	40
Land improvements	30
Machinery and equipment	3-20
Library collection	2-10
Utility system	4-77
Infrastructure	40-70

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

Leases

The City is a lessor because it leases capital assets to other entities. As a lessor, the City reports a lease receivable and corresponding deferred inflow of resources in both the fund statements and government-wide financial statements. The City continues to report and depreciate the capital assets being leased as capital assets of the primary government.

Land Held for Resale

Land held for resale consists of land and improvements and is valued at cost of acquisition, demolition and site improvements. Properties include both land intended for resale and land designated as a public area. Land held for resale is recorded at lower of cost or market value.

Deferred Outflows of Resources

A deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of the debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

Basis for Existing Rates - Proprietary Funds**Water Utility**

Current water rates were approved by the Public Service Commission of Wisconsin in November 2010 and placed into effect January 1, 2011.

Sewerage Disposal Utility

Current wastewater rates were approved by the Common Council and effective March 1, 2014.

Stormwater Utility

Current stormwater rates were approved by the Common Council and effective January 1, 2010.

Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements or are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2022 are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations/Conduit Debt

All long-term debt to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term debt consists primarily of notes and bonds payable, capital leases and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the effective interest method. The balance at year-end is shown as an increase or decrease in the liability section of the statement of net position.

The City has approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects and do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. Five series of IRB's issued from 2001 through 2013 are outstanding. At year-end, the aggregate principal amount of these issues could not be determined. However, their aggregate original issue amounts totaled \$23,348,000.

Deferred Inflows of Resources

A deferred inflows of resources represent an acquisition of net assets that applies to future periods and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. **Net Investment in Capital Assets** - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- b. **Restricted Net Position** - Consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

City of Neenah

Notes to Financial Statements
December 31, 2022

- c. **Unrestricted Net Position** - All other net positions that do not meet the definition of restricted or net investment in capital assets.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

The net position section includes an adjustment for capital assets owned by the business-type activities column but financed by debt of the governmental activities column. The amount is a reduction of net investment in capital assets and an increase in unrestricted net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	Governmental Activities	Business-Type Activities	Adjustment	Total
Net investment in capital assets	\$ 97,301,178	\$ 68,901,291	\$ (845,661)	\$ 165,356,808
Unrestricted (deficit)	(12,714,250)	14,725,045	845,661	2,856,456

Fund Statements

Governmental fund balances are displayed as follows:

- a. **Nonspendable** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. **Restricted** - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. **Committed** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority. Fund balance amounts are committed through a formal action (resolution) of the City. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the City that originally created the commitment.
- d. **Assigned** - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The City has, by resolution, adopted a financial policy authorizing the Common Council to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. **Unassigned** - Includes residual positive fund balance within the general fund, which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

City of Neenah

Notes to Financial Statements
December 31, 2022

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note 4 for further information.

Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

2. Reconciliation of Government-Wide and Fund Financial Statements

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position

The governmental fund balance sheet includes a reconciliation between *fund balance - total governmental funds* and *net position - governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. The details of this \$74,216,722 difference in liabilities are as follows:

Bonds and notes payable	\$ 65,803,060
Capital lease obligations	4,311,819
Compensated absences	1,829,948
Accrued interest*	566,373
Unamortized debt premiums	<u>1,705,522</u>
Net adjustment to reduce fund balance, total governmental funds to arrive at net position - governmental activities	<u>\$ 74,216,722</u>

* This amount is included in other accrued liabilities on the Statement of Net Position.

3. Stewardship, Compliance and Accountability

Budgetary Information

A budget has been adopted for all of the governmental funds. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

City of Neenah

Notes to Financial Statements

December 31, 2022

Excess Expenditures and Other Financing Uses Over Appropriations

The following individual funds had an excess of expenditures and other financing uses over appropriations at the legal level of budgetary control for the year ended December 31, 2022.

	Excess
Debt Service	\$ 170,518
Capital Projects – Public Infrastructure	302,808
Special Revenue – TIF District No. 5	10,893
Special Revenue – TIF District No. 7	817,202
Special Revenue – TIF District No. 9	31,047
Special Revenue – TIF District No. 10	3,413
Special Revenue – TIF District No. 11	48,073
Special Revenue – TIF District No. 12	44,480
Special Revenue – Housing and Business Loans	2,501
Special Revenue – Recycling	71,347
Special Revenue – Parks and Recreation	225
Special Revenue – Civic and Social	21,661
Special Revenue – Library	29,448
Special Revenue – Cemetery Perpetual Care	24,173
Special Revenue – Neighborhood Program	874,739
Special Revenue – Land Sales	1,356
Special Revenue – Alliant Energy PILOT	77
Capital Projects – TIF District No. 8	10,349,400
Capital Projects – TIF District No. 9	14,677
Capital Projects – TIF District No. 11	129,418
Capital Projects – TIF District No. 12	19,111
Capital Projects – Equipment replacement	7,865

The City controls expenditures at the cost center level. Some individual departments experienced expenditures, which exceeded appropriations. The detail of those items can be found in the City's year-end budget to actual report.

Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end.

As of December 31, 2022, the following nonmajor individual funds held a deficit balance:

Fund	Amount	Reason
Special Revenue Funds:		
TIF District No. 9	\$ 179,405	Costs exceed accumulated increments
TIF District No. 12	44,480	Costs exceed accumulated increments
CDBG	109,933	Costs exceed intergovernmental revenues
Capital Projects Funds:		
TIF District No. 11	59,275	Costs exceed resources provided
TIF District No. 12	19,111	Costs exceed resources provided
Equipment Replacement	504	Costs exceed resources provided

City of Neenah

Notes to Financial Statements

December 31, 2022

TIF District deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995 and 23 years for districts created through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. TIF District Nos. 5, 6 and 8 have been designated as distressed and can collect increment for an additional 10 years past the original life. Other fund deficits are anticipated to be funded with future contributions, grant revenues, general tax revenues or long-term borrowing.

Limitations on the City's Tax Levy

Wisconsin law limits the City's future tax levies. Generally, the City is limited to its prior tax levy dollar amount (excluding TIF districts), increased by the greater of the percentage change in the City's equalized value due to net new construction or 0%. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The City is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

Bond Covenant Disclosure

The following information is provided in compliance with the resolution creating the revenue bonds.

Insurance - Water Utility

The water utility is covered under the following insurance policies at December 31, 2022:

Type	Coverage	Expiration Date
Cities and Villages Mutual Insurance Company		
General liability	\$ 5,000,000	01/01/2023
Automobile	20,000,000	01/01/2023
Municipal Property Insurance Company		
Property (entire City)	199,557,289	04/04/2023

Refer to Note 5 for additional insurance information.

City of Neenah

Notes to Financial Statements
December 31, 2022

Debt Coverage

Under terms of the resolutions providing for the issue of revenue bonds, revenues less operating expenses excluding depreciation (defined net earnings) must exceed 1.25 times the subsequent year's annual debt service and 1.10 times the highest annual debt service of the bonds for the water and stormwater utility, respectively. The coverage requirement was met for both the water utility and the stormwater utility as follows:

	Water	Stormwater
Operating revenues	\$ 8,207,945	\$ 1,814,282
Investment income	(29,089)	13,021
Miscellaneous nonoperating income	38,127	-
Less operation and maintenance expenses	(3,404,956)	(834,704)
Net defined earnings	<u>\$ 4,812,027</u>	<u>\$ 1,006,660</u>
Minimum required earnings per resolution:		
Debt service	\$ 1,801,983	\$ 32,926
Coverage factor	<u>1.25</u>	<u>1.10</u>
Minimum required earnings	<u>\$ 2,252,479</u>	<u>\$ 36,219</u>

Number of Customers and Billed Volumes - Water Utility

The water utility has the following number of customers and billed volumes for 2022.

	Customers	Sales (000 gals)
	2022	2022
Residential	10,411	387,075
Commercial	685	141,076
Industrial	79	358,235
Public authority	55	20,627
Multifamily residential	92	23,599
Total	<u>11,322</u>	<u>930,612</u>

Utility Budget

The 2022 utility budget was prepared and approved as required by the bond resolutions.

4. Detailed Notes on All Funds

Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments. In addition, investments are separately held by several of the City's funds.

City of Neenah

Notes to Financial Statements
December 31, 2022

The City's cash and investments at year-end were comprised of the following:

	<u>Carrying Value</u>	<u>Bank and Investment Balances</u>	<u>Associated Risk</u>
Deposits and cash on hand	\$ 29,577,480	\$ 29,506,660	Custodial credit
U.S. agencies implicitly guaranteed	14,534,466	14,534,466	Custodial credit, credit, interest rate and highly sensitive to interest rate changes, concentration of credit risk
U.S. agencies explicitly guaranteed	441,429	441,429	Custodial credit, interest rate and highly sensitive to interest rate changes
U.S. treasuries	1,284,953	1,284,953	Custodial credit and interest rate
Corporate bonds and notes	6,544,722	6,544,722	Custodial credit, credit and interest rate
Common stock	638,883	638,883	Custodial credit
State and local bonds	6,547,454	6,547,454	Custodial credit, credit and interest rate
LGIP	15,935,388	15,935,388	Credit
Mutual funds	995,710	995,710	Credit and interest rate
Petty cash	8,169		
Total cash and investments	<u>\$ 76,508,654</u>	<u>\$ 76,429,665</u>	
Reconciliation to financial statements:			
Per statement of net position:			
Unrestricted cash and investments	\$ 48,976,797		
Restricted cash and investments	1,444,372		
Per statement of fiduciary net position:			
Custodial funds	<u>26,087,485</u>		
Total cash and investments	<u>\$ 76,508,654</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposits. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000; however, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing custodial credit risk.

The City maintains a \$40,000,000 letter of credit with one of its banks to secure the City's deposits, and \$1,800,000 with a credit union to secure those deposits. In addition, another bank has pledged \$2,704,470 of collateral to secure the City's deposits.

City of Neenah

Notes to Financial Statements

December 31, 2022

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. Government). SIPC membership provides account protection up to a maximum of \$500,000 per customer. \$1,000,000 of the City's deposits are covered by SIPC. TDC Ameritrade provides each client \$149.5 million worth of protection for securities.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Investment Type	December 31, 2022			
	Level 1	Level 2	Level 3	Total
U.S. agencies, implicitly guaranteed	\$ -	\$ 14,534,466	\$ -	\$ 14,534,466
U.S. agencies, explicitly guaranteed	-	441,429	-	441,429
U.S. treasuries	1,284,953	-	-	1,284,953
Corporate bonds	121,512	6,423,210	-	6,544,722
Equity securities/stocks	638,883	-	-	638,883
State and local bonds	-	6,547,454	-	6,547,454
Mutual funds	995,710	-	-	995,710
Total	<u>\$ 3,041,058</u>	<u>\$ 27,946,559</u>	<u>\$ -</u>	<u>\$ 30,987,617</u>

City of Neenah

Notes to Financial Statements
December 31, 2022

The valuation methods for recurring fair value measurements are as follows:

Investment Type	Valuation Method
U.S. agencies, implicitly guaranteed	Valued by a pricing service that uses matrix pricing or a yield of a similar investment type.
U.S. agencies, explicitly guaranteed	Valued by a pricing service that uses matrix pricing or a yield of a similar investment type.
U.S. treasuries	Institutional bond quotes - evaluations based on various market and industry inputs
Corporate bonds	Valued by a pricing service that uses matrix pricing or a yield of a similar investment type.
Equity securities/stocks	Evaluations based on various market factors
State and local bonds	Valued by a pricing service that uses matrix pricing or a yield of a similar investment type.
Mutual funds	Net asset value

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

As of December 31, 2022, \$52,123 of the City's total bank balances of \$29,506,660 were uninsured and uncollateralized and therefore exposed to custodial credit risk.

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of December 31, 2022, \$2,206,253 of the City's investments were neither insured nor registered and held by counterparty and therefore, exposed to custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

City of Neenah

Notes to Financial Statements
December 31, 2022

As of December 31, 2022, the City's investments were rated as follows:

Investment Type	Standard & Poor's	Moody's Investor Service
U.S. Agencies Implicitly Guaranteed		
Federal Home Loan Mortgage Corporation	AAA-AA+	Aaa
Federal National Mortgage Association	AAA-AA+	Aaa
Federal Farm Credit Bank	AA+	Aaa
Small Business Administration	AAA	Aaa
Federal Home Loan Bank	AAA-AA+	Aaa
Corporate Bonds and Notes		
Westpac Bank	AA-	Aa3
Chevron Inc	Not available	Not available
IBRD Bank	AAA	Aaa
Bank of America	A-	A2
Exxon Mobil Corporation	AA-	Aa2
Toronto Dominion Bank	A	A1
Equinor ASA	AA-	Aa2
JP Morgan and Chase	A-	A1
National Australia Bank	AA-	Aa3
Royal Bank	A	A1
Kimberly Clark Corporation	Not available	Aa3
3M Company	Not available	Not available
Sallie Mae Bank	Not available	Not available
Capital One	Not available	Not available
Apple Inc	Not available	Not available
Bank of Montreal	Not available	A2
Bank of Nova Scotia	A-	A2
Canadian Imperial Bank	A-	A2
Comcast Corporation	Not available	Not available
Florida Power and Light	A+	Aa2
Northern Trust Corporation	Not available	Not available
Pfizer Inc	Not available	Not available
St Bank India	Not available	Not available
Target Corporation	Not available	Not available
UBS Bank USA	Not available	Not available
Visa Inc	Not available	Not available
State and Local Bonds		
State of Wisconsin Taxable Series C	AA+	Aa1
Memphis Shelby County	AA	Aa3
Paramus, NJ School District	AA+	Not available
Beaumont, TX	AA-	Aa3
Cranston, RI	AA-	Not available
San Bernadino, CA	AA	A1
Tigard, OR, Water Systems	AA	Aa3
Grafton, WI	Not available	Not available
Grand Chute, Community Development Authority	Not available	Not available
Texas Transit Commission	Not available	Aa3
Erie, PA, Water Authority	AA	Aa3
Peoria, IL	AA	Not available

City of Neenah

Notes to Financial Statements
December 31, 2022

Investment Type	Standard & Poor's	Moody's Investor Service
State and Local Bonds		
Connellsville, PA School District	AA	Not available
Milwaukee, WI	Not available	Not available
Annapolis, MD	AA+	Aa1
Austin, TX Electric Utility	AA-	Aa3
Boone, IL School District	AA	Aa3
Ecorse, MI School District	Not available	Aa1
Franklin, TN	AAA	Aaa
State of Connecticut	AA-	Aa3
Mutual Funds		
MFS International Diversification Fund, R6	Not available	Not available
Vanguard Extended Market Index Idx Adm	Not available	Not available
Vanguard Index TR 500 Admiral Shs	Not available	Not available

The City also had investments in the following external pool, which is not rated:

LGIP

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2022, the City's investments were as follows:

Specific Investment		Maturity Date		Fair Value
Mutual Funds				
MFS International Diversification Fund, R6		Not applicable		\$ 22,153
Vanguard Extended Market Index Idx Adm		Not applicable		103,256
Vanguard Index TR 500 Admiral Shs		Not applicable		870,301
Total				<u>\$ 995,710</u>

Investment Type	Fair Value	0-1 Years	1-5 Years	5-30 Years
U.S. agencies implicitly guaranteed	\$ 14,534,466	\$ 769,623	\$ 6,359,645	\$ 7,405,198
U.S. agencies explicitly guaranteed	441,429	-	-	441,429
U.S. treasuries	1,284,953	521,756	678,669	84,528
Corporate bonds and notes	6,544,722	-	6,296,657	248,065
State and local bonds	<u>6,547,454</u>	<u>1,978,944</u>	<u>4,123,255</u>	<u>445,255</u>
Total	\$ 29,353,024	\$ 3,270,323	\$ 17,458,226	\$ 8,624,475

Investments Highly Sensitive to Interest Rate Changes

At December 31, 2022, \$6,117,989 of the \$29,353,026 reported above had maturity dates beyond ten years classifying them as highly sensitive to interest rate changes.

City of Neenah

Notes to Financial Statements
December 31, 2022

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At December 31, 2022, the investment portfolio was concentrated as follows:

Issuer	Investment Type	Percentage of Portfolio
Federal National Mortgage Association	U.S. agencies implicitly guaranteed	7.10 %
Federal Home Loan Bank	U.S. agencies implicitly guaranteed	9.43

Receivables

All receivable balances are expected to be collected within one year with the exception of \$14,716 in delinquent personal property taxes; \$301,314 in special assessments; \$454,677 of loans receivable; and \$1,500,556 of leases receivable.

Governmental funds report *unavailable and unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unearned	Unavailable
Property taxes receivable for subsequent year	\$ 24,246,553	\$ -
Special assessments/special charges not yet due	-	406,658
Grant funds received in advance of allowable expenditures	4,407,032	-
Unearned revenue: pet licenses, rent	55,723	-
Unearned lease revenue	1,527,177	-
Total unavailable/unearned revenue for governmental funds	<u>\$ 30,236,485</u>	<u>\$ 406,658</u>
Unearned revenue included in deferred inflows	\$ 25,829,453	
Unearned revenue included in liabilities	<u>4,407,032</u>	
Subtotal	30,236,485	
Unearned revenue included in the internal service funds liabilities	<u>17,932</u>	
Total unearned revenue for governmental funds	<u>\$ 30,254,417</u>	

City of Neenah

Notes to Financial Statements
December 31, 2022

Restricted Assets

The following represent the balances of the restricted assets:

Long Term Debt Accounts

Redemption - Used to segregate resources accumulated for debt service payments over the next twelve months.

Depreciation - Used to report resources set aside to fund plant renewals and replacement or make up potential future deficiencies in the redemption account as required by the bond resolution.

Reserve - Used to report resources set aside to make up potential future deficiencies in the redemption account.

Net Pension Asset

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

Following is a list of restricted assets at December 31, 2022:

	Restricted Assets	Liabilities Payable From Restricted Assets	Restricted Assets Not Funded by Revenues Reserves From Borrowing	Restricted Net Position
Restricted assets:				
Redemption account	\$ 1,125,372	\$ 17,293	\$ -	\$ 1,108,079
Reserve account	319,000	-	319,000	-
Net pension asset	10,567,115	-	-	10,567,115
Total restricted assets	<u>\$ 12,011,487</u>	<u>\$ 17,293</u>	<u>\$ 319,000</u>	<u>\$ 11,675,194</u>

City of Neenah

Notes to Financial Statements
December 31, 2022

Capital Assets

Capital asset activity for the year ended December 31, 2022 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets not being depreciated:				
Land	\$ 15,694,850	\$ -	\$ -	\$ 15,694,850
Right-of-ways	13,114,508	-	-	13,114,508
Land improvements ⁽¹⁾	10,553,643	48,905	-	10,602,548
Construction work in progress	281,932	625,201	281,932	625,201
Total capital assets not being depreciated	<u>39,644,933</u>	<u>674,106</u>	<u>281,932</u>	<u>40,037,107</u>
Capital assets being depreciated:				
Improvements	16,838,236	738,343	13,560	17,563,019
Buildings	43,893,549	117,800	-	44,011,349
Equipment, furniture and fixtures	14,203,774	1,418,243	455,684	15,166,333
Collections (library)	3,572,225	286,461	424,104	3,434,582
Streets	60,023,551	3,139,552	787,178	62,375,925
Bridges	20,291,817	-	-	20,291,817
Street lighting	1,320,500	44,834	-	1,365,334
Traffic signals	1,431,947	19,923	-	1,451,870
Sidewalks	6,098,197	-	-	6,098,197
Trails	1,579,829	1,780,439	-	3,360,268
Retaining walls	1,305,001	-	-	1,305,001
Steam tunnel	390,374	-	-	390,374
Total capital assets being depreciated	<u>170,949,000</u>	<u>7,545,595</u>	<u>1,680,526</u>	<u>176,814,069</u>
Less accumulated depreciation for:				
Improvements	(8,088,193)	(968,900)	12,587	(9,044,506)
Buildings	(18,483,253)	(769,152)	-	(19,252,405)
Equipment, furniture and fixtures	(7,913,012)	(792,910)	394,864	(8,311,058)
Collections (library)	(3,408,907)	(285,822)	424,104	(3,270,625)
Streets	(21,200,476)	(1,559,398)	787,178	(21,972,696)
Bridges	(5,149,603)	(289,883)	-	(5,439,486)
Street lighting	(267,684)	(18,528)	-	(286,212)
Traffic signals	(370,842)	(19,801)	-	(390,643)
Sidewalks	(4,198,039)	(121,964)	-	(4,320,003)
Trails	(422,001)	(84,007)	-	(506,008)
Retaining walls	(287,100)	(26,100)	-	(313,200)
Steam tunnel	(117,110)	(9,759)	-	(126,869)
Total accumulated depreciation	<u>(69,906,220)</u>	<u>(4,946,224)</u>	<u>1,618,733</u>	<u>(73,233,711)</u>
Capital assets, net of depreciation	<u>\$ 140,687,713</u>	<u>\$ 3,273,477</u>	<u>\$ 343,725</u>	<u>\$ 143,617,465</u>

(1) This represents the nondepreciable portion of City streets.

Depreciation expense was charged to functions as follows:

Governmental Activities

General government	\$ 515,220
Public safety	262,211
Public works, which includes the depreciation of infrastructure	2,651,820
Parks, recreation and education	1,516,973
Total governmental activities depreciation expense	<u>\$ 4,946,224</u>

City of Neenah

Notes to Financial Statements
December 31, 2022

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Business-Type Activities				
<u>Water Utility</u>				
Capital assets not being depreciated:				
Land and land rights	\$ 122,180	\$ -	\$ -	\$ 122,180
Construction in progress	-	41,250	-	41,250
Total capital assets not being depreciated	122,180	41,250	-	163,430
Capital assets being depreciated:				
Source of supply	130,978	-	-	130,978
Pumping	3,384,251	-	-	3,384,251
Treatment	24,703,231	35,629	21,377	24,717,483
Transmission and distribution	38,009,578	2,896,570	630,706	40,275,442
Administrative and general assets	2,248,910	230,958	132,027	2,347,841
Total capital assets being depreciated	68,476,948	3,163,157	784,110	70,855,995
Total capital assets	68,599,128	3,204,407	784,110	71,019,425
Less accumulated depreciation for:				
Source of supply	(130,978)	-	-	(130,978)
Pumping	(1,825,126)	(107,720)	-	(1,932,846)
Treatment	(13,030,698)	(821,852)	21,377	(13,831,173)
Transmission and distribution	(7,546,066)	(750,861)	418,705	(7,878,222)
Administrative and general assets	(2,127,758)	(64,129)	132,027	(2,059,860)
Total accumulated depreciation	(24,660,626)	(1,744,562)	572,109	(25,833,079)
Capital assets, net of depreciation	<u>\$ 43,938,502</u>	<u>\$ 1,459,845</u>	<u>\$ 212,001</u>	<u>\$ 45,186,346</u>
<u>Sewerage Disposal Utility</u>				
Capital assets being depreciated:				
Collection system	\$ 29,714,328	\$ 711,541	\$ 132,817	\$ 30,293,052
Collection system pumping	1,042,625	-	-	1,042,625
Flow meters	43,315	-	-	43,315
Computer software	10,359	-	-	10,359
Equipment	353,132	-	-	353,132
Total capital assets being depreciated	31,163,759	711,541	132,817	31,742,483

City of Neenah

Notes to Financial Statements
December 31, 2022

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Less accumulated depreciation for:				
Collection system	\$ (11,054,830)	\$ (414,082)	\$ 132,817	\$ (11,336,095)
Collection system pumping	(382,821)	(13,033)	-	(395,854)
Flow meters	(34,894)	(4,331)	-	(39,225)
Computer software	(10,359)	-	-	(10,359)
Equipment	(248,074)	(35,313)	-	(283,387)
Total accumulated depreciation	<u>(11,730,978)</u>	<u>(466,759)</u>	<u>132,817</u>	<u>(12,064,920)</u>
Capital assets, net of depreciation	<u>\$ 19,432,781</u>	<u>\$ 244,782</u>	<u>\$ -</u>	<u>\$ 19,677,563</u>
<u>Stormwater Utility</u>				
Capital assets not being depreciated:				
Detention ponds	\$ 3,499,715	\$ 336,406	\$ -	\$ 3,836,121
Construction in progress	717,763	1,002,391	-	1,720,154
Total capital assets not being depreciated	<u>4,217,478</u>	<u>1,338,797</u>	<u>-</u>	<u>5,556,275</u>
Capital assets being depreciated:				
Collection system	17,581,958	545,177	630	18,126,505
Detention basins	3,929,865	-	19,868	3,909,997
Detention pond equipment	114,405	-	-	114,405
Computer software	10,359	-	-	10,359
Equipment	587,575	-	-	587,575
Total capital assets being depreciated	<u>22,224,162</u>	<u>545,177</u>	<u>20,498</u>	<u>22,748,841</u>
Total capital assets	<u>26,441,640</u>	<u>1,883,974</u>	<u>20,498</u>	<u>28,305,116</u>
Less accumulated depreciation for:				
Collection system	(5,315,659)	(223,179)	630	(5,538,208)
Detention basins	(1,992,819)	(48,998)	19,868	(2,021,949)
Detention pond equipment	(114,405)	-	-	(114,405)
Computer software	(10,359)	-	-	(10,359)
Equipment	(197,826)	(58,758)	-	(256,584)
Total accumulated depreciation	<u>(7,631,068)</u>	<u>(330,935)</u>	<u>20,498</u>	<u>(7,941,505)</u>
Capital assets, net of depreciation	<u>\$ 18,810,572</u>	<u>\$ 1,553,039</u>	<u>\$ -</u>	<u>\$ 20,363,611</u>

City of Neenah

Notes to Financial Statements
December 31, 2022

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Parking Utility				
Capital assets not being depreciated:		-	-	
Land and land rights	\$ 158,267	\$	\$	\$ 158,267
Capital assets being depreciated:				
Land improvements	26,717	-	-	26,717
Administrative and general assets	5,000	-	-	5,000
Total capital assets being depreciated	31,717	-	-	31,717
Less accumulated depreciation for:				
Land improvements	(26,717)	-	-	(26,717)
Administrative and general assets	(5,000)	-	-	(5,000)
Total accumulated depreciation	(31,717)	-	-	(31,717)
Capital assets, net of depreciation	\$ 158,267	\$ -	\$ -	\$ 158,267
Total business-type activities	\$ 82,340,122	\$ 3,257,666	\$ 212,001	\$ 85,385,787

Depreciation expense was charged to functions as follows:

Business-Type Activities

Water	\$ 1,600,030
Sewerage disposal	466,759
Stormwater	330,934
Total business-type activities depreciation expense	\$ 2,397,723

Depreciation expense may be different from business-type activity accumulated depreciation additions because of joint metering, salvage, cost of removal, internal allocations or costs associated with the disposal of assets.

City of Neenah

Notes to Financial Statements
December 31, 2022

Interfund Receivables/Payables, Advances and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	Amount
General	Enterprise fund, water utility	\$ 971,373
Enterprise fund, water utility	General	88
Enterprise fund, sewerage disposal utility	General	86,528
Enterprise fund, stormwater utility	General	121
Subtotal, fund financial statements		1,058,110
Less elimination to government-wide statements		(173,474)
Add interfund advances		265,136
Total, government-wide financial statements		<u>\$ 1,149,772</u>
Governmental activities	Business-type activities	\$ 1,236,509
Business-type activities	Governmental activities	<u>(86,737)</u>
Total internal balances, government-wide financial statements		<u>\$ 1,149,772</u>

All of these amounts are due within one year.

The principal purpose of these interfunds is the PILOT due from the water utility to the general fund in the amount of \$971,373 and tax roll items.

All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

City of Neenah

Notes to Financial Statements
December 31, 2022

Advances

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund	Amount	Amount Not Due Within One Year
Debt service	Special revenue, TIF District No. 8	\$ 8,050,000	\$ 8,050,000
Debt service	Special revenue, TIF District No. 9	100,000	100,000
Debt service	Special revenue, TIF District No. 10	450,000	450,000
Capital projects, public infrastructure	CDBG	105,685	105,685
Capital projects, public infrastructure	Parking utility	265,136	265,136
Capital projects, public infrastructure	Housing/Business Loans	7,636	7,636
Capital projects, TIF District No. 10	Capital projects, TIF District No. 11	55,594	55,594
Capital projects, TIF District No. 10	Capital projects, TIF District No. 12	15,331	15,331
Special revenue, TIF District No. 10	Special revenue, TIF District No. 12	44,480	44,480
Special revenue, TIF District No. 10	Special revenue, TIF District No. 9	79,405	79,405
Subtotal, fund financial statements		9,173,267	<u>\$ 9,173,267</u>
Less eliminations		<u>(8,908,131)</u>	
Total, interfund advances		<u>\$ 265,136</u>	

The principal purpose of the advances is due to expenditures exceeding revenues. No repayment schedules have been established.

City of Neenah

Notes to Financial Statements
December 31, 2022

Transfers

The following is a schedule of interfund transfers:

<u>Fund Transferred From</u>	<u>Fund Transferred To</u>	<u>Amount</u>	<u>Principal Purpose</u>
General fund	Special revenue, Dial-A-Ride	\$ 12,000	Operating subsidy
Special Revenue			
TIF District No. 5	General fund	84,000	Administrative and finance costs
TIF District No. 5	Debt service	13,561	Debt service
TIF District No. 6	General fund	63,000	Administrative and finance costs
TIF District No. 6	Debt service	210,377	Debt service
TIF District No. 7	General fund	126,000	Administrative and finance costs
TIF District No. 7	Debt service	621,593	Debt service
TIF District No. 7	TIF District No. 8	1,430,111	Excess funds
TIF District No. 8	General fund	164,130	Administrative and finance costs
TIF District No. 8	Debt service	1,235,496	Debt service
TIF District No. 8	Capital projects, TIF District No. 8	170,000	Administrative charge
TIF District No. 9	General fund	84,000	Administrative and finance costs
TIF District No. 9	Debt service	277,204	Debt service
TIF District No. 10	General fund	42,000	Administrative and finance costs
TIF District No. 10	Debt service	253,990	Debt service
TIF District No. 11	General fund	42,000	Administrative and finance costs
TIF District No. 11	Debt service	31,224	Debt service
TIF District No. 12	General fund	42,212	Administrative and finance costs
CDBG	General fund	30,616	Administrative charge
Housing	General fund	35,000	Administrative charge
Cemetery perpetual care	General fund	39,173	Interest and administrative charge
American Rescue Plan Act	General fund	1,317,400	Public safety and other government services costs
American Rescue Plan Act	Capital projects, facilities	275,000	Fund capital projects
Library trust	Capital projects, facilities	5,228	Reimburse for capital costs

City of Neenah

Notes to Financial Statements
December 31, 2022

<u>Fund Transferred From</u>	<u>Fund Transferred To</u>	<u>Amount</u>	<u>Principal Purpose</u>
Enterprise			
Water utility	General fund	\$ 971,373	PILOT 2021 expenditures, interest and administrative costs City and public works support overhead
Sewerage disposal utility	General fund	963,500	
Stormwater utility	General fund	475,240	
		<u>9,015,428</u>	
Subtotal, fund financial statements		9,015,428	
Less fund eliminations		(6,605,315)	
Capital asset contributions from governmental activities to business-type activities		<u>(218,975)</u>	
Total transfers, government-wide statement of activities		<u>\$ 2,191,138</u>	
Governmental activities	Business-type activities	\$ 2,410,113	
Business-type activities	Governmental activities	<u>(218,975)</u>	
Total transfers, government-wide financial statements		<u>\$ 2,191,138</u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

City of Neenah

Notes to Financial Statements
December 31, 2022

Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2022 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Bonds and notes payable:					
General obligation debt					
General	\$ 48,743,000	\$ 23,635,000	\$ 6,574,940	\$ 65,803,060	\$ 5,950,200
Premiums	1,087,977	861,522	243,977	1,705,522	
Subtotal	49,830,977	24,496,522	6,818,917	67,508,582	5,950,200
Other liabilities:					
Vested compensated absences					
General	1,685,536	565,796	421,384	1,829,948	457,487
Internal service	2,796,950	1,744,309	1,856,042	2,685,217	1,893,745
Obligation to CDA	14,960,357	-	10,648,538	4,311,819	1,186,179
Total other liabilities	19,442,843	2,310,105	12,925,964	8,298,468	3,537,411
Total governmental activities long-term liabilities	<u>\$ 69,273,820</u>	<u>\$ 26,806,627</u>	<u>\$ 19,744,881</u>	<u>\$ 76,335,566</u>	<u>\$ 9,487,611</u>
Business-Type Activities					
Bonds and notes payable:					
General obligation debt	\$ 10,833,000	\$ 2,650,000	\$ 1,774,060	\$ 11,708,940	\$ 1,915,800
General obligation debt from direct borrowings and direct placement	207,489	-	21,099	186,390	21,563
Revenue bonds	490,000	-	90,000	400,000	95,000
Revenue bonds from direct borrowings and direct placement	12,887,168	-	2,183,610	10,703,558	2,237,063
Premiums	317,857	168,115	62,649	423,323	-
Subtotal	24,735,514	2,818,115	4,131,418	23,422,211	4,269,426
Other liabilities:					
Vested compensated absences	126,989	9,075	30,822	105,242	32,026
Total business-type activities long-term liabilities	<u>\$ 24,862,503</u>	<u>\$ 2,827,190</u>	<u>\$ 4,162,240</u>	<u>\$ 23,527,453</u>	<u>\$ 4,301,452</u>

In addition to the liabilities above, information on the net pension liability/(asset) is provided in Note 5.

City of Neenah

Notes to Financial Statements
December 31, 2022

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the City. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed 5% of the equalized value of \$136,570,500. Total general obligation debt outstanding at year-end was \$77,698,390.

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/22</u>
Governmental Activities					
General obligation debt:					
General Obligation					
Promissory Notes 2022A	03/01/22	03/01/32	2.00-4.00%	\$ 13,580,000	\$ 13,580,000
Taxable General Obligation					
Refunding Bonds 2022	03/01/22	09/01/28	0.65-1.95	10,055,000	9,895,000
General Obligation					
Promissory Notes 2021A	03/03/21	03/01/31	1.00-4.00	8,715,000	8,715,000
General Obligation					
Promissory Notes 2020A	03/01/20	03/01/30	2.30-5.00	6,970,000	6,560,000
General Obligation Taxable					
Promissory Notes 2020B	09/09/20	03/01/30	0.85-1.90	1,865,000	1,512,000
General Obligation Refunding					
Bonds 2019A	12/03/19	03/01/29	3.00	1,450,000	1,160,000
General Obligation					
Promissory Notes 2019A	03/01/19	03/01/29	2.125-5.00	7,835,000	6,715,000
General Obligation					
Promissory Notes 2018A	03/01/18	03/01/28	2.38-4.00	6,830,000	4,909,400
General Obligation Refunding					
Bonds 2017A	01/24/17	03/01/29	2.00-4.00	3,785,000	2,725,000
General Obligation					
Promissory Notes 2017B	01/24/17	03/01/29	1.00-2.00	3,990,000	1,891,160
General Obligation Refunding					
Bonds 2017C	09/01/17	03/01/37	3.00-4.00	1,350,000	1,180,000
General Obligation					
Promissory Notes 2016	04/06/16	03/01/26	1.00-2.00	4,975,000	2,485,500
General Obligation					
Promissory Notes 2015	05/27/15	03/01/25	2.00-2.50	5,080,000	1,010,000
General Obligation					
Promissory Notes 2014	05/28/14	09/01/24	2.00	3,230,000	840,000
General Obligation					
Promissory Notes 2013B	06/05/13	03/01/23	1.50-2.50	3,765,000	460,000
General Obligation Taxable					
Refunding Bonds 2013	12/02/13	03/01/24	0.65-3.85	1,030,000	210,000
General Obligation Refunding					
Bonds, Series 2012C	12/03/12	03/01/26	2.00	4,186,092	1,705,000
General Obligation					
Community Development					
Bonds, Series 2004C	06/01/04	03/01/23	4.00-5.00%	2,225,000	250,000
Total governmental activities general obligation debt					<u>\$ 65,803,060</u>

City of Neenah

Notes to Financial Statements

December 31, 2022

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/22</u>
Business-Type Activities					
General obligation debt:					
General Obligation					
Promissory Notes 2022A	03/01/22	03/01/32	2.00-4.00%	\$ 2,650,000	\$ 2,650,000
General Obligation					
Promissory Notes 2021A	03/03/21	03/01/31	1.00-4.00	3,035,000	2,725,000
General Obligation					
Promissory Notes 2020A	03/01/20	03/01/30	2.30-5.00	2,925,000	2,325,000
General Obligation					
Promissory Notes 2019A	03/01/19	03/01/29	2.125-5.00	990,000	720,000
General Obligation					
Promissory Notes 2018A	03/01/18	03/01/28	2.38-4.00	1,464,800	925,600
General Obligation					
Promissory Notes 2017B	01/24/17	03/01/29	1.00-2.00	1,620,000	748,840
General Obligation					
Promissory Notes 2016	04/06/16	03/01/26	1.00-2.00	1,525,000	679,500
General Obligation					
Promissory Notes 2015	05/27/15	03/01/25	2.00-2.50	1,170,000	450,000
General Obligation					
Promissory Note, Series 2014	05/28/14	09/01/24	2.00	1,455,000	315,000
General Obligation					
Promissory Note, Series 2013	06/05/13	03/01/20	1.50-2.00	1,505,000	170,000
Clean Water Fund General Obligation Debt	05/12/10	05/01/30	2.20	411,652	* 186,390
Total business-type activities general obligation debt					<u>\$ 11,895,330</u>

* The debt noted is directly placed with a third party.

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities General Obligation Debt</u>			<u>Business-Type Activities General Obligation Debt</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 5,950,200	\$ 1,572,477	\$ 7,522,677	\$ 1,915,800	\$ 303,457	\$ 2,219,257
2024	7,290,120	1,393,976	8,684,096	1,662,880	248,232	1,911,112
2025	7,490,100	1,195,345	8,685,445	1,534,900	196,565	1,731,465
2026	7,635,140	987,952	8,623,092	1,446,860	144,738	1,591,598
2027	7,640,000	774,902	8,414,902	1,129,000	101,053	1,230,053
2028-2032	29,342,500	1,255,272	30,597,772	4,019,500	149,135	4,168,635
2033-2037	455,000	41,700	496,700	-	-	-
Total	<u>\$ 65,803,060</u>	<u>\$ 7,221,624</u>	<u>\$ 73,024,684</u>	<u>\$ 11,708,940</u>	<u>\$ 1,143,180</u>	<u>\$ 12,852,120</u>

City of Neenah

Notes to Financial Statements

December 31, 2022

Years	Business-Type Activities General Obligation Debt From Direct Borrowing and Direct Placements		
	Principal	Interest	Total
2023	\$ 21,563	\$ 3,863	\$ 25,426
2024	22,038	3,384	25,422
2025	22,522	2,894	25,416
2026	23,018	2,393	25,411
2027	23,524	1,881	25,405
2028-2030	73,725	2,456	76,181
Total	<u>\$ 186,390</u>	<u>\$ 16,871</u>	<u>\$ 203,261</u>

The City's outstanding clean water fund loan from direct borrowings related to business-type activities of \$186,390 do not contain any significant finance-related consequences or acceleration default clauses.

Revenue Debt

Revenue bonds are payable only from revenues derived from the operation of the water, sewerage disposal and stormwater utilities.

The water utility has pledged future sales revenues, net of specified operating expenses, to repay revenue bonds issued between 2005-2017. Proceeds from the bonds provided financing for the water utility. The bonds are payable solely from sales revenues and are payable through 2026. Annual principal and interest payments on the bonds are expected to require 13% of gross revenues on average. The total principal and interest remaining to be paid on the bonds is \$4,421,065. Principal and interest paid for the current year and total customer gross revenues were \$1,799,227 and \$8,216,983, respectively.

All revenue debt was issued for capital related purposes.

All stormwater utility revenues net of specified operating expenses are pledged as security to the revenue bonds until the bonds are defeased. Principal and interest paid for 2022 was \$32,926. Total customer gross revenues as defined for the same period were \$1,827,303. Annual principal and interest payments are expected to require 2% of gross revenues on average.

City of Neenah

Notes to Financial Statements
December 31, 2022

Revenue debt payable at December 31, 2022 consists of the following:

Business-Type Activities Revenue Debt

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/22
<u>Water Utility</u>					
Water Utility Revenue Refunding Bonds 2017	12/01/17	12/01/26	2.83%	\$ 835,000	\$ 400,000
Water Utility Revenue Bonds 2006	01/25/06	05/01/25	2.365	8,788,354	1,738,623 *
Water Utility Revenue Bonds 2005	04/27/05	05/01/24	2.365	16,666,667	2,139,723 *
<u>Sewerage Disposal Utility</u>					
Sewer System 2013 Clean Water Fund Loan (1)	02/13/13	05/01/32	2.65	10,952,442	6,618,715 *
<u>Stormwater Utility</u>					
Stormwater System Revenue Bonds, Series 2009	12/09/09	05/01/29	3.15	471,087	206,497 *
Total business-type activities revenue debt					<u>\$ 11,103,558</u>

* The debt noted is directly placed with a third party.

- (1) The proceeds of the Sewer Utility's 2013 Sewer Clean Water Fund Loan were paid directly to the Neenah-Menasha Sewerage Commission for expansion of the regional plant. Principal and interest payments on this debt will be paid by the Neenah-Menasha Sewerage Commission under an agency agreement. The debt service is recovered by Neenah-Menasha Sewerage Commission as part of its annual use charges. The resulting due from other governments and revenue bonds of a like amount has been recorded by the City of Neenah Sewer Utility and will be reduced as payments are made.

Debt service requirements to maturity are as follows:

	Business-Type Activities Revenue Bonds		Business-Type Activities Revenue Bonds Debt From Direct Borrowings and Direct Placements		Total
	Principal	Interest	Principal	Interest	
2023	\$ 95,000	\$ 11,050	\$ 2,237,063	\$ 245,981	\$ 2,483,044
2024	100,000	9,150	2,291,830	190,542	2,482,372
2025	100,000	6,150	1,239,978	146,842	1,386,820
2026	105,000	3,150	664,100	122,337	786,437
2027	-	-	681,822	104,379	786,201
2028-2032	-	-	3,588,765	240,081	3,828,846
Total	<u>\$ 400,000</u>	<u>\$ 29,500</u>	<u>\$ 10,703,558</u>	<u>\$ 1,050,162</u>	<u>\$ 11,753,720</u>

Other Debt Information

Estimated payments of compensated absences is not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

A statutory mortgage lien upon the City's system and any additions, improvements and extensions thereto is created by Section 66.0621 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The City's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

Advance Refunding

On February 23, 2022, the City issued \$10,055,000 in taxable general obligation refunding bonds with an average coupon rate of 1.71% to advance refund \$9,795,000 of outstanding community development lease revenue bonds with an average coupon rate of 4.08%. The net proceeds along with existing funds of the City were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and the liability for those bonds has been removed from the statement of net position.

The cash flow requirements on the refunded debt prior to the advance refunding was \$11,878,365 from 2022 through 2028. The cash flow requirements on the 2022 refunding bonds are \$10,894,075 from 2022 through 2028. The advance refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$390,030.

Current Refunding

On March 1, 2022, the City issued \$955,000 in general obligation promissory notes with an average coupon rate of 3.00% to refund \$970,000 of outstanding general obligation bonds with an average coupon rate of 3.08%. The net proceeds along with existing funds of the City were used to prepay the outstanding debt.

The cash flow requirements on the refunded debt prior to the current refunding was \$1,139,790 from 2022 through 2031. The cash flow requirements on the 2022 refunding notes are \$1,058,200 from 2022 through 2031. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$77,778.

Prior-Year Defeasance of Debt

In prior years, the City and CDA defeased certain general obligation and lease revenue bonds, respectively, by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's or CDA's financial statements. At December 31, 2022, \$2,850,000 of City bonds and \$22,795,000 of CDA bonds outstanding are considered defeased.

<u>Call Date</u>	<u>Amount</u>
City bonds:	
03/01/2023	\$ 200,000
12/01/2023	255,000
03/01/2024	205,000
12/01/2024	290,000
03/01/2025	220,000
12/01/2025	340,000
03/01/2026	230,000
12/01/2026	345,000
03/01/2027	245,000
03/01/2028	255,000
03/01/2029	265,000
CDA bonds:	
12/01/2023	3,300,000
12/01/2024	1,575,000
12/01/2025	1,645,000
12/01/2026	6,745,000
12/01/2027	1,900,000
12/01/2028	7,630,000

City of Neenah

Notes to Financial Statements
December 31, 2022

Obligation to CDA

In 2008, the CDA borrowed \$6,285,000 in lease revenue bonds. In 2013, the CDA issued \$17,620,000 to advance refund the 2004 lease revenue bonds. In 2016, the CDA issued \$3,500,000 to partially advance refund the 2008 lease revenue bonds. The funds from the 2008 issue were used for the construction of TIF No. 8 projects as part of an agreement. The annual payments to be paid will be the same as the CDA's annual debt service payments on the lease revenue bonds. The future minimum obligations as of December 31, 2022, are as follows:

	Governmental Activities		
	Principal	Interest	Total
2023	\$ 1,186,179	\$ 127,702	\$ 1,313,881
2024	2,648	86,135	88,783
2025	2,648	85,435	88,083
2026	100,344	84,683	185,027
2027	350,000	81,693	431,693
2028-2032	2,670,000	228,787	2,898,787
Total	<u>\$ 4,311,819</u>	<u>\$ 694,435</u>	<u>\$ 5,006,254</u>

Lessor – Lease Receivables

Governmental Activities

Lease Receivables Description	Date of Inception	Final Maturity	Interest Rates	Receivable Balance 12/31/22
Cell tower attachment	11/22/19	11/22/44	1.74%	\$ 888,867
Cell tower attachment	08/22/00	08/22/55	1.74	590,709
Use of soccer field	01/12/17	01/12/26	1.74	47,601
Total governmental activities				<u>\$ 1,527,177</u>

The City recognized \$50,455 of lease revenue during the year.

The City recognized \$124,396 of interest revenue during the year.

Business-type Activities

Lease Receivables Description	Date of Inception	Final Maturity	Interest Rates	Receivable Balance 12/31/22
Cell tower attachment	08/01/05	08/01/80	1.00%	\$ 7,787,731
Cell tower attachment	01/01/20	01/01/24	1.74	49,085
Cell tower attachment	10/01/99	10/01/39	1.74	369,661
Total governmental activities				<u>\$ 8,206,477</u>

The Utility recognized \$26,327 of lease revenue during the fiscal year.

The Utility recognized \$87,058 of interest revenue during the fiscal year.

City of Neenah

Notes to Financial Statements
December 31, 2022

Governmental Activities Net Position/Fund Balances

Governmental activities net position reported on the government wide statement of net position at December 31, 2022 includes the following:

Governmental Activities

Net investment in capital assets:

Land		\$	15,694,850
Right-of-way			13,114,508
Land improvements			10,602,548
Construction work in progress			625,201
Other capital assets, net of accumulated depreciation			103,580,358
Less related long-term debt outstanding, premium and loss on refunding	\$	(56,320,819)	
Add unspent debt proceeds		10,004,532	(46,316,287)
Total net investment in capital assets			<u>97,301,178</u>

Restricted:

Debt service			8,696,915
TIF districts			3,567,167
Loans			447,201
Grant programs			58,859
Library			1,637,895
Cemetery			1,450,940
Pension			<u>9,830,350</u>

Total restricted			<u>25,689,327</u>
------------------	--	--	-------------------

Unrestricted (deficit)			<u>(12,714,250)</u>
------------------------	--	--	---------------------

Total governmental activities net position		\$	<u><u>110,276,255</u></u>
--	--	----	---------------------------

Governmental fund balances reported on the fund financial statements at December 31, 2022 include the following:

Governmental Funds

Nonspendable:

Major fund:

General fund:

Prepaid items	\$	<u>25,291</u>
---------------	----	---------------

Total	\$	<u><u>25,291</u></u>
-------	----	----------------------

Restricted:

Major funds:

Debt service	\$	<u><u>8,886,647</u></u>
--------------	----	-------------------------

City of Neenah

Notes to Financial Statements

December 31, 2022

Assigned:

Major funds:

General fund:

Library operations	\$	11,209
Carryforwards		59,959
Applied to 2023 budget		<u>145,000</u>

Total	\$	<u>216,168</u>
-------	----	----------------

Capital projects - public infrastructure:

Capital projects	\$	<u>3,889,628</u>
------------------	----	------------------

Unassigned (deficit):

Major funds:

General fund	\$	<u>3,411,119</u>
--------------	----	------------------

Special revenue - TIF District No. 8 (deficit)	\$	<u>(7,648,490)</u>
--	----	--------------------

Nonmajor Funds - Details of Fund Balance	Nonspendable	Restricted	Committed	Assigned	Unassigned (Deficit)
Special Revenue Funds					
TIF District No. 5	\$ -	\$ 754,947	\$ --	\$ -	\$ -
TIF District No. 6	-	925,438	-	-	-
TIF District No. 7	-	-	-	-	-
TIF District No. 9	-	-	-	-	(179,405)
TIF District No. 10	-	26,730	-	-	-
TIF District No. 11	-	47,187	-	-	-
TIF District No. 12	-	-	-	-	(44,480)
Community Development					
Block Grant	-	-	-	-	(109,933)
Housing/business loans	-	447,201	-	-	-
Industrial development	-	-	87,326	-	-
Recycling	-	-	337,840	-	-
Health grants	-	58,859	-	-	-
Parks and recreation	-	-	403,809	-	-
Dial-A-Ride	-	-	190,430	-	-
Civic and social	-	-	198,685	-	-
Library	-	1,637,895	-	-	-
Other	-	-	183,471	-	-
Cemetery perpetual care	-	1,441,326	-	-	-
Cemetery flowers	-	-	161,414	-	-
G.D. Barnes Cemetery Trust	-	9,614	-	-	-
Neighborhood Program	-	-	-	-	-
Land sales	-	-	858,719	-	-
Alliant energy PILOT	-	-	247,267	-	-
American Rescue Plan Act	-	-	-	-	-
Subtotal, special revenue funds	-	5,349,197	2,668,961	-	(333,818)

City of Neenah

Notes to Financial Statements
December 31, 2022

Nonmajor Funds - Details of Fund Balance	Nonspendable	Restricted	Committed	Assigned	Unassigned (Deficit)
Capital Projects Fund					
TIF District No. 7	\$ -	\$ 29,547	\$ -	\$ -	\$ -
TIF District No. 8	-	2,199,750	-	-	-
TIF District No. 9	-	636,137	-	-	-
TIF District No. 10	-	1,142,445	-	-	-
TIF District No. 11	-	-	-	-	(59,275)
TIF District No. 12	-	-	-	-	(19,111)
Redevelopment	-	-	-	121,482	-
Facilities	-	7,152,186	-	-	-
Capital equipment	373,621	1,652,550	-	-	-
Equipment replacement	-	-	-	-	(504)
Subtotal, capital projects funds	373,621	12,812,615	-	121,482	(78,890)
Total	\$ 373,621	\$ 18,161,812	\$ 2,668,961	\$ 121,482	\$ (412,708)

Business-Type Activities/Net Position

The following calculation supports the enterprise fund net investment in capital assets:

	Water	Sewerage Disposal Utility	Stormwater Utility	Other Enterprise Funds
Plant in service	\$ 70,978,175	\$ 31,742,483	\$ 26,584,962	\$ 189,984
Construction in progress	41,250	-	1,720,154	-
Accumulated depreciation	(25,833,079)	(12,064,920)	(7,941,505)	(31,717)
Subtotal	45,186,346	19,677,563	20,363,611	158,267
Less capital related debt:				
Current portion of long-term debt	1,718,407	1,191,063	773,125	-
Long-term portion of debt	2,559,939	6,299,314	4,254,296	-
Unamortized premiums	7,352	-	-	-
Subtotal	4,285,698	7,490,377	5,027,421	-
Add unspent debt proceeds:				
Reserve from borrowing	319,000	-	-	-
Total net investment in capital assets	\$ 41,219,648	\$ 12,187,186	\$ 15,336,190	\$ 158,267

Component Unit**Community Development Authority**

This report contains the Community Development Authority (CDA), which is included as a component unit. Financial information is presented in the discrete column in the combining statement of net position and statement of changes in net position.

In addition to the basic financial statements and the preceding notes to financial statements, which apply, the following additional disclosures are considered necessary for a fair presentation.

Basis of Accounting/Measurement Focus

The CDA prepares its financial statements in accordance with generally accepted accounting principles. The accounting records are kept on the accrual basis of accounting and the flow of economic resources measurement focus.

Deposits and Investments

A separate investment policy does not exist for the CDA.

The Community Development Authority's deposits and investments at year-end were comprised of the following:

	<u>Carrying Value</u>	<u>Statement Balance</u>	<u>Associated Risks</u>
Money market	<u>\$ 1,703,013</u>	<u>\$ 1,703,013</u>	Custodial credit
Reconciliation to financial statements:			
Per statement of net position:			
Restricted cash and investments	<u>\$ 1,703,013</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposits.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing the amounts covered by insurance above.

Custodial Credit Risk

Deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the Community Development Authority's deposits may not be returned to the Community Development Authority.

As of December 31, 2022, none of the CDA's total bank balances of \$1,703,013 were exposed to custodial credit risk.

City of Neenah

Notes to Financial Statements

December 31, 2022

Long-Term Obligations

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
2013 community development lease revenue bonds dated September 10, 2013 with interest at 0.45-4.20%. Principal payments vary. Bonds mature December 1, 2028.	\$ 12,220,000	\$ -	\$ 10,980,000	\$ 1,240,000
2016 community development lease revenue bonds dated February 10, 2016 with interest at 0.65-2.40%. Principal payments vary. Bonds mature December 1, 2032.	3,290,000	-	35,000	3,255,000
Total	<u>\$ 15,510,000</u>	<u>\$ -</u>	<u>\$ 11,015,000</u>	<u>\$ 4,495,000</u>

Debt service requirements to maturity are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 1,275,000	\$ 127,702	\$ 1,402,702
2024	35,000	86,135	121,135
2025	35,000	85,435	120,435
2026	130,000	84,683	214,683
2027	350,000	81,693	431,693
2038-2032	2,670,000	228,787	2,898,787
Total	<u>\$ 4,495,000</u>	<u>\$ 694,435</u>	<u>\$ 5,189,435</u>

Land Held for Resale

The CDA has entered into an agreement with Plexus, Corp. for the use of land and land improvements. The term of the agreement is ninety-nine (99) years and went into effect April 28, 2009. Rent is \$1 per year and interest is not being charged. The cost of the land and land improvements is being reported as land held for resale in the governmental activities column at a value of \$773,000 as it was purchased by TIF No. 8.

5. Other Information**Employees' Retirement System****Plan Description**

The WRS is a cost sharing multiple employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 201, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before December 31, 2016) are entitled to retirement benefit based on a formula factor, their average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2012	(7.0)%	(7.0)%
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,524,028 in contributions from the City.

Contribution rates as of December 31, 2022 are:

Employee Category	Employee	Employer
General (Executives and Elected Officials)	6.75 %	6.75 %
Protective with Social Security	6.75 %	11.75 %
Protective without Social Security	6.75 %	16.35 %

Pension Asset, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the City reported an asset of \$10,567,115 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2020 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2021, the City's proportion was 0.13110266%, which was an increase of 0.00056426% from its proportion measured as of December 31, 2020

For the year ended December 31, 2022, the City recognized pension expense (revenue) of \$(965,020)

At December 31, 2022, the City reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 17,070,642	\$ 1,230,977
Changes in assumption	1,971,462	-
Net differences between projected and actual earnings on pension plan investments	-	23,639,516
Changes in proportion and differences between employer contributions and proportionate share of contributions	11,103	13,410
Employer contributions subsequent to the measurement date	1,574,581	-
Total	<u>\$ 20,627,788</u>	<u>\$ 24,883,903</u>

\$1,574,581 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred outflows (inflows) of resources related to pension will be recognized in pension expense as follows:

	Deferred Outflows of Resources and Deferred Inflows of Resources (Net)
Years ending December 31:	
2023	\$ (496,039)
2024	(2,863,735)
2025	(1,260,627)
2026	(1,210,295)
Thereafter	-

Actuarial Assumptions

The total pension asset in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2020
Measurement Date of Net Pension Liability (Asset):	December 31, 2021
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-Retirement Adjustments*:	1.7%

- * No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The Total Pension Liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the December 31, 2020 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns* as of December 31, 2021			
Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %**
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive	19	2.7	0.2
Real Estate	7	5.6	3.0
Private Equity/Debt	12	9.7	7.0
Total Core Fund***	115	6.6	4.0
Variable Fund Asset			
U.S. Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

* Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

** New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

*** The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used subject to an allowable range of up to 20%.

Single Discount Rate

A single discount rate of 6.8% was used to measure the total pension liability, as opposed to a discount rate of 7.0% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 1.84%. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's 20-year Municipal GO AA Index as of December 31, 2021. In describing this index, Fidelity notes that the Municipal Curves are constructed using option adjusted analytics of a diverse population of over 10,000 tax-exempt securities.) Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Asset to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
City's proportionate share of the net pension liability/(asset)	\$ 7,498,117	\$ (10,567,115)	\$ (23,570,722)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

At December 31, 2022, the City reported a payable to the pension plan, which represents contractually required contributions outstanding as of the end of the year.

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The City participates in a public entity risk pool to provide coverage for losses from theft of, damage to or destruction of assets (torts; errors and omissions; workers compensation and general liability coverage). Other risks, such as health and dental coverage of its employees are accounted for and financed by the City in an internal service fund – the benefit accrual fund.

Participation in Public Entity Risk Pool

WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August 1987 for the purpose of facilitating the organization, establishment and capitalization of CVMIC and has numerous cities and villages as members.

CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages, which make up the membership of WMIC.

CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The City's share of such losses is less than 1%.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The City does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC can be obtained directly from the CVMIC's offices.

The initial investment of WMIC is refundable upon withdrawal from the commission and has been reported at the original amount of \$1,117,155 in the insurance internal service fund.

The City pays an annual premium to CVMIC for its general liability insurance, which provides coverage up to \$5,000,000 per occurrence, less the City's retained liability. The City's retained liability is limited to \$100,000 per occurrence and an annual aggregate limit of \$100,000. An actuarially determined estimate for this liability, as well as for claims incurred but not reported was determined to be \$53,710 at December 31, 2022. Changes in the fund's claims loss liability follow:

	Balance January 1	Incurred Claims	Claims Paid	Balance December 31
2021	\$ -	\$ 60,466	\$ 60,466	\$ -
2022	-	117,961	64,251	53,710

The City is not financially accountable, as defined in Note 1, over WMIC or CVMIC.

Dental Care

The City is exposed to various risks of loss related to dental claims. The City's benefit accrual fund (an internal service fund) is used to account for and finance its uninsured risks of loss. Under this program, the benefit accrual fund provides coverage for up to a maximum annual reimbursement per claimant of \$4,000 for basic (Teamsters) members and \$2,000 for all others. There have been no reductions in insurance coverage in 2022.

City of Neenah

Notes to Financial Statements
December 31, 2022

All funds of the City participate in the program and are charged amounts needed to pay prior and current year claims and to establish a reserve for future claims costs. The estimated liability for self-funded losses is based on reviewing past claim experience, 2021 claim payment data and making assumptions about future claim payments and experiences. The City does not allocate overhead costs or other nonincremental costs to the claims liability. The estimated liability for self-insured losses for this program consisted of the following at December 31, 2022:

Incurred but not reported claims	<u>\$ 20,000</u>
----------------------------------	------------------

Changes in the claims payable follow:

	<u>Balance January 1</u>	<u>Incurred Claims</u>	<u>Claims Paid</u>	<u>Balance December 31</u>
2021	\$ 20,000	\$ 313,362	\$ 313,362	\$ 20,000
2022	20,000	285,064	285,064	20,000

Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental fund types if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end.

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

The City has incurred costs for sanitary sewer interceptors and transportation systems, which will benefit certain areas if they are annexed by the City. Upon annexation, the City could recover the costs from the property owners. City officials estimate the potential recovery at December 31, 2022 aggregated approximately \$3,945,861.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grant. City management believes such disallowances, if any, would be immaterial.

The City has active construction projects as of December 31, 2022. Work that has been completed on these projects but not yet paid for (including contract retainages) is reflected as accounts payable and expenditures.

The City has the following encumbrances outstanding at year-end expected to be honored upon performance by the vendor.

Major funds	\$ 287,914
Nonmajor funds	<u>1,149,526</u>
Total	<u>\$ 1,437,440</u>

Developer Agreements

In 2015, the City created TIF District No. 10 and signed an agreement with a developer that requires the developer to pay for specified improvements, including the construction of an office building. The City and CDA will transfer the building site to the developer to allow for the construction of the project. The City will provide payments to the developer to assist with developer costs solely from future tax increments from the development area and from the WEDC's Community Development Investment Grant. The City contribution for developer costs shall be limited to a maximum of \$420,000 plus interest. A maximum of 70% of the property tax increment revenue attributable to the development project shall be payable in annual installments. The City's contribution may be prepaid at any time until paid in full, the payments will be provided to the developer as follows: Each year beginning September 1, 2019 and continuing each September 1 thereafter until September 1, 2023, the City will pay to the developer 70% of the tax increment revenue received by the City with respect to the development in that year. No payments will be distributed until the property taxes have been paid on the property.

In 2015, the City created TIF District No. 9 and signed an agreement with a developer that allows for a maximum of \$1,550,000 or 70% of the tax increment revenue attributable to the development project, whichever is less, payable in installments over seven years. No payments will be distributed until the property taxes have been paid on the property. Until the City contribution has been paid in full or a sum sufficient to pay off the City contribution has been set aside to cover payment of the City contribution, the City shall not close the District prior to the expiration date.

In 2016, the City created TIF District No. 11 and signed an agreement with a developer that requires the developer to pay for specified improvements including the construction of a number of commercial buildings. The City will provide payments to the developer to assist with developer costs solely from future tax increments from the development area. The City contribution for developer costs shall be limited to a maximum of \$2.015 million. A maximum of 70% of the property tax increment revenue attributable to the development project shall be payable in annual installments. Each year beginning September 1, 2019 and continuing each September 1 thereafter until September 1, 2030, the City will pay to the developer 70% of the tax increment revenue received by the City with respect to the development in that year. No payments will be distributed until the property taxes have been paid on the property.

Joint Ventures**Menasha-Neenah Municipal Court**

The City of Neenah and the City of Menasha have enacted joint ordinances creating the Menasha-Neenah Municipal Court. Each City's proportionate share in the annual operations is equal to the percentage share of citations issued by that city compared to the total citations issued by both cities since the inception of the municipal court. The breakdown as of December 31, 2022 was as follows:

	Number of 2022 Citations	Number of Citations Since Inception	% of Total
City of Menasha	1,386	36,297	39.5 %
City of Neenah	2,127	55,560	60.5
Total	<u>3,513</u>	<u>91,857</u>	<u>100.0 %</u>

City of Neenah

Notes to Financial Statements
December 31, 2022

The City of Neenah is the lead agency for purposes of administering the operations of the court. Therefore, all employees of the court, including the judge, are considered City of Neenah employees. The court's offices operate out of the Neenah City Hall building. Court trials are held in the Common Council Chambers at Neenah City Hall.

The municipal court prepares an annual budget and submits it to Neenah and Menasha as part of the cities' annual budgeting process. The cities each pay a proportionate share of the municipal court budget. In addition to its proportionate share, Menasha also pays the City of Neenah an annual administrative fee. The administrative fee is reviewed annually. The City of Neenah has established a Municipal Court fund (a custodial fund) to account for municipal court activity.

As of December 31, 2022, the court had a deficit of \$378,302. The allocation of this deficit is as follows:

City of Menasha	\$ 149,052
City of Neenah	<u>229,250</u>
Total	<u>\$ 378,302</u>

It is the intent that the court will repay these funds.

Financial information of the court as of December 31, 2022 is included in the City's annual comprehensive financial report as supplementary information. Separate financial statements are not available. The City of Neenah does not have an equity interest in this organization.

Neenah-Menasha Fire Rescue

On January 1, 2003, the City of Neenah and City of Menasha merged their fire departments. The merged fire department is known as the Neenah-Menasha Fire Rescue (NMFR). It provides fire and rescue services to the citizens of both communities.

The communities share in the annual operation of the fire department as follows: City of Menasha – 39.35% and City of Neenah – 60.65%.

Annually as part of the budget process, the joint finance and personnel committee will re-evaluate the cost distribution formula based on the following five factors: (1) population, (2) equalized value, (3) annual fire/rescue calls, (4) square miles and (5) square footage of all buildings with each community.

The Joint Fire Commission consists of six members with three-year staggered terms. Neenah and Menasha each appoint three members to the commission. The appointees are not elected officials of the municipalities.

The oversight of the day-to-day operations and budgetary matters of the Neenah-Menasha Fire Rescue are conducted by the Joint Fire Finance and Personnel Committee. The recommendations of the Joint Finance and Personnel Committee shall be acted upon separately by the common councils of both Neenah and Menasha and are effective only upon concurrence of both councils.

The City of Neenah is responsible for administering and accounting for all funds received and disbursed. A separate fund (a custodial fund) has been established by the City of Neenah to account for fire services.

City of Neenah

Notes to Financial Statements
December 31, 2022

The City accounts for its share of the operations in the general fund. The City of Neenah does not have an equity interest in this organization. Financial information related to the Neenah-Menasha Fire Rescue as of December 31, 2022 is included in the City's annual comprehensive financial report as supplementary information. Separate financial statements are not available.

Subsequent Events

On March 1, 2023, the City of Neenah issued \$15,585,000 in General Obligation Promissory Notes to finance capital projects and to refinance certain outstanding obligations of the City. The notes mature on March 1, 2033 and have interest rates ranging from 4.00% to 5.00%.

Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statement No. 96, *Subscription-Based Information Technology Arrangements*
- Statement No. 99, *Omnibus 2022*
- Statement No. 100, *Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62*
- Statement No. 101, *Compensated Absences*

When they become effective, application of these standards may restate portions of these financial statements.

Tax Abatement

Tax abatements are a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to an economic development or otherwise benefits the governments or the citizens of those governments.

The City is disclosing all abatement agreements individually.

City of Neenah

Notes to Financial Statements

December 31, 2022

The City, through its Tax Incremental Financing Districts (TID), has entered into tax abatement agreements with developers in the form of tax incremental financing incentive payments to stimulate economic development. The abatements are authorized through the TID project plans. The developers pay property taxes as they become due and after meeting the criteria established in the development agreements, are entitled to future incentive payments that directly correlate to the taxes paid.

Agreement Description	Calculation Method	Developer Commitment	2022 Payment
TID No. 5 Development Agreement, ERA	80% of incremental tax revenue, maximum reimbursement of \$75,000	\$500,000 tax increment	\$ 12,493
TID No. 7 Development Agreement, Festival	80% of incremental tax revenue, maximum reimbursement of \$853,000	\$5.4 million tax increment	95,000
TID No. 7, Keesler Orthodontics	90% of incremental tax revenue, maximum reimbursement of \$100,000	\$800,000 investment	-
TID No. 7, Old Shopko	80% of incremental tax revenue, maximum reimbursement of \$950,000	\$5 million investment	-
TID No. 7, Bridgewood Development	70% of incremental tax revenue, maximum reimbursement of \$3,160,000	\$22 million investment	-
TID No. 8, 201 West	90% of incremental tax revenue, maximum reimbursement of \$3,900,000	\$9 million investment	-
TID No. 8, Solaris	90% of incremental tax revenue, maximum reimbursement of \$3,900,000	\$9 million investment	-
TID No. 8 Development Agreement, Main Street Neenah LLC	90% of incremental tax revenue, maximum reimbursement of \$3,900,000	\$12,667,000 tax increment	-
TID No. 9 Development Agreement, Menasha Corp.	70% of incremental tax revenue, maximum reimbursement of \$1.55 million	\$9 million investment	98,586
TID No. 11, Pendleton Park LLC	70% of incremental tax revenue, maximum disbursement of \$2,215,000	\$14 million investment	228,928
TID No. 12, Bridgewood	70% of incremental tax revenue, maximum reimbursement of \$3,160,000	\$22 million investment	-

REQUIRED SUPPLEMENTARY INFORMATION

City of Neenah

General Fund
Schedule of Revenues and Other Financing Sources
Budget and Actual
Year Ended December 31, 2022

	Budgeted Amounts			Variance With
	Original	Final	Actual	Final Budget
Taxes				
General property tax	\$ 14,279,330	\$ 14,279,330	\$ 14,279,339	\$ 9
Payment in lieu of taxes	53,000	53,000	19,750	(33,250)
Total taxes	14,332,330	14,332,330	14,299,089	(33,241)
Intergovernmental Revenues				
State shared revenues	2,271,090	2,271,090	2,275,175	4,085
Personal property exempt credit aids	80,890	80,890	80,889	(1)
Highway maintenance aids	1,140,220	1,140,220	1,137,214	(3,006)
Fire aids	103,000	103,000	102,271	(729)
Mass transit subsidy	335,400	335,400	367,758	32,358
Total intergovernmental revenues	3,930,600	3,930,600	3,963,307	32,707
Licenses and Permits				
Licenses:				
Liquor and malt beverage	25,000	25,000	21,882	(3,118)
Operators	15,000	15,000	9,570	(5,430)
Cigarette	2,500	2,500	2,250	(250)
Dog and cat	13,000	13,000	12,791	(209)
Sundry	11,550	11,550	9,430	(2,120)
Permits:				
Building	117,370	117,370	154,375	37,005
Electrical	41,500	41,500	40,112	(1,388)
Plumbing	35,590	35,590	40,293	4,703
Furnace	41,290	41,290	62,266	20,976
Sundry	23,000	23,000	25,473	2,473
Total licenses and permits	325,800	325,800	378,442	52,642
Fines, Forfeitures and Penalties				
Court fines	117,000	117,000	76,301	(40,699)
Miscellaneous	2,000	2,000	3,387	1,387
Total fines, forfeitures and penalties	119,000	119,000	79,688	(39,312)
Charges for Services				
Other:				
General government	783,310	783,310	820,065	36,755
Public safety	222,900	222,900	216,731	(6,169)
Highway and street	130,650	130,650	165,398	34,748
Rental of city property	105,460	105,460	67,525	(37,935)
Public library	949,860	949,860	921,899	(27,961)
Cemetery	137,770	137,770	152,373	14,603
Park and recreation	571,730	571,730	597,343	25,613
Sundry	8,000	8,000	9,705	1,705
Total other	2,909,680	2,909,680	2,951,039	41,359
Health and welfare:				
Health inspection fees	25,520	25,520	26,960	1,440
Total charges for services	2,935,200	2,935,200	2,977,999	42,799

See notes to required supplementary information

City of Neenah

General Fund
Schedule of Revenues and Other Financing Sources
Budget and Actual
Year Ended December 31, 2022

	Budgeted Amounts			Variance With
	Original	Final	Actual	Final Budget
Investment Income and Miscellaneous				
Investment income	\$ 471,000	\$ 471,000	\$ 578,183	\$ 107,183
Unrealized gains/(losses)	-	-	(2,114,313)	(2,114,313)
Miscellaneous general revenues	158,520	158,520	175,723	17,203
Total investment income and miscellaneous	629,520	629,520	(1,360,407)	(1,989,927)
Total revenues	22,272,450	22,272,450	20,338,118	(1,934,332)
Other Financing Sources				
Transfers in:				
TIF District No. 5 fund	84,000	84,000	84,000	-
TIF District No. 6 fund	63,000	63,000	63,000	-
TIF District No. 7 fund	126,000	126,000	126,000	-
TIF District No. 8 fund	141,000	141,000	164,130	23,130
TIF District No. 9 fund	84,000	84,000	84,000	-
TIF District No. 10 fund	42,000	42,000	42,000	-
TIF District No. 11 fund	42,000	42,000	42,000	-
TIF District No. 12 fund	42,000	42,000	42,212	212
Community development block grant fund	39,280	39,280	30,616	(8,664)
Housing and business loans fund	35,000	35,000	35,000	-
Cemetery perpetual care fund	18,000	18,000	39,173	21,173
Sewer fund	963,500	963,500	963,500	-
Stormwater fund	475,240	475,240	475,240	-
Water utility fund, payment in lieu of tax	1,054,620	1,054,620	971,373	(83,247)
ARPA	1,300,000	1,300,000	1,317,400	17,400
Total transfers	4,509,640	4,509,640	4,479,644	(29,996)
Sale of city property	67,500	67,500	106,273	38,773
Total other financing sources	4,577,140	4,577,140	4,585,917	8,777
Total revenues and other financing sources	\$ 26,849,590	\$ 26,849,590	\$ 24,924,035	\$ (1,925,555)

See notes to required supplementary information

City of Neenah

General Fund
Schedule of Expenditures and Other Financing Uses
Budget and Actual
Year Ended December 31, 2022

Current Expenditures	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
General Government				
Common council	\$ 83,050	\$ 81,050	\$ 78,010	\$ 3,040
Mayor's office	250,170	248,960	235,063	13,897
Finance	1,236,580	1,205,820	1,212,228	(6,408)
Municipal buildings	288,380	287,410	302,245	(14,835)
Human resources	290,650	291,360	285,412	5,948
City attorney	562,280	537,560	487,825	49,735
Total general government	2,711,110	2,652,160	2,600,783	51,377
Public Safety				
Police department:				
Operations	6,878,740	6,956,830	6,827,595	129,235
Police firing range	28,410	30,410	29,292	1,118
Police school liaison program	301,770	301,280	230,110	71,170
Crossing guards	70,450	70,420	64,355	6,065
Capital outlay	34,700	34,700	24,911	9,789
Community service officers/animal control	72,640	72,350	69,750	2,600
K-9 unit	18,700	18,680	15,432	3,248
Fire department:				
Operations	5,518,870	5,518,870	5,530,319	(11,449)
Other:				
Code enforcement	98,660	97,130	83,502	13,628
Police and fire commission	10,100	10,100	14,011	(3,911)
Total public safety	13,033,040	13,110,770	12,889,277	221,493
Public Works				
Engineering	790,240	818,110	791,752	26,358
Repair of streets	439,380	442,280	420,939	21,341
Snow and ice control	530,330	529,990	515,479	14,511
Weed cutting	51,500	51,800	71,823	(20,023)
Forestry program	214,660	216,820	249,670	(32,850)
Street lighting	612,430	585,520	562,379	23,141
Municipal garage	516,160	514,600	503,134	11,466
Storm and sanitary sewers and drains	328,170	325,340	278,941	46,399
Refuse collection	836,490	834,920	924,167	(89,247)
Sewer inspection	37,200	34,680	6,153	28,527
Traffic control	203,470	233,450	211,453	21,997
Capital outlay	6,100	10,200	10,478	(278)
Sundry	4,780	4,850	11,910	(7,060)
Total public works	4,570,910	4,602,560	4,558,278	44,282

See notes to required supplementary information

City of Neenah

General Fund
Schedule of Expenditures and Other Financing Uses
Budget and Actual
Year Ended December 31, 2022

Current Expenditures	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Parks, Recreation and Education				
Parks and recreation:				
Administration	\$ 730,060	\$ 736,850	\$ 737,394	\$ (544)
Adult programs	1,850	1,850	4,712	(2,862)
Youth programs	94,480	94,480	89,232	5,248
Municipal pool and recreation building	283,870	281,830	289,135	(7,305)
Playground programs	102,210	102,010	101,047	963
Parks	989,940	991,260	915,218	76,042
Forestry	81,480	81,380	74,393	6,987
Other activities	42,900	42,600	40,703	1,897
Total parks and recreation	2,326,790	2,332,260	2,251,834	80,426
Library:				
Operations	2,366,750	2,362,370	2,360,737	1,633
Total parks, recreation and education	4,693,540	4,694,630	4,612,571	82,059
Health and Welfare				
Assistance program:				
Committee on Aging	250	250	-	250
Total health and welfare	250	250	-	250
Community Development				
Operations	871,180	879,480	824,794	54,686
Celebrations and commemorations	73,270	73,550	65,934	7,616
Housing authority	7,550	7,510	4,400	3,110
Bus subsidy program	431,330	431,230	430,704	526
Older adult center	16,450	16,450	16,156	294
Conservation and development	263,750	260,670	273,562	(12,892)
Total community development	1,663,530	1,668,890	1,615,550	53,340
Other				
Cemetery operations	270,840	273,030	272,372	658
Miscellaneous	(5,630)	42,730	53,172	(10,442)
Total other	265,210	315,760	325,544	(9,784)
Total expenditures	26,937,590	27,045,020	26,602,003	443,017
Other Financing Uses				
Transfers out to:				
Dial-A-Ride	12,000	12,000	12,000	-
Total other financing uses	12,000	12,000	12,000	-
Total expenditures and other financing uses	\$ 26,949,590	\$ 27,057,020	\$ 26,614,003	\$ 443,017

See notes to required supplementary information

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - TIF District No. 8 - Special Revenue Fund
Year Ended December 31, 2022

	Original and Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 1,285,026	\$ 1,270,632	\$ (14,394)
Intergovernmental	227,400	238,734	11,334
Investment income and miscellaneous	84,000	62,407	(21,593)
Total revenues	1,596,426	1,571,773	(24,653)
Expenditures			
Current:			
Community development	1,000	10,237	(9,237)
Debt service:			
Principal retirement	1,220,000	1,385,000	(165,000)
Interest and fiscal charges	552,466	166,930	385,536
Total expenditures	1,773,466	1,562,167	211,299
Excess (deficiency) of revenues over expenditures	(177,040)	9,606	186,646
Other Financing Sources (Uses)			
Refunding bonds issued	-	155,000	155,000
Premium on debt	-	10,468	10,468
Transfer in	1,426,948	1,430,111	3,163
Transfers out	(1,345,704)	(1,569,626)	(223,922)
Total other financing sources (uses)	81,244	25,953	(55,291)
Net change in fund balance	(95,796)	35,559	131,355
Fund Balance (Deficit), Beginning	(7,684,049)	(7,684,049)	-
Fund Balance (Deficit), Ending	<u>\$ (7,779,845)</u>	<u>\$ (7,648,490)</u>	<u>\$ 131,355</u>

See notes to required supplementary information

City of Neenah

Schedule of Proportionate Share of the Net Pension Liability (Asset) - Wisconsin Retirement System Year Ended December 31, 2022

Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/15	0.12675709 %	\$ (3,113,501)	\$ 13,691,283	22.74 %	102.74 %
12/31/16	0.12458703 %	2,024,515	13,244,463	15.29 %	98.20 %
12/31/17	0.12459281 %	1,026,942	13,689,999	7.50 %	99.12 %
12/31/18	0.12552761 %	(3,727,063)	13,810,125	26.99 %	102.93 %
12/31/19	0.12818106 %	4,560,280	14,063,467	32.43 %	96.45 %
12/31/20	0.12971997 %	(4,182,764)	14,580,270	28.69 %	102.96 %
12/31/21	0.13053840 %	(8,149,693)	14,842,458	54.91 %	105.26 %
12/31/22	0.13110266 %	(10,567,115)	15,108,006	69.94 %	106.02 %

Schedule of Employer Contributions - Wisconsin Retirement System Year Ended December 31, 2022

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 1,228,134	\$ 1,228,134	\$ -	\$ 13,245,015	9.27 %
12/31/16	1,215,257	1,215,257	-	13,689,999	8.88 %
12/31/17	1,363,477	1,363,477	-	13,810,125	9.87 %
12/31/18	1,329,434	1,329,434	-	14,063,467	9.45 %
12/31/19	1,362,993	1,362,993	-	14,580,270	9.35 %
12/31/20	1,492,312	1,492,312	-	14,842,458	10.05 %
12/31/21	1,524,029	1,524,029	-	15,108,006	10.09 %
12/31/22	1,574,581	1,574,581	-	15,605,755	10.09 %

See notes to required supplementary information

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

The budgeted amounts presented include any amendments made.

The City follows these procedures in establishing the budget versus actual budgetary data reflected in the financial statements:

- a. The Mayor submits to the Common Council a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at the City Administration Building to obtain taxpayer comments.
- c. Prior to December 31, the budget is legally adopted through passage of a council resolution.
- d. The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, major program, department or other activity for which control of expenditures are considered desirable. Cost centers are defined as follows for the governmental fund types with annual budgets: General at the department level and Special Revenue and Capital Projects at major program level and Debt Service at total fund level. Expenditures cannot legally exceed appropriations at this level without two-thirds common council approval to amend the budget.
- e. Formal budgetary integration is employed as a management control device during the year for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds, Sewerage Disposal Utility, Stormwater Utility and Parking Utility Enterprise Funds.

A comparison of Actual and Budget is included in the accompanying financial statements for all governmental fund types with a legally adopted annual budget. The budget presentations are at the cost center level (legal level of control for the annual budget).

- f. All budgets adopted conform to generally accepted accounting principles (GAAP) except for the Enterprise Funds, where depreciation is not recognized for budget purposes. Budget amounts are as originally adopted or as amended via the procedures explained above. Individual amendments were legally authorized as described.
- g. Budgets for all noncommitted governmental funds lapse at year-end. Carryovers to the following year were \$59,959 in the general fund, which includes library operations.

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The City is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

SUPPLEMENTARY INFORMATION

DEBT SERVICE FUND

City of Neenah

Balance Sheet - Debt Service Fund

December 31, 2022

	Debt Service Fund
Assets	
Cash and investments	\$ 62,641
Receivables:	
Taxes	4,118,064
Special assessments	376,643
Accounts receivable	106,010
Advances to other funds	<u>8,600,000</u>
 Total assets	 <u><u>\$ 13,263,358</u></u>
Liabilities, Deferred Inflows of Resources and Fund Balance	
Liabilities:	
Accounts payable	<u>\$ 68</u>
 Deferred inflows of resources:	
Property tax levied for next period	4,000,000
Unavailable revenue	<u>376,643</u>
 Total deferred inflows of resources	 <u>4,376,643</u>
 Fund balance:	
Restricted for debt service	<u>8,886,647</u>
 Total liabilities, deferred inflows of resources and fund balances	 <u><u>\$ 13,263,358</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Debt Service (Major Fund)
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 3,800,000	\$ 3,800,000	\$ -
Special assessments	250,000	154,934	(95,066)
Charges for service	400,000	409,543	9,543
Total revenues	4,450,000	4,364,477	(85,523)
Expenditures			
Current:			
General government	-	239	(239)
Debt service			
Principal retirement	5,444,939	5,604,940	(160,001)
Interest and fiscal charges	1,612,764	1,623,042	(10,278)
Total expenditures	7,057,703	7,228,221	(170,518)
Excess (deficiency) of revenues over expenditures	(2,607,703)	(2,863,744)	(256,041)
Other Financing Sources			
Long-term debt issued	-	3,810	3,810
Premium on debt	750,000	736,861	(13,139)
Transfers in	2,384,617	2,643,445	258,828
Total other financing sources	3,134,617	3,384,116	249,499
Net change in fund balance	526,914	520,372	(6,542)
Fund Balance, Beginning	8,366,275	8,366,275	-
Fund Balance, Ending	<u>\$ 8,893,189</u>	<u>\$ 8,886,647</u>	<u>\$ (6,542)</u>

OTHER MAJOR FUNDS

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Public Infrastructure - Capital Projects Fund (Major Fund)
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ -	\$ 705,585	\$ 705,585
Contributions	-	125,392	125,392
Total revenues	-	830,977	830,977
Expenditures			
Capital outlay	3,535,895	3,838,703	(302,808)
Excess (deficiency) of revenues over expenditures	(3,535,895)	(3,007,726)	528,169
Other Financing Sources			
Long-term debt issued	3,075,000	3,075,000	-
Transfers in	25,000	-	(25,000)
Total other financing sources	3,100,000	3,075,000	(25,000)
Net change in fund balance	(435,895)	67,274	503,169
Fund Balance, Beginning	3,822,354	3,822,354	-
Fund Balance, Ending	\$ 3,386,459	\$ 3,889,628	\$ 503,169

NONMAJOR GOVERNMENTAL FUNDS

City of Neenah

Combining Balance Sheet - Nonmajor Governmental Funds

December 31, 2022

Special Revenue Funds

	TIF District No. 5	TIF District No. 6	TIF District No. 7	TIF District No. 9	TIF District No. 10	TIF District No. 11	TIF District No. 12
Assets							
Cash and investments	\$ 754,947	\$ 925,438	\$ -	\$ -	\$ 352,845	\$ 47,187	\$ -
Taxes receivable	305,412	553,080	2,175,167	191,235	318,833	339,254	-
Loans	-	-	-	-	-	-	-
Other receivables	-	-	-	-	-	-	-
Due from component unit	-	-	-	-	-	-	-
Prepaid items	-	-	-	-	-	-	-
Land held for resale	-	-	-	-	-	-	-
Advances to other funds	-	-	-	-	123,885	-	-
Total assets	<u>\$ 1,060,359</u>	<u>\$ 1,478,518</u>	<u>\$ 2,175,167</u>	<u>\$ 191,235</u>	<u>\$ 795,563</u>	<u>\$ 386,441</u>	<u>\$ -</u>
Liabilities, Deferred Inflows of Resources and Fund Balances							
Liabilities:							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other liabilities	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Advances from other funds	-	-	-	179,405	450,000	-	44,480
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>179,405</u>	<u>450,000</u>	<u>-</u>	<u>44,480</u>
Deferred inflows of resources:							
Property taxes levied for next period	<u>305,412</u>	<u>553,080</u>	<u>2,175,167</u>	<u>191,235</u>	<u>318,833</u>	<u>339,254</u>	<u>-</u>
Total deferred inflows of resources	<u>305,412</u>	<u>553,080</u>	<u>2,175,167</u>	<u>191,235</u>	<u>318,833</u>	<u>339,254</u>	<u>-</u>
Fund balances:							
Nonspendable:							
Prepaid items	-	-	-	-	-	-	-
Restricted	754,947	925,438	-	-	26,730	47,187	-
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(179,405)</u>	<u>-</u>	<u>-</u>	<u>(44,480)</u>
Total fund balances	<u>754,947</u>	<u>925,438</u>	<u>-</u>	<u>(179,405)</u>	<u>26,730</u>	<u>47,187</u>	<u>(44,480)</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,060,359</u>	<u>\$ 1,478,518</u>	<u>\$ 2,175,167</u>	<u>\$ 191,235</u>	<u>\$ 795,563</u>	<u>\$ 386,441</u>	<u>\$ -</u>

Special Revenue Funds

Community Development Block Grant	Housing/ Business Loans	Industrial Development	Recycling	Health Grants	Parks and Recreation	Dial-A- Ride	Civic and Social	Library	Other
\$ 2	\$ -	\$ 87,326	\$ 360,602	\$ 58,859	\$ 404,309	\$ 180,079	\$ 138,685	\$ 1,637,895	\$ 183,471
-	-	-	340,430	-	-	-	-	-	-
-	454,677	-	-	-	-	-	-	-	-
-	20,720	-	-	-	-	14,209	60,000	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
<u>\$ 2</u>	<u>\$ 475,397</u>	<u>\$ 87,326</u>	<u>\$ 701,032</u>	<u>\$ 58,859</u>	<u>\$ 404,309</u>	<u>\$ 194,288</u>	<u>\$ 198,685</u>	<u>\$ 1,637,895</u>	<u>\$ 183,471</u>
\$ 4,250	\$ 91	\$ -	\$ 15,938	\$ -	\$ 500	\$ 3,858	\$ -	\$ -	\$ -
-	20,469	-	6,824	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
105,685	7,636	-	-	-	-	-	-	-	-
<u>109,935</u>	<u>28,196</u>	<u>-</u>	<u>22,762</u>	<u>-</u>	<u>500</u>	<u>3,858</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	340,430	-	-	-	-	-	-
-	-	-	340,430	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	447,201	-	-	58,859	-	-	-	1,637,895	-
-	-	87,326	337,840	-	403,809	190,430	198,685	-	183,471
-	-	-	-	-	-	-	-	-	-
(109,933)	-	-	-	-	-	-	-	-	-
<u>(109,933)</u>	<u>447,201</u>	<u>87,326</u>	<u>337,840</u>	<u>58,859</u>	<u>403,809</u>	<u>190,430</u>	<u>198,685</u>	<u>1,637,895</u>	<u>183,471</u>
<u>\$ 2</u>	<u>\$ 475,397</u>	<u>\$ 87,326</u>	<u>\$ 701,032</u>	<u>\$ 58,859</u>	<u>\$ 404,309</u>	<u>\$ 194,288</u>	<u>\$ 198,685</u>	<u>\$ 1,637,895</u>	<u>\$ 183,471</u>

City of Neenah

Combining Balance Sheet - Nonmajor Governmental Funds
December 31, 2022

	Special Revenue Funds				
	Cemetery Perpetual Care	Cemetery Flowers	G.D. Barnes Cemetery Trust	Neighborhood Program	Developer Land Sales
Assets					
Cash and investments	\$ 1,424,338	\$ 161,414	\$ 9,614	\$ 626,459	\$ 180,942
Taxes receivable	-	-	-	-	-
Loans	-	-	-	-	-
Other receivables	16,988	-	-	-	-
Due from component unit	-	-	-	-	-
Prepaid items	-	-	-	-	-
Land held for resale	-	-	-	-	677,777
Advances to other funds	-	-	-	-	-
Total assets	<u>\$ 1,441,326</u>	<u>\$ 161,414</u>	<u>\$ 9,614</u>	<u>\$ 626,459</u>	<u>\$ 858,719</u>
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ -	\$ 252,011	\$ -
Other liabilities	-	-	-	-	-
Unearned revenue	-	-	-	374,448	-
Advances from other funds	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>626,459</u>	<u>-</u>
Deferred inflows of resources:					
Property taxes levied for next period	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:					
Nonspendable:					
Prepaid items	-	-	-	-	-
Restricted	1,441,326	-	9,614	-	-
Committed	-	161,414	-	-	858,719
Assigned	-	-	-	-	-
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>1,441,326</u>	<u>161,414</u>	<u>9,614</u>	<u>-</u>	<u>858,719</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,441,326</u>	<u>\$ 161,414</u>	<u>\$ 9,614</u>	<u>\$ 626,459</u>	<u>\$ 858,719</u>

Special Revenue Funds		Capital Projects Funds					
Alliant Energy PILOT	American Rescue Plan Act	TIF District No. 7	TIF District No. 8	TIF District No. 9	TIF District No. 10	TIF District No. 11	TIF District No. 12
\$ 247,267	\$ 4,032,584	\$ 29,547	\$ 496,737	\$ 312,307	\$ 1,071,562	\$ -	\$ -
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	1,703,013	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	326,550	-	-	-
-	-	-	-	-	70,925	-	-
<u>\$ 247,267</u>	<u>\$ 4,032,584</u>	<u>\$ 29,547</u>	<u>\$ 2,199,750</u>	<u>\$ 638,857</u>	<u>\$ 1,142,487</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ -	\$ -	\$ -	\$ 2,720	\$ 42	\$ 3,681	\$ 3,780
-	-	-	-	-	-	-	-
-	4,032,584	-	-	-	-	-	-
-	-	-	-	-	-	55,594	15,331
-	4,032,584	-	-	2,720	42	59,275	19,111
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
247,267	-	29,547	2,199,750	636,137	1,142,445	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	(59,275)	(19,111)
<u>247,267</u>	<u>-</u>	<u>29,547</u>	<u>2,199,750</u>	<u>636,137</u>	<u>1,142,445</u>	<u>(59,275)</u>	<u>(19,111)</u>
<u>\$ 247,267</u>	<u>\$ 4,032,584</u>	<u>\$ 29,547</u>	<u>\$ 2,199,750</u>	<u>\$ 638,857</u>	<u>\$ 1,142,487</u>	<u>\$ -</u>	<u>\$ -</u>

City of Neenah

Combining Balance Sheet - Nonmajor Governmental Funds
December 31, 2022

	Capital Projects Funds				Total Nonmajor Governmental Funds
	Redevelop- ment	Facilities	Capital Equipment	Equipment Replacement	
Assets					
Cash and investments	\$ 121,482	\$ 7,426,454	\$ 1,691,110	\$ 1,819	\$ 22,965,281
Taxes receivable	-	-	-	-	4,223,411
Loans	-	-	-	-	454,677
Other receivables	-	-	-	927	112,844
Due from component unit	-	-	-	-	1,703,013
Prepaid items	-	-	373,621	-	373,621
Land held for resale	-	-	-	-	1,004,327
Advances to other funds	-	-	-	-	194,810
Total assets	<u>\$ 121,482</u>	<u>\$ 7,426,454</u>	<u>\$ 2,064,731</u>	<u>\$ 2,746</u>	<u>\$ 31,031,984</u>
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable	\$ -	\$ 274,268	\$ 38,560	\$ 3,250	\$ 602,949
Other liabilities	-	-	-	-	27,293
Unearned revenue	-	-	-	-	4,407,032
Advances from other funds	-	-	-	-	858,131
Total liabilities	<u>-</u>	<u>274,268</u>	<u>38,560</u>	<u>3,250</u>	<u>5,895,405</u>
Deferred inflows of resources:					
Property taxes levied for next period	-	-	-	-	4,223,411
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,223,411</u>
Fund balances:					
Nonspendable:					
Prepaid items	-	-	373,621	-	373,621
Restricted	-	7,152,186	1,652,550	-	18,161,812
Committed	-	-	-	-	2,668,961
Assigned	121,482	-	-	-	121,482
Unassigned (deficit)	-	-	-	(504)	(412,708)
Total fund balances	<u>121,482</u>	<u>7,152,186</u>	<u>2,026,171</u>	<u>(504)</u>	<u>20,913,168</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 121,482</u>	<u>\$ 7,426,454</u>	<u>\$ 2,064,731</u>	<u>\$ 2,746</u>	<u>\$ 31,031,984</u>

City of Neenah

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -
Nonmajor Governmental Funds
Year Ended December 31, 2022

	Special Revenue Funds						
	TIF District No. 5	TIF District No. 6	TIF District No. 7	TIF District No. 9	TIF District No. 10	TIF District No. 11	TIF District No. 12
Revenues							
Taxes	\$ 286,999	\$ 590,028	\$ 2,186,167	\$ 207,858	\$ 336,740	\$ 349,247	\$ -
Intergovernmental	155,730	83,062	88,246	48,147	11,869	-	-
Contributions	-	-	-	-	-	-	-
Investment income (loss) and miscellaneous	3,428	4,303	8,151	877	6,320	1,284	-
Total revenues	446,157	677,393	2,282,564	256,882	354,929	350,531	-
Expenditures							
Current:							
Public safety	-	-	-	-	-	-	-
Recycling	-	-	-	-	-	-	-
Parks, recreation and education	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-
Community development	12,493	900	95,900	99,724	900	229,828	2,268
Conservation and development	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	805,000	-	-	-	-
Interest and fiscal charges	900	-	9,078	173	2,413	9,021	-
Total expenditures	13,393	900	909,978	99,897	3,313	238,849	2,268
Excess (deficiency) of revenues over expenditures	432,764	676,493	1,372,586	156,985	351,616	111,682	(2,268)
Other Financing Sources (Uses)							
Long-term debt issued	-	-	-	-	-	-	-
Refunding bonds issued	-	-	755,000	-	-	-	-
Payment to fiscal agent for advance refunding	-	-	-	-	-	-	-
Premium on debt	-	-	50,118	952	13,322	49,801	-
Sale of city property	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-
Transfers out	(97,561)	(273,377)	(2,177,704)	(361,204)	(295,990)	(73,224)	(42,212)
Total other financing sources (uses)	(97,561)	(273,377)	(1,372,586)	(360,252)	(282,668)	(23,423)	(42,212)
Net change in fund balances	335,203	403,116	-	(203,267)	68,948	88,259	(44,480)
Fund Balances (Deficit), Beginning	419,744	522,322	-	23,862	(42,218)	(41,072)	-
Fund Balances (Deficit), Ending	\$ 754,947	\$ 925,438	\$ -	\$ (179,405)	\$ 26,730	\$ 47,187	\$ (44,480)

Special Revenue Funds

Community Development Block Grant	Housing/ Business Loans	Industrial Development	Recycling	Health Grants	Parks and Recreation	Dial-A- Ride	Civic and Social	Library	Other
\$ -	\$ -	\$ -	\$ 340,600	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
106,666	-	30,008	262,241	-	-	36,209	-	-	-
-	-	-	-	-	68,424	8,396	59,541	48,751	19,367
-	1,470	-	31,458	-	5,664	781	1,679	(284,636)	2,026
106,666	1,470	30,008	634,299	-	74,088	45,386	61,220	(235,885)	21,393
-	-	-	-	-	-	-	-	-	12,518
-	-	-	614,707	-	-	-	-	-	-
-	-	-	-	-	40,225	-	-	74,220	-
-	-	-	-	-	-	-	-	-	-
70,952	11,661	63,677	-	-	-	14,318	56,661	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
70,952	11,661	63,677	614,707	-	40,225	14,318	56,661	74,220	12,518
35,714	(10,191)	(33,669)	19,592	-	33,863	31,068	4,559	(310,105)	8,875
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	8,613	-	-
-	-	-	-	-	-	12,000	-	-	-
(30,616)	(35,000)	-	-	-	-	-	-	(5,228)	-
(30,616)	(35,000)	-	-	-	-	12,000	8,613	(5,228)	-
5,098	(45,191)	(33,669)	19,592	-	33,863	43,068	13,172	(315,333)	8,875
(115,031)	492,392	120,995	318,248	58,859	369,946	147,362	185,513	1,953,228	174,596
<u>\$ (109,933)</u>	<u>\$ 447,201</u>	<u>\$ 87,326</u>	<u>\$ 337,840</u>	<u>\$ 58,859</u>	<u>\$ 403,809</u>	<u>\$ 190,430</u>	<u>\$ 198,685</u>	<u>\$ 1,637,895</u>	<u>\$ 183,471</u>

City of Neenah

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -
Nonmajor Governmental Funds
Year Ended December 31, 2022

	Special Revenue Funds				
	Cemetery Perpetual Care	Cemetery Flowers	G.D. Barnes Cemetery Trust	Neighborhood Program	Developer Land Sales
Revenues					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	874,739	-
Contributions	-	-	9,614	-	-
Investment income (loss) and miscellaneous	(144,660)	2,763	-	-	34,312
Total revenues	(144,660)	2,763	9,614	874,739	34,312
Expenditures					
Current:					
Public safety	-	-	-	-	-
Recycling	-	-	-	-	-
Parks, recreation and education	-	-	-	-	-
Health and welfare	-	2,705	-	-	-
Community development	-	-	-	-	-
Conservation and development	-	-	-	874,739	1,356
Capital outlay	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-
Total expenditures	-	2,705	-	874,739	1,356
Excess (deficiency) of revenues over expenditures	(144,660)	58	9,614	-	32,956
Other Financing Sources (Uses)					
Long-term debt issued	-	-	-	-	-
Refunding bonds issued	-	-	-	-	-
Payment to fiscal agent for advance refunding	-	-	-	-	-
Premium on debt	-	-	-	-	-
Sale of city property	-	-	-	-	-
Transfers in	-	-	-	-	-
Transfers out	(39,173)	-	-	-	-
Total other financing sources (uses)	(39,173)	-	-	-	-
Net change in fund balances	(183,833)	58	9,614	-	32,956
Fund Balances (Deficit), Beginning	1,625,159	161,356	-	-	825,763
Fund Balances (Deficit), Ending	<u>\$ 1,441,326</u>	<u>\$ 161,414</u>	<u>\$ 9,614</u>	<u>\$ -</u>	<u>\$ 858,719</u>

Special Revenue Funds		Capital Project Funds				
Alliant Energy PILOT	American Rescue Plan Act	TIF District No. 7	TIF District No. 8	TIF District No. 9	TIF District No. 10	TIF District No. 11
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
494,534	1,515,209	-	250,000	-	-	-
-	-	-	-	-	-	-
-	77,191	525,000	-	-	-	-
494,534	1,592,400	525,000	250,000	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
247,267	-	-	-	-	-	-
-	-	1,313,752	340,905	57,183	191,601	1,267,787
-	-	-	-	-	-	-
-	-	-	127,920	-	-	-
247,267	-	1,313,752	468,825	57,183	191,601	1,267,787
247,267	1,592,400	(788,752)	(218,825)	(57,183)	(191,601)	(1,267,787)
-	-	35,000	10,000	15,000	210,000	785,000
-	-	-	10,055,000	-	-	-
-	-	-	(10,404,193)	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	170,000	-	-	-
-	(1,592,400)	-	-	-	-	-
-	(1,592,400)	35,000	(169,193)	15,000	210,000	785,000
247,267	-	(753,752)	(388,018)	(42,183)	18,399	(482,787)
-	-	783,299	2,587,768	678,320	1,124,046	423,512
\$ 247,267	\$ -	\$ 29,547	\$ 2,199,750	\$ 636,137	\$ 1,142,445	\$ (59,275)

City of Neenah

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -
Nonmajor Governmental Funds
Year Ended December 31, 2022

	Capital Projects Funds					Total Nonmajor Governmental Funds
	TIF District No. 12	Redevelopment	Facilities	Capital Equipment	Equipment Replacement	
Revenues						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,297,639
Intergovernmental	-	-	-	-	-	3,956,660
Contributions	-	-	-	-	-	214,093
Investment income (loss) and miscellaneous	-	-	355,649	-	5,477	638,537
Total revenues	-	-	355,649	-	5,477	9,106,929
Expenditures						
Current:						
Public safety	-	-	-	-	-	12,518
Recycling	-	-	-	-	-	614,707
Parks, recreation and education	-	-	-	-	-	114,445
Health and welfare	-	-	-	-	-	2,705
Community development	-	-	-	-	-	659,282
Conservation and development	-	-	-	-	-	1,123,362
Capital outlay	19,111	5,133	2,235,228	2,130,721	7,865	7,569,286
Debt service:						
Principal	-	-	-	-	-	805,000
Interest and fiscal charges	-	-	-	-	-	149,505
Total expenditures	19,111	5,133	2,235,228	2,130,721	7,865	11,050,810
Excess (deficiency) of revenues over expenditures	(19,111)	(5,133)	(1,879,579)	(2,130,721)	(2,388)	(1,943,881)
Other Financing Sources (Uses)						
Long-term debt issued	-	50,000	6,601,590	1,884,600	-	9,591,190
Refunding bonds issued	-	-	-	-	-	10,810,000
Payment to fiscal agent for advance refunding	-	-	-	-	-	(10,404,193)
Premium on debt	-	-	-	-	-	114,193
Sale of city property	-	-	-	-	-	8,613
Transfers in	-	-	280,228	-	-	462,228
Transfers out	-	-	-	-	-	(5,023,689)
Total other financing sources (uses)	-	50,000	6,881,818	1,884,600	-	5,558,342
Net change in fund balances	(19,111)	44,867	5,002,239	(246,121)	(2,388)	3,614,461
Fund Balances (Deficit), Beginning	-	76,615	2,149,947	2,272,292	1,884	17,298,707
Fund Balances (Deficit), Ending	<u>\$ (19,111)</u>	<u>\$ 121,482</u>	<u>\$ 7,152,186</u>	<u>\$ 2,026,171</u>	<u>\$ (504)</u>	<u>\$ 20,913,168</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 5 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 290,250	\$ 286,999	\$ (3,251)
Intergovernmental	154,381	155,730	1,349
Investment income and miscellaneous	1,000	3,428	2,428
Total revenues	445,631	446,157	526
Expenditures			
Current:			
Community development	-	12,493	(12,493)
Debt service:			
Interest and fiscal charges	1,000	900	100
Total expenditures	1,000	13,393	(12,393)
Excess of revenues over expenditures	444,631	432,764	(11,867)
Other Financing Uses			
Transfers out	(99,061)	(97,561)	1,500
Net change in fund balances	345,570	335,203	(10,367)
Fund Balances, Beginning	419,744	419,744	-
Fund Balances, Ending	<u>\$ 765,314</u>	<u>\$ 754,947</u>	<u>\$ (10,367)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 6 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 596,711	\$ 590,028	\$ (6,683)
Intergovernmental	80,408	83,062	2,654
Investment income and miscellaneous	1,000	4,303	3,303
Total revenues	678,119	677,393	(726)
Expenditures			
Current:			
Community development	1,000	900	100
Total expenditures	1,000	900	100
Excess of revenues over expenditures	677,119	676,493	(626)
Other Financing Uses			
Transfers out	(273,377)	(273,377)	-
Net change in fund balances	403,742	403,116	(626)
Fund Balances, Beginning	522,322	522,322	-
Fund Balances, Ending	<u>\$ 926,064</u>	<u>\$ 925,438</u>	<u>\$ (626)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 7 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 2,210,933	\$ 2,186,167	\$ (24,766)
Intergovernmental	58,547	88,246	29,699
Investment income and miscellaneous	1,000	8,151	7,151
Total revenues	2,270,480	2,282,564	12,084
Expenditures			
Current:			
Community development	96,000	95,900	100
Debt service:			
Principal	-	805,000	(805,000)
Interest and fiscal charges	-	9,078	(9,078)
Total expenditures	96,000	909,978	(813,978)
Excess of revenues over expenditures	2,174,480	1,372,586	(801,894)
Other Financing Sources (Uses)			
Refunding bonds issued	-	755,000	755,000
Premium on debt	-	50,118	50,118
Transfers out	(2,174,480)	(2,177,704)	(3,224)
Total other financing sources (uses)	(2,174,480)	(1,372,586)	801,894
Net change in fund balances	-	-	-
Fund Balances, Beginning	-	-	-
Fund Balances, Ending	\$ -	\$ -	\$ -

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 9 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 210,212	\$ 207,858	\$ (2,354)
Intergovernmental	47,847	48,147	300
Investment income and miscellaneous	1,000	877	(123)
Total revenues	259,059	256,882	(2,177)
Expenditures			
Current:			
Community development	111,000	99,724	11,276
Debt service:			
Interest and fiscal charges	-	173	(173)
Total expenditures	111,000	99,897	11,103
Excess of revenues over expenditures	148,059	156,985	8,926
Other Financing Sources (Uses)			
Premium on debt	-	952	952
Transfers out	(319,054)	(361,204)	(42,150)
Total other financing sources (uses)	(319,054)	(360,252)	(41,198)
Net change in fund balances	(170,995)	(203,267)	(32,272)
Fund Balances, Beginning	23,862	23,862	-
Fund Balances (Deficit), Ending	<u>\$ (147,133)</u>	<u>\$ (179,405)</u>	<u>\$ (32,272)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - TIF District No. 10 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 340,550	\$ 336,740	\$ (3,810)
Intergovernmental	30	11,869	11,839
Investment income and miscellaneous	1,000	6,320	5,320
Total revenues	341,580	354,929	13,349
Expenditures			
Current:			
Community development	1,000	900	100
Debt service:			
Interest and fiscal charges	-	2,413	(2,413)
Total expenditures	1,000	3,313	(2,313)
Excess of revenues over expenditures	340,580	351,616	11,036
Other Financing Sources (Uses)			
Premium on debt	-	13,322	13,322
Transfers out	(294,890)	(295,990)	(1,100)
Total other financing sources (uses)	(294,890)	(282,668)	12,222
Net change in fund balances	45,690	68,948	23,258
Fund Balances (Deficit), Beginning	(42,218)	(42,218)	-
Fund Balances, Ending	\$ 3,472	\$ 26,730	\$ 23,258

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - TIF District No.11 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 353,200	\$ 349,247	\$ (3,953)
Investment income and miscellaneous	-	1,284	1,284
Total revenues	353,200	350,531	(2,669)
Expenditures			
Current:			
Community development	200,000	229,828	(29,828)
Debt service:			
Interest and fiscal charges	1,500	9,021	(7,521)
Total expenditures	201,500	238,849	(37,349)
Excess of revenues over expenditures	151,700	111,682	(40,018)
Other Financing Sources (Uses)			
Premium on debt	-	49,801	49,801
Transfers out	(62,500)	(73,224)	(10,724)
Total other financing sources (uses)	(62,500)	(23,423)	39,077
Net change in fund balances	89,200	88,259	(941)
Fund Balances (Deficit), Beginning	(41,072)	(41,072)	-
Fund Balances (Deficit), Ending	\$ 48,128	\$ 47,187	\$ (941)

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - TIF District No.12 - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures			
Current:			
Community development	<u>-</u>	<u>2,268</u>	<u>(2,268)</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>(2,268)</u>	<u>(2,268)</u>
Other Financing Uses			
Transfers out	<u>-</u>	<u>(42,212)</u>	<u>(42,212)</u>
Net change in fund balances	<u>-</u>	<u>(44,480)</u>	<u>(44,480)</u>
Fund Balances, Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances (Deficit), Ending	<u><u>\$ -</u></u>	<u><u>\$ (44,480)</u></u>	<u><u>\$ (44,480)</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - Community Development Block Grant - Special Revenue Fund
Year Ended December 31, 2022

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Revenues			
Intergovernmental	<u>\$ 200,000</u>	<u>\$ 106,666</u>	<u>\$ (93,334)</u>
Expenditures			
Current:			
Community development	<u>170,000</u>	<u>70,952</u>	<u>99,048</u>
Excess of revenues over expenditures	<u>30,000</u>	<u>35,714</u>	<u>5,714</u>
Other Financing Uses			
Transfers out	<u>(30,000)</u>	<u>(30,616)</u>	<u>(616)</u>
Net change in fund balances	-	5,098	5,098
Fund Balances (Deficit), Beginning	<u>(115,031)</u>	<u>(115,031)</u>	<u>-</u>
Fund Balances (Deficit), Ending	<u><u>\$ (115,031)</u></u>	<u><u>\$ (109,933)</u></u>	<u><u>\$ 5,098</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Housing and Business Loans - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ 2,600	\$ 1,470	\$ (1,130)
Expenditures			
Current:			
Community development	9,160	11,661	(2,501)
Excess (deficiency) of revenues over expenditures	(6,560)	(10,191)	(3,631)
Other Financing Sources (Uses)			
Transfers in	25,000	-	(25,000)
Transfers out	(35,000)	(35,000)	-
Total other financing sources (uses)	(10,000)	(35,000)	(25,000)
Net change in fund balances	(16,560)	(45,191)	(28,631)
Fund Balances, Beginning	492,392	492,392	-
Fund Balances, Ending	<u>\$ 475,832</u>	<u>\$ 447,201</u>	<u>\$ (28,631)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Industrial Development - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ 29,410	\$ 30,008	\$ 598
Expenditures			
Current:			
Community development	75,000	63,677	11,323
Net change in fund balances	(45,590)	(33,669)	11,921
Fund Balances, Beginning	120,995	120,995	-
Fund Balances, Ending	<u>\$ 75,405</u>	<u>\$ 87,326</u>	<u>\$ 11,921</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Recycling - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Taxes	\$ 338,180	\$ 340,600	\$ 2,420
Intergovernmental	220,000	262,241	42,241
Investment income and miscellaneous	12,700	31,458	18,758
Total revenues	570,880	634,299	63,419
Expenditures			
Current:			
Recycling	543,360	614,707	(71,347)
Net change in fund balances	27,520	19,592	(7,928)
Fund Balances, Beginning	318,248	318,248	-
Fund Balances, Ending	\$ 345,768	\$ 337,840	\$ (7,928)

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Health Grants - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	\$ -	\$ -	\$ -
Expenditures	-	-	-
Excess of revenues over expenditures	-	-	-
Other Financing Uses			
Transfers out	-	-	-
Net change in fund balances	-	-	-
Fund Balances, Beginning	58,859	58,859	-
Fund Balances, Ending	<u>\$ 58,859</u>	<u>\$ 58,859</u>	<u>\$ -</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Parks and Recreation - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Contributions	\$ 45,000	\$ 68,424	\$ 23,424
Investment income and miscellaneous	1,000	5,664	4,664
Total revenues	46,000	74,088	28,088
Expenditures			
Current:			
Parks, recreation and education	40,000	40,225	(225)
Net change in fund balances	6,000	33,863	27,863
Fund Balances, Beginning	369,946	369,946	-
Fund Balances, Ending	<u>\$ 375,946</u>	<u>\$ 403,809</u>	<u>\$ 27,863</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Dial-a-Ride - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ 30,000	\$ 36,209	\$ 6,209
Contributions	7,660	8,396	736
Investment income and miscellaneous	1,500	781	(719)
Total revenues	39,160	45,386	6,226
Expenditures			
Current:			
Community development	60,420	14,318	46,102
Excess of revenues over expenditures	(21,260)	31,068	52,328
Other Financing Sources			
Transfers in	12,000	12,000	-
Net change in fund balances	(9,260)	43,068	52,328
Fund Balances, Beginning	147,362	147,362	-
Fund Balances, Ending	<u>\$ 138,102</u>	<u>\$ 190,430</u>	<u>\$ 52,328</u>

City of Neenah**Schedule of Revenues, Expenditures and Changes in Fund Balance -****Civic and Social - Special Revenue Fund**

Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Contributions	\$ 57,000	\$ 59,541	\$ 2,541
Investment income and miscellaneous	500	1,679	1,179
Total revenues	57,500	61,220	3,720
Expenditures			
Current:			
Community development	35,000	56,661	(21,661)
Excess (deficiency) of revenues over expenditures	22,500	4,559	(17,941)
Other Financing Sources			
Sale of city property	7,000	8,613	(1,613)
Net change in fund balances	29,500	13,172	(16,328)
Fund Balances, Beginning	185,513	185,513	-
Fund Balances, Ending	<u>\$ 215,013</u>	<u>\$ 198,685</u>	<u>\$ (16,328)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Library - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Contributions	\$ 45,000	\$ 48,751	\$ 3,751
Investment income (loss) and miscellaneous	100,000	(284,636)	(384,636)
Total revenues	145,000	(235,885)	(380,885)
Expenditures			
Current:			
Parks, recreation and education	50,000	74,220	(24,220)
Excess of revenues over expenditures	95,000	(310,105)	(405,105)
Other Financing Uses			
Transfers out	-	(5,228)	(5,228)
Net change in fund balances	95,000	(315,333)	(410,333)
Fund Balances, Beginning	1,953,228	1,953,228	-
Fund Balances, Ending	<u>\$ 2,048,228</u>	<u>\$ 1,637,895</u>	<u>\$ (410,333)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Other - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ 6,000	\$ -	\$ (6,000)
Contributions	40,000	19,367	(20,633)
Investment income and miscellaneous	500	2,026	1,526
Total revenues	46,500	21,393	(25,107)
Expenditures			
Current:			
Public safety	45,000	12,518	32,482
Total expenditures	45,000	12,518	32,482
Net change in fund balances	1,500	8,875	7,375
Fund Balances, Beginning	174,596	174,596	-
Fund Balances, Ending	<u>\$ 176,096</u>	<u>\$ 183,471</u>	<u>\$ 7,375</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Cemetery Perpetual Care - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income (loss) and miscellaneous	\$ 50,000	\$ (144,660)	\$ (194,660)
Other Financing Uses			
Transfers out	(15,000)	(39,173)	(24,173)
Net change in fund balances	35,000	(183,833)	(218,833)
Fund Balances, Beginning	1,625,159	1,625,159	-
Fund Balances, Ending	<u>\$ 1,660,159</u>	<u>\$ 1,441,326</u>	<u>\$ (218,833)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Cemetery Flowers - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ 500	\$ 2,763	\$ 2,263
Expenditures			
Current:			
Health and welfare	3,500	2,705	795
Net change in fund balances	(3,000)	58	3,058
Fund Balances, Beginning	161,356	161,356	-
Fund Balances, Ending	<u>\$ 158,356</u>	<u>\$ 161,414</u>	<u>\$ 3,058</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - G.D. Barnes Cemetery Trust - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Contributions	\$ -	\$ 9,614	\$ 9,614
Net change in fund balances	-	9,614	9,614
Fund Balances, Beginning	-	-	-
Fund Balances, Ending	<u>\$ -</u>	<u>\$ 9,614</u>	<u>\$ 9,614</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Neighborhood Program - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ -	\$ 874,739	\$ 874,739
Expenditures			
Current:			
Conservation and development	-	874,739	(874,739)
Net change in fund balances	-	-	-
Fund Balances, Beginning	-	-	-
Fund Balances, Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Developer Land Sales - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ 100,000	\$ 34,312	\$ (65,688)
Expenditures			
Current:			
Conservation and development	-	1,356	(1,356)
Net change in fund balances	100,000	32,956	(67,044)
Fund Balances, Beginning	825,763	825,763	-
Fund Balances, Ending	<u>\$ 925,763</u>	<u>\$ 858,719</u>	<u>\$ (67,044)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Alliant Energy PILOT - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ 494,380	\$ 494,534	\$ 154
Expenditures			
Current:			
Conservation and development	247,190	247,267	(77)
Net change in fund balances	247,190	247,267	77
Fund Balances, Beginning	-	-	-
Fund Balances, Ending	\$ 247,190	\$ 247,267	\$ 77

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - American Rescue Plan Act - Special Revenue Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ 2,772,786	\$ 1,515,209	\$ (1,257,577)
Investment income and miscellaneous	1,500	77,191	75,691
Total revenues	2,774,286	1,592,400	(1,181,886)
Expenditures			
Current:			
General government	2,000	-	2,000
Excess (deficiency) of revenues over expenditures	2,772,286	1,592,400	(1,179,886)
Other Financing Uses			
Transfers out	(1,650,000)	(1,592,400)	57,600
Net change in fund balances	1,122,286	-	(1,122,286)
Fund Balances, Beginning	-	-	-
Fund Balances, Ending	<u>\$ 1,122,286</u>	<u>\$ -</u>	<u>\$ (1,122,286)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 7 - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ -	\$ 525,000	\$ 525,000
Expenditures			
Capital outlay	1,334,253	1,313,752	20,501
Excess (deficiency) of revenues over expenditures	(1,334,253)	(788,752)	545,501
Other Financing Sources			
Long-term debt issued	35,000	35,000	-
Net change in fund balances	(1,299,253)	(753,752)	545,501
Fund Balances, Beginning	783,299	783,299	-
Fund Balances (Deficit), Ending	<u>\$ (515,954)</u>	<u>\$ 29,547</u>	<u>\$ 545,501</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 8 - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ -	\$ 250,000	\$ 250,000
Expenditures			
Capital outlay	523,618	340,905	182,713
Debt service			
Interest and fiscal charges	-	127,920	(127,920)
Total expenditures	523,618	468,825	54,793
Excess (deficiency) of revenues over expenditures	(523,618)	(218,825)	(304,793)
Other Financing Sources (Uses)			
Long-term debt issued	10,000	10,000	-
Refunding bonds issued	-	10,055,000	10,055,000
Payment to fiscal agent for advance refunding	-	(10,404,193)	(10,404,193)
Transfers in	-	170,000	170,000
Total other financing sources (uses)	10,000	(169,193)	(179,193)
Net change in fund balances	(513,618)	(388,018)	125,600
Fund Balances, Beginning	2,587,768	2,587,768	-
Fund Balances, Ending	<u>\$ 2,074,150</u>	<u>\$ 2,199,750</u>	<u>\$ 125,600</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 9 - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures			
Capital outlay	<u>42,506</u>	<u>57,183</u>	<u>(14,677)</u>
Excess (deficiency) of revenues over expenditures	<u>(42,506)</u>	<u>(57,183)</u>	<u>(14,677)</u>
Other Financing Sources			
Long-term debt issued	<u>15,000</u>	<u>15,000</u>	<u>-</u>
Net change in fund balances	<u>(27,506)</u>	<u>(42,183)</u>	<u>(14,677)</u>
Fund Balances, Beginning	<u>678,320</u>	<u>678,320</u>	<u>-</u>
Fund Balances, Ending	<u><u>\$ 650,814</u></u>	<u><u>\$ 636,137</u></u>	<u><u>\$ (14,677)</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - TIF District No. 10 - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures			
Capital outlay	<u>1,365,828</u>	<u>191,601</u>	<u>1,174,227</u>
Excess (deficiency) of revenues over expenditures	<u>(1,365,828)</u>	<u>(191,601)</u>	<u>1,174,227</u>
Other Financing Sources			
Long-term debt issued	<u>210,000</u>	<u>210,000</u>	<u>-</u>
Net change in fund balances	<u>(1,105,828)</u>	<u>18,399</u>	<u>1,124,227</u>
Fund Balances, Beginning	<u>1,124,046</u>	<u>1,124,046</u>	<u>-</u>
Fund Balances, Ending	<u><u>\$ 18,218</u></u>	<u><u>\$ 1,142,445</u></u>	<u><u>\$ 1,124,227</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 11 - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures			
Capital outlay	<u>1,138,369</u>	<u>1,267,787</u>	<u>(129,418)</u>
Excess (deficiency) of revenues over expenditures	<u>(1,138,369)</u>	<u>(1,267,787)</u>	<u>(129,418)</u>
Other Financing Sources			
Long-term debt issued	<u>785,000</u>	<u>785,000</u>	<u>-</u>
Net change in fund balances	<u>(353,369)</u>	<u>(482,787)</u>	<u>(129,418)</u>
Fund Balances, Beginning	<u>423,512</u>	<u>423,512</u>	<u>-</u>
Fund Balances (Deficit), Ending	<u><u>\$ 70,143</u></u>	<u><u>\$ (59,275)</u></u>	<u><u>\$ (129,418)</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - TIF District No. 12 - Capital Projects Fund
Year Ended December 31, 2022

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Revenues	\$ -	\$ -	\$ -
Expenditures			
Capital outlay	-	19,111	(19,111)
Net change in fund balances	-	(19,111)	(19,111)
Fund Balances, Beginning	-	-	-
Fund Balances (Deficit), Ending	<u>\$ -</u>	<u>\$ (19,111)</u>	<u>\$ (19,111)</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Redevelopment - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures			
Capital Outlay	<u>126,615</u>	<u>5,133</u>	<u>121,482</u>
Excess (deficiency) of revenues over expenditures	<u>(126,615)</u>	<u>(5,133)</u>	<u>121,482</u>
Other Financing Sources			
Long-term debt issued	<u>50,000</u>	<u>50,000</u>	<u>-</u>
Net change in fund balances	<u>(76,615)</u>	<u>44,867</u>	<u>121,482</u>
Fund Balances, Beginning	<u>76,615</u>	<u>76,615</u>	<u>-</u>
Fund Balances, Ending	<u><u>\$ -</u></u>	<u><u>\$ 121,482</u></u>	<u><u>\$ 121,482</u></u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) -
Budget and Actual - Facilities - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ 262,500	\$ 355,649	\$ 93,149
Expenditures			
Capital outlay	9,235,161	2,235,228	6,999,933
Excess (deficiency) of revenues over expenditures	(8,972,661)	(1,879,579)	7,093,082
Other Financing Sources			
Long-term debt issued	6,601,590	6,601,590	-
Transfers in	275,000	280,228	5,228
Total other financing sources	6,876,590	6,881,818	5,228
Net change in fund balances	(2,096,071)	5,002,239	7,098,310
Fund Balances, Beginning	2,149,947	2,149,947	-
Fund Balances (Deficit), Ending	<u>\$ 53,876</u>	<u>\$ 7,152,186</u>	<u>\$ 7,098,310</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Capital Equipment - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ -	\$ -	\$ -
Expenditures			
Capital outlay	3,500,796	2,130,721	1,370,075
Excess (deficiency) of revenues over expenditures	(3,500,796)	(2,130,721)	1,370,075
Other Financing Sources			
Long-term debt issued	1,884,600	1,884,600	-
Transfers in	3,500	-	(3,500)
Total other financing sources	1,888,100	1,884,600	(3,500)
Net change in fund balances	(1,612,696)	(246,121)	1,366,575
Fund Balances, Beginning	2,272,292	2,272,292	-
Fund Balances, Ending	<u>\$ 659,596</u>	<u>\$ 2,026,171</u>	<u>\$ 1,366,575</u>

City of Neenah

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - Equipment Replacement - Capital Projects Fund
Year Ended December 31, 2022

	Final Budget	Actual	Variance With Final Budget
Revenues			
Investment income and miscellaneous	\$ -	\$ 5,477	\$ 5,477
Expenditures			
Capital outlay	-	7,865	(7,865)
Net change in fund balances	-	(2,388)	(2,388)
Fund Balances, Beginning	1,884	1,884	-
Fund Balances (Deficit), Ending	<u>\$ 1,884</u>	<u>\$ (504)</u>	<u>\$ (2,388)</u>

City of Neenah

Combining Statement of Net Position

Internal Service Funds

December 31, 2022

	Fleet Management	Benefit Accrual	Insurance	Information Systems	Geographic Information Systems	Total
Assets						
Current assets:						
Cash and investments	\$ 46,943	\$ 5,491,311	\$ 210,998	\$ 97,251	\$ 11,295	\$ 5,857,798
Accounts receivable	6,054	6,833	-	13,564	-	26,451
Inventories	245,273	-	-	-	-	245,273
Prepaid items	605	47,628	-	1,310	-	49,543
Total current assets	298,875	5,545,772	210,998	112,125	11,295	6,179,065
Noncurrent assets:						
Deposit with risk pool	-	-	1,117,155	-	-	1,117,155
Total noncurrent assets	-	-	1,117,155	-	-	1,117,155
Total assets	298,875	5,545,772	1,328,153	112,125	11,295	7,296,220
Liabilities and Net Position						
Current liabilities:						
Accounts payable	38,988	301,399	5,363	3,778	-	349,528
Claims payable	-	20,000	53,710	-	-	73,710
Other accrued liabilities	15,397	-	-	17,743	3,197	36,337
Unearned revenue	-	17,932	-	-	-	17,932
Compensated absences payable	-	1,893,745	-	-	-	1,893,745
Total current liabilities	54,385	2,233,076	59,073	21,521	3,197	2,371,252
Noncurrent liabilities:						
Compensated absences payable	-	791,472	-	-	-	791,472
Total noncurrent liabilities	-	791,472	-	-	-	791,472
Total liabilities	54,385	3,024,548	59,073	21,521	3,197	3,162,724
Net Position						
Unrestricted	244,490	2,521,224	1,269,080	90,604	8,098	4,133,496
Total net position	\$ 244,490	\$ 2,521,224	\$ 1,269,080	\$ 90,604	\$ 8,098	\$ 4,133,496

City of Neenah

Combining Statement of Revenues, Expenses and Changes in Net Position -

Internal Service Funds

Year Ended December 31, 2022

	Fleet Management	Benefit Accrual	Insurance	Information Systems	Geographic Information Systems	Total
Operating Revenues						
Charges for services	\$ 704,273	\$ 8,777,763	\$ 70,000	\$ 695,894	\$ 120,990	\$ 10,368,920
Total revenues	704,273	8,777,763	70,000	695,894	120,990	10,368,920
Operating Expenses						
Information technology	-	-	-	681,159	-	681,159
Retirement system expense	-	3,988,317	-	-	-	3,988,317
Public works	732,901	-	-	-	-	732,901
Health claims and other employee benefits	-	4,408,124	-	-	-	4,408,124
Geographic	-	-	-	-	112,892	112,892
Contractual services	-	-	117,961	-	-	117,961
Total operating expenses	732,901	8,396,441	117,961	681,159	112,892	10,041,354
Change in net position	(28,628)	381,322	(47,961)	14,735	8,098	327,566
Total Net Position, Beginning	273,118	2,139,902	1,317,041	75,869	-	3,805,930
Total Net Position, Ending	\$ 244,490	\$ 2,521,224	\$ 1,269,080	\$ 90,604	\$ 8,098	\$ 4,133,496

City of Neenah

Combining Statement of Cash Flows

Internal Service Funds

Year Ended December 31, 2022

	Fleet Management	Benefit Accrual	Insurance	Information Systems	Geographic Information Systems	Total
Cash Flows From Operating Activities						
Received from other funds of the city	\$ 702,185	\$ 8,772,245	\$ 70,000	\$ 695,894	\$ 120,990	\$ 10,361,314
Paid to suppliers for goods and services	(240,361)	(8,520,648)	(65,627)	(132,085)	(109,695)	(9,068,416)
Paid to employees	(535,930)	-	-	(558,067)	-	(1,093,997)
Net cash provided (used) by operating activities	(74,106)	251,597	4,373	5,742	11,295	198,901
Net increase (decrease) in cash and cash equivalents	(74,106)	251,597	4,373	5,742	11,295	198,901
Cash and Cash Equivalents, Beginning	121,049	5,239,714	206,625	91,509	-	5,658,897
Cash and Cash Equivalents, Ending	<u>\$ 46,943</u>	<u>\$ 5,491,311</u>	<u>\$ 210,998</u>	<u>\$ 97,251</u>	<u>\$ 11,295</u>	<u>\$ 5,857,798</u>
Reconciliation of Operating Income (Loss) to Net Cash From Operating Activities						
Operating income (loss)	\$ (28,628)	\$ 381,322	\$ (47,961)	\$ 14,735	\$ 8,098	\$ 327,566
Adjustments to operating income (loss) to net cash flows from operating activities:						
Change in assets and liabilities:						
Accounts receivable	(2,088)	(3,251)	-	-	-	(5,339)
Inventories	(21,242)	-	-	-	-	(21,242)
Prepaid items	1,653	(9,019)	-	123	-	(7,243)
Accounts payable	(24,042)	(3,455)	(1,376)	(6,698)	-	(35,571)
Claims payable	-	-	53,710	-	-	53,710
Compensated absences	241	(111,733)	-	(2,418)	3,197	(110,713)
Unearned revenue	-	(2,267)	-	-	-	(2,267)
Net cash flows from operating activities	<u>\$ (74,106)</u>	<u>\$ 251,597</u>	<u>\$ 4,373</u>	<u>\$ 5,742</u>	<u>\$ 11,295</u>	<u>\$ 198,901</u>
Noncash Activities						
None						

City of Neenah

Combining Statement of Fiduciary Net Position

Custodial Funds

December 31, 2022

	Custodial Funds			
	Tax Collection	Municipal Court	Neenah-Menasha Fire Rescue	Total
Assets				
Cash and investments	\$ 25,122,708	\$ 100	\$ 964,677	\$ 26,087,485
Property taxes receivable	3,624,760	-	-	3,624,760
Accounts receivable	-	401	22,842	23,243
Total assets	\$ 28,747,468	\$ 501	\$ 987,519	\$ 29,735,488
Liabilities				
Accounts payable	\$ 14,912	\$ 25,626	\$ 52,846	\$ 93,384
Accrued liabilities	-	2,518	1,273,447	1,275,965
Deposits	-	-	59,568	59,568
Unearned revenue	-	-	61,000	61,000
Due to other governmental units	28,732,556	350,659	-	29,083,215
Total liabilities	28,747,468	378,803	1,446,861	30,573,132
Net Position (Deficit)	\$ -	\$ (378,302)	\$ (459,342)	\$ (837,644)

City of Neenah

Combining Statement of Changes in Fiduciary Net Position

Custodial Funds

Year Ended December 31, 2022

	Custodial Funds			
	Tax Collection	Municipal Court	Neenah- Menasha Fire Rescue	Total
Additions				
Property taxes collected for other governments:				
County	\$ 10,222,172	\$ -	\$ -	\$ 10,222,172
School District	17,061,203	-	-	17,061,203
Technical College	2,055,985	-	-	2,055,985
Court fines and penalties	-	370,214	-	370,214
Neenah subsidy	-	10,000	-	10,000
Neenah fire protection fees collected	-	-	5,856,945	5,856,945
Menasha fire protection fees collected	-	-	3,813,770	3,813,770
Investment income	-	-	4,542	4,542
Sale of property	-	-	680	680
Other fees collected	-	-	2,284	2,284
Total additions	29,339,360	380,214	9,678,221	39,397,795
Deductions				
Property taxes distributed to other governments:				
County	10,222,172	-	-	10,222,172
School District	17,061,203	-	-	17,061,203
Technical College	2,055,985	-	-	2,055,985
Municipal court fines and penalties distributed	-	384,790	-	384,790
Fire protection fees distributed	-	-	10,007,341	10,007,341
Total deductions	29,339,360	384,790	10,007,341	39,731,491
Change in fiduciary net position	-	(4,576)	(329,120)	(333,696)
Net Position (Deficit), Beginning	-	(373,726)	(130,222)	(503,948)
Net Position (Deficit), Ending	\$ -	\$ (378,302)	\$ (459,342)	\$ (837,644)

Menasha-Neenah Municipal Court

Operating Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance

Year Ended December 31, 2022

Revenues

Court fines and penalties:

City of Neenah	\$ 226,143
City of Menasha	<u>144,071</u>

Subtotal	370,214
----------	---------

Reduction of deficit:

City of Neenah	<u>10,000</u>
----------------	---------------

Total revenues	<u>380,214</u>
----------------	----------------

Expenditures

Salaries	77,614
Fringes	15,044
School/Seminars/Training	415
Postage and printing	1,336
Audit services	1,800
Telephone	341
Dues and memberships	845
Translator	270
Debit card services	592
Office supplies	3,192
GIS services	670
I/S services	12,500
Software maintenance	6,187
Witness fees	64
Transfers	1,787
City of Menasha	53,795
State of Wisconsin	96,635
Winnebago County	38,493
City of Neenah	<u>73,210</u>

Total expenditures	<u>384,790</u>
--------------------	----------------

Expenditures over (under) revenues	(4,576)
------------------------------------	---------

Fund Balance (Deficit), Beginning	<u>(373,726)</u>
-----------------------------------	------------------

Fund Balance (Deficit), Ending	<u><u>\$ (378,302)</u></u>
--------------------------------	----------------------------

The transactions of the Menasha-Neenah Municipal Court are audited as a part of the City of Neenah. The municipal court fund is accounted for as a custodial fund in the City of Neenah's financial statements. The above schedule of revenues, expenditures and changes in fund balance is included for purposes of the Menasha-Neenah Municipal Court.

Neenah-Menasha Fire Rescue

Operating Fund
Schedule of Cash Collections, Disbursements and Changes in the Cash Balance
Year Ended December 31, 2022

Cash Balance, Beginning	\$ 1,154,810
Cash Collections	
Fire protection fees:	
City of Neenah	5,856,945
City of Menasha	3,813,770
Subtotal	9,670,715
Interest on investments	4,542
Miscellaneous revenues	2,284
Sale of property	680
Total cash collections	9,678,221
Cash Disbursements	
Salaries	6,036,706
Fringes	2,490,737
School/seminars/training	36,848
Dues and memberships	1,434
Employee recognition awards	765
Conferences and meetings	1,244
Clothing allowance	35,418
Postage	574
Insurance	58,694
Office supplies	3,889
Safety and other supplies	7,585
Protective equipment	26,084
All other equipment	52,991
Maintenance of software and hardware	33,065
Maintenance of PPE/SCBA	4,622
Computer hardware and software and printers/copiers	6,338
Electricity	54,812
Natural gas	32,113
Telephone and cell phone	11,898
Utilities	14,423
Outside services	27,343
Advertising and publication	1,500
Professional services	20,147
Gasoline and oil	47,630
Vehicles	732,144
Equipment maintenance and rental	7,111
Other facility outlay	3,331
Cleaning	11,306
Finance services	26,500
I/S services	128,100
HR services	65,000
GIS services	11,980
Miscellaneous	15,009
Total cash disbursements	10,007,341
Collections over (under) disbursements	(329,120)
Reconciling items to account for conversion from modified accrual to cash basis:	
Change in accounts receivable and prepaid items	(4,890)
Change in accounts payable	15,435
Change in accrued liabilities	65,955
Change in deposits	1,487
Change in unearned revenues	61,000
Total reconciling items	138,987
Cash Balance, Ending	964,677
Cash assigned for:	
Distribution back to Neenah:	
2022 operating funds not spent	(277,419)
Distribution back to Menasha:	
2022 operating funds not spent	(181,923)
Distribution of future benefits	1,371,173
Payment of outstanding vendor invoices	52,846
	\$ 964,677

The transactions of the Neenah-Menasha Fire Rescue are audited as a part of the City of Neenah. The Fire Rescue is accounted for as a custodial fund in the City of Neenah's financial statements. The above schedule of cash collections, disbursements and changes in cash balances is included for purposes of the Neenah-Menasha Fire Rescue.

City of Neenah

Project-Length Schedule of Construction Projects
Beginning of Project to December 31, 2022

TIF District No. 5 Fund

Total Authorizations	\$ 7,872,808
Revenues and Other Financing Sources	
Intergovernmental	\$ 83,745
Special assessments	25,000
Contributions	18,986
Investment income and miscellaneous	877
Long-term debt issued	6,221,700
Transfers in	1,902,871
Sale of city properties	150,000
Total revenues and other financing sources	\$ 8,403,179
Expenditures and Other Financing Uses	
Capital improvements	\$ 8,100,202
Transfers out	302,977
Total expenditures and other financing uses	\$ 8,403,179
Fund Balance, December 31, 2022	\$ -

TIF District No. 6 Fund

Total Authorizations	\$ 4,738,836
Revenues and Other Financing Sources	
Intergovernmental	\$ 72,597
Long-term debt issued	5,807,041
Sales of city properties	216,648
Total revenues and other financing sources	\$ 6,096,286
Expenditures and Other Financing Uses	
Capital improvements	\$ 4,249,271
Transfers out	1,847,015
Total expenditures and other financing uses	\$ 6,096,286
Fund Balance, December 31, 2022	\$ -

City of Neenah

Project-Length Schedule of Construction Projects
Beginning of Project to December 31, 2022

TIF District No. 7 Fund

Total Authorizations	\$ 13,385,000
Revenues and Other Financing Sources	
Intergovernmental	\$ 147,236
Special assessments	58,049
Contributions	2,510
Investment income and miscellaneous	634,343
Long-term debt issued	19,210,900
Sales of city properties	42,678
	<u>42,678</u>
Total revenues and other financing sources	<u>\$ 20,095,716</u>
Expenditures	
Capital improvements	\$ 19,966,169
Transfers out	100,000
	<u>100,000</u>
Total expenditures and other financing uses	<u>\$ 20,066,169</u>
Fund Balance, December 31, 2022	\$ 29,547

TIF District No. 8 Fund

Total Authorizations	\$ 35,218,850
Revenues and Other Financing Sources	
Intergovernmental	\$ 2,883,578
Contributions	336,414
Investment income and miscellaneous	887,008
Capital lease issued	22,475,000
Long-term debt issued	12,525,556
Refunding bonds issued	10,055,000
Transfers in	2,203,813
	<u>2,203,813</u>
Total revenues and other financing sources	<u>\$ 51,366,369</u>
Expenditures and Other Financing Uses	
Capital improvements	\$ 34,647,487
Interest and fiscal charges	127,920
Payment to fiscal agent for advance refunding	10,404,193
Transfers out	3,987,019
	<u>3,987,019</u>
Total expenditures and other financing uses	<u>\$ 49,166,619</u>
Fund Balance, December 31, 2022	\$ 2,199,750

City of Neenah

Project-Length Schedule of Construction Projects
Beginning of Project to December 31, 2022

TIF District No. 9 Fund

Total Authorizations	\$ 1,819,803
Other Financing Sources	
Long-term debt issued	\$ 1,820,000
Transfers in	100,000
Total revenues and other financing sources	\$ 1,920,000
Expenditures	
Capital improvements	\$ 1,283,863
Fund Balance, December 31, 2022	\$ 636,137

TIF District No. 10 Fund

Total Authorizations	\$ 3,090,000
Revenues and Other Financing Sources	
Intergovernmental	\$ 470,883
Contributions	544,272
Investment income and miscellaneous	131,196
Long-term debt issued	4,995,000
Transfers in	416,000
Total revenues and other financing sources	\$ 6,557,351
Expenditures	
Capital improvements	\$ 5,414,906
Fund Balance, December 31, 2022	\$ 1,142,445

City of Neenah

Project-Length Schedule of Construction Projects
Beginning of Project to December 31, 2022

TIF District No. 11 Fund

Total Authorizations	<u><u>\$ 1,076,920</u></u>
Revenues and Other Financing Sources	
Long-term debt issued	<u><u>\$ 1,390,000</u></u>
Expenditures	
Capital improvements	<u><u>\$ 1,449,275</u></u>
Fund Balance (Deficit), December 31, 2022	<u><u>\$ (59,275)</u></u>

Community Development Authority of the City of Neenah

Statement of Cash Flows

Component Unit

Year Ended December 31, 2022

Cash Flows From Capital and Related Financing Activities

Principal received on lease receivable from primary government	\$ 10,648,540
Payment to escrow during refunding	(56,196)
Principal paid on lease revenue bonds	(11,015,000)
Interest and fiscal charges paid on lease revenue bonds	<u>(289,254)</u>

Net cash flows from capital and related financing activities	<u>(711,910)</u>
--	------------------

Cash Flows From Investing Activities

Investment income	<u>253,855</u>
-------------------	----------------

Net cash flows from investing activities	<u>253,855</u>
--	----------------

Net increase (decrease) in cash and cash equivalents	(458,055)
--	-----------

Cash and Cash Equivalents, Beginning	<u>2,161,068</u>
--------------------------------------	------------------

Cash and Cash Equivalents, Ending	<u><u>\$ 1,703,013</u></u>
-----------------------------------	----------------------------

Reconciliation of Cash and Cash Equivalents to the Statement of Net Position

Restricted cash and investments	<u>\$ 1,703,013</u>
---------------------------------	---------------------

Cash and Cash Equivalents, Ending	<u><u>\$ 1,703,013</u></u>
-----------------------------------	----------------------------

Noncash Financing Activity

Amortization of loss on advance refunding	<u><u>\$ (366,460)</u></u>
---	----------------------------

CITY OF NEENAH, WISCONSIN
Introduction to the Statistical Section
December 31, 2022

STATISTICAL SECTION

This part of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, notes to financial statements, and required supplementary information indicate about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends – Schedules 1 - 5 These schedules contain trends information to help the reader understand how the City's financial performance and well being have changed over time.	138 – 143
Revenue Capacity – Schedules 6 - 9 These schedules contain information to help the reader assess the factors affecting the City's ability to generate the City's most significant one-source revenue, property taxes.	144 – 147
Debt Capacity – Schedules 10 - 14 These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	148 – 152
Demographic and Economic Information – Schedules 15 - 17 These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	153 – 155
Operating Information – Schedules 18 - 19 These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.	156 – 157

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Schedule 1

**City of Neenah, Wisconsin
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)**

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental Activities										
Net investment in capital assets	\$ 81,134,838	\$ 83,027,527	\$ 82,609,149	\$ 81,963,772	\$ 82,299,995	\$ 84,936,057	\$ 85,413,763	\$ 88,150,373	\$ 100,389,425	\$ 97,301,178
Restricted	4,122,877	7,827,128	12,061,179	8,897,303	10,184,992	13,961,930	11,453,332	16,264,632	21,367,146	25,689,327
Unrestricted (deficit)	(5,474,461)	(9,643,670)	(6,549,356)	(1,252,548)	(1,049,629)	(6,491,992)	(984,335)	(7,303,654)	(12,223,405)	(12,714,250)
Total governmental activities net position	79,783,254	81,210,985	88,120,972	89,608,527	91,435,358	92,405,995	95,882,760	97,111,351	109,533,166	110,276,255
Business-Type Activities										
Net investment in capital assets	46,259,804	47,296,614	48,640,340	50,651,559	52,210,224	55,269,145	59,349,147	62,424,386	65,114,027	68,901,291
Restricted	1,232,260	1,273,145	1,696,318	1,284,674	1,282,390	1,580,378	1,332,408	1,676,640	1,909,107	1,844,844
Unrestricted	9,984,282	11,025,769	12,437,647	12,954,279	14,476,652	14,567,970	14,400,555	14,755,136	15,445,156	14,725,045
Total business-type activities net position	57,476,346	59,595,528	62,774,305	64,890,512	67,969,266	71,417,493	75,082,110	78,856,162	82,468,290	85,471,180
Primary Government										
Net investment in capital assets	126,159,388	129,212,427	130,261,286	131,750,638	133,769,037	139,563,761	144,221,208	149,737,986	164,763,604	165,356,808
Restricted	5,355,137	9,100,273	13,757,497	10,181,977	11,467,382	15,542,308	12,785,740	17,941,272	23,276,253	27,534,171
Unrestricted	5,745,075	2,493,813	6,876,494	12,566,424	14,168,205	8,717,419	13,957,922	8,288,255	3,961,599	2,856,456
Total primary government activities net position	\$ 137,259,600	\$ 140,806,513	\$ 150,895,277	\$ 154,499,039	\$ 159,404,624	\$ 163,823,488	\$ 170,964,870	\$ 175,967,513	\$ 192,001,456	\$ 195,747,435

Schedule 2

City of Neenah, Wisconsin
Change in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	2013	2014	2015	2016	2017
Expenses					
Governmental activities:					
General government	\$ 2,648,878	\$ 2,630,760	\$ 2,570,344	\$ 2,217,050	\$ 2,344,268
Public safety	10,522,364	11,754,383	11,031,978	11,928,496	11,970,148
Public works	7,785,260	6,956,331	8,195,235	8,566,701	9,407,358
Recycling	510,705	549,003	513,724	454,962	486,056
Parks, recreation & education	3,984,727	4,813,270	4,904,368	4,576,920	3,297,219
Health & welfare	34,679	10,335	7,345	14,016	15,338
Community development	1,511,981	1,867,479	2,037,299	2,083,869	2,979,032
Interest & fiscal charges	3,074,953	1,934,432	2,052,080	1,853,374	1,988,522
Total Governmental Activities Expenses	30,073,547	30,515,993	31,312,373	31,695,388	32,487,941
Business-type activities:					
Water utility	5,977,085	5,640,643	5,227,739	5,294,514	4,994,625
Sewerage disposal utility	3,340,100	2,982,985	3,172,687	3,476,331	3,248,365
Stormwater utility	1,276,294	1,143,761	1,079,751	1,239,923	1,206,662
Other proprietary fund	250,744	283,933	260,187	210,091	242,587
Total Business-type Activities Expenses	10,844,223	10,051,322	9,740,364	10,220,859	9,692,239
Total Primary Government Expenses	<u>\$ 40,917,770</u>	<u>\$ 40,567,315</u>	<u>\$ 41,052,737</u>	<u>\$ 41,916,247</u>	<u>\$ 42,180,180</u>
Program Revenues					
Governmental activities:					
Charges for services:	\$ 3,131,765	\$ 3,134,271	\$ 3,284,555	\$ 3,374,019	\$ 3,602,489
Operating grants and contributions	984,782	1,482,908	907,845	1,039,892	1,116,518
Capital grants and contributions	946,701	247,080	824,983	762,455	898,998
Total Governmental Activities Program Revenues	5,063,248	4,864,259	5,017,383	5,176,366	5,618,005
Business-type activities:					
Charges for services:					
Water utility	8,343,050	8,000,288	7,986,324	7,968,827	7,982,137
Sewerage disposal utility	3,999,498	4,127,959	4,319,189	4,390,824	4,498,152
Stormwater utility	1,693,528	1,690,301	1,720,630	1,725,929	1,725,792
Other proprietary fund	290,886	341,840	305,570	261,478	292,694
Total Charges for Services	14,326,962	14,160,388	14,331,713	14,347,058	14,498,775
Operating grants and contributions	-	63,340	-	-	-
Capital grants and contributions	157,112	129,041	322,480	521,783	581,956
Total Business-type Activities Program Revenues	14,484,074	14,352,769	14,654,193	14,868,841	15,080,731
Total Primary Government Program Revenues	<u>\$ 19,547,322</u>	<u>\$ 19,217,028</u>	<u>\$ 19,671,576</u>	<u>\$ 20,045,207</u>	<u>\$ 20,698,736</u>
Net (Expenses)/Revenue					
Governmental activities	(\$25,010,299)	(\$25,651,734)	(\$26,294,990)	(\$26,519,022)	(\$26,869,936)
Business-type activities	3,639,851	4,301,447	4,913,829	4,647,982	5,388,492
Total primary government net expense	<u>(\$21,370,448)</u>	<u>(\$21,350,287)</u>	<u>(\$21,381,161)</u>	<u>(\$21,871,040)</u>	<u>(\$21,481,444)</u>
General Revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	\$ 19,658,906	\$ 19,655,740	\$ 20,244,744	\$ 20,452,731	\$ 20,893,503
Other taxes	11,925	11,741	13,082	13,467	5,323
Intergovernmental revenues not restricted to specific programs	3,915,415	3,947,213	3,962,895	4,044,741	3,998,979
Public gifts and/or grants	-	-	-	-	-
Investment income	226,475	367,437	197,483	406,271	504,920
Miscellaneous	883,270	841,591	647,320	488,256	829,687
Transfers	2,287,723	2,255,743	2,338,365	2,601,111	2,464,355
Total Governmental Activities	<u>\$ 26,983,714</u>	<u>\$ 27,079,465</u>	<u>\$ 27,403,889</u>	<u>\$ 28,006,577</u>	<u>\$ 28,696,767</u>
Business-type Activities:					
Other taxes	\$ 50,000	\$ 20,000	\$ 20,000	\$ -	\$ -
Investment income	26,120	45,315	40,773	79,072	133,913
Gain on sale of capital asset/miscellaneous	3,607	8,163	1,282	(9,736)	2,245
Miscellaneous	-	-	-	-	18,459
Transfers	(2,287,723)	(2,255,743)	(2,338,365)	(2,601,111)	(2,464,355)
Total Business-type Activities	<u>(2,207,996)</u>	<u>(2,182,265)</u>	<u>(2,276,310)</u>	<u>(2,531,775)</u>	<u>(2,309,738)</u>
Total Primary Government	<u>\$ 24,775,718</u>	<u>\$ 24,897,200</u>	<u>\$ 25,127,579</u>	<u>\$ 25,474,802</u>	<u>\$ 26,387,029</u>
Change in Net Position					
Governmental activities	\$ 1,973,415	\$ 1,427,731	\$ 1,108,899	\$ 1,487,555	\$ 1,826,831
Business-type activities	1,431,855	2,119,182	2,637,519	2,116,207	3,078,754
Total Primary Government Change in Net Position	<u>\$ 3,405,270</u>	<u>\$ 3,546,913</u>	<u>\$ 3,746,418</u>	<u>\$ 3,603,762</u>	<u>\$ 4,905,585</u>

Schedule 2

**City of Neenah, Wisconsin
Change in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)**

	2018	2019	2020	2021	2022
Expenses					
Governmental activities:					
General government	\$ 2,585,411	\$ 2,916,181	\$ 3,094,643	\$ 2,910,977	\$ 3,294,254
Public safety	11,526,125	12,309,336	11,544,084	10,689,734	11,219,313
Public works	10,333,099	10,283,291	10,565,662	8,094,930	7,897,203
Recycling	503,160	397,067	439,983	460,715	544,741
Parks, recreation & education	3,500,210	3,603,682	4,362,479	5,651,893	4,513,371
Health & welfare	5,657	16,347	6,377	-	-
Community development	3,426,866	2,690,558	2,272,604	2,504,816	6,640,938
Interest & fiscal charges	1,830,239	1,837,708	1,943,731	1,783,064	2,754,045
Total Governmental Activities Expenses	33,710,767	34,054,170	34,229,563	32,096,129	36,863,865
Business-type activities:					
Water utility	4,675,013	4,606,222	5,011,226	4,592,685	5,119,390
Sewerage disposal utility	3,457,713	3,526,473	3,940,328	4,107,432	4,090,087
Stormwater utility	1,166,081	1,317,053	1,226,011	1,235,640	1,290,303
Other proprietary fund	241,988	259,697	236,414	229,973	234,404
Total Business-type Activities Expenses	9,540,795	9,709,445	10,413,979	10,165,730	10,734,184
Total Primary Government Expenses	<u>\$ 43,251,562</u>	<u>\$ 43,763,615</u>	<u>\$ 44,643,542</u>	<u>\$ 42,261,859</u>	<u>\$ 47,598,049</u>
Program Revenues					
Governmental activities:					
Charges for services:	\$ 3,763,445	\$ 4,083,934	\$ 3,755,313	\$ 4,140,912	\$ 4,258,995
Operating grants and contributions	1,282,215	1,185,457	1,150,882	1,214,850	2,683,580
Capital grants and contributions	1,968,844	3,376,570	1,814,224	8,683,322	1,485,984
Total Governmental Activities Program Revenues	7,014,504	8,645,961	6,720,419	14,039,084	8,428,559
Business-type activities:					
Charges for services:					
Water utility	8,088,402	8,011,790	8,145,741	8,270,528	8,207,945
Sewerage disposal utility	4,483,909	4,650,553	4,664,452	4,787,493	4,575,018
Stormwater utility	1,731,216	1,756,995	1,771,591	1,770,016	1,814,282
Other proprietary fund	328,537	277,133	257,234	291,148	249,733
Total Charges for Services	14,632,064	14,696,471	14,839,018	15,119,185	14,846,978
Operating grants and contributions	-	-	-	-	-
Capital grants and contributions	417,035	705,528	1,467,208	1,112,156	961,193
Total Business-type Activities Program Revenues	15,049,099	15,401,999	16,306,226	16,231,341	15,808,171
Total Primary Government Program Revenues	<u>\$ 22,063,603</u>	<u>\$ 24,047,960</u>	<u>\$ 23,026,645</u>	<u>\$ 30,270,425</u>	<u>\$ 24,236,730</u>
Net (Expenses)/Revenue					
Governmental activities	(\$26,696,263)	(\$25,408,209)	(\$27,509,144)	(\$18,057,045)	(28,435,306)
Business-type activities	5,508,304	5,692,554	5,892,247	6,065,611	5,073,987
Total primary government net expense	<u>(\$21,187,959)</u>	<u>(\$19,715,655)</u>	<u>(\$21,616,897)</u>	<u>(\$11,991,434)</u>	<u>(\$23,361,319)</u>
General Revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	\$ 21,559,906	\$ 21,940,607	\$ 21,868,721	\$ 23,321,284	\$ 23,307,010
Other taxes	11,215	7,518	16,145	64,289	6,090
Intergovernmental revenues not restricted to specific programs	2,824,481	2,948,962	3,454,315	3,477,124	4,991,595
Public gifts and/or grants	-	-	-	95,343	186,858
Investment income	385,998	1,280,603	820,193	719,406	(1,826,288)
Miscellaneous	550,608	351,116	354,525	282,009	321,992
Transfers	2,334,692	2,356,168	2,223,836	2,519,405	2,191,138
Total Governmental Activities	<u>\$ 27,666,900</u>	<u>\$ 28,884,974</u>	<u>\$ 28,737,735</u>	<u>\$ 30,478,860</u>	<u>\$ 29,178,395</u>
Business-type Activities:					
Other taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Investment income	239,922	283,506	72,254	32,642	11,014
Gain on sale of capital asset/miscellaneous	3,300	8,000	966	-	-
Miscellaneous	31,393	36,725	32,421	33,280	109,027
Transfers	(2,334,692)	(2,356,168)	(2,223,836)	(2,519,405)	(2,191,138)
Total Business-type Activities	<u>(2,060,077)</u>	<u>(2,027,937)</u>	<u>(2,118,195)</u>	<u>(2,453,483)</u>	<u>(2,071,097)</u>
Total Primary Government	<u>\$ 25,606,823</u>	<u>\$ 26,857,037</u>	<u>\$ 26,619,540</u>	<u>\$ 28,025,377</u>	<u>\$ 27,107,298</u>
Change in Net Position					
Governmental activities	\$ 970,637	\$ 3,476,765	\$ 1,228,591	\$ 12,421,815	\$ 743,089
Business-type activities	3,448,227	3,664,617	3,774,052	3,612,128	3,002,890
Total Primary Government Change in Net Position	<u>\$ 4,418,864</u>	<u>\$ 7,141,382</u>	<u>\$ 5,002,643</u>	<u>\$ 16,033,943</u>	<u>\$ 3,745,979</u>

Schedule 3

City of Neenah, Wisconsin
Program Revenues by Function/Program
Last Ten Fiscal Years
(accrual basis of accounting)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function/Program										
Governmental activities:										
General government	\$ 729,554	\$ 773,523	\$ 786,360	\$ 834,436	\$ 833,056	\$ 937,286	\$ 954,771	\$ 918,383	\$ 910,075	\$ 931,618
Public safety	476,169	548,888	425,738	492,683	523,093	660,514	599,764	395,941	410,429	422,962
Public works	677,605	304,100	538,767	883,295	668,789	1,960,556	3,890,704	2,429,707	1,915,238	2,632,508
Recycling	496,902	477,051	507,510	526,148	555,042	571,193	569,375	536,974	565,659	599,126
Parks, recreation & education	1,515,604	1,723,505	2,005,106	1,578,062	2,093,642	1,906,401	1,774,085	1,372,080	9,101,985	1,757,944
Health & welfare	79,282	67,525	70,320	79,442	85,141	89,046	60,698	88,460	141,370	104,308
Community development	1,088,132	969,667	683,582	782,300	859,242	889,508	796,564	978,874	994,328	1,980,093
Total Governmental Activities Program Revenues	5,063,248	4,864,259	5,017,383	5,176,366	5,618,005	7,014,504	8,645,961	6,720,419	14,039,084	8,428,559
Business-type activities:										
Water utility	8,360,827	8,015,556	8,064,463	8,061,895	8,109,132	8,203,327	8,229,192	8,577,990	8,700,206	8,483,011
Sewerage disposal utility	4,137,075	4,240,051	4,518,612	4,730,345	4,821,540	4,767,627	4,950,477	5,232,528	5,295,138	4,796,105
Stormwater utility	1,695,286	1,755,322	1,765,548	1,815,123	1,857,365	1,749,608	1,945,197	2,238,474	1,944,849	2,279,322
Other proprietary fund	290,886	341,840	305,570	261,478	292,694	328,537	277,133	257,234	291,148	249,733
Total Business-type Activities Program Revenues	14,484,074	14,352,769	14,654,193	14,868,841	15,080,731	15,049,099	15,401,999	16,306,226	16,231,341	15,808,171
Total Primary Government Program Revenues	<u>\$ 19,547,322</u>	<u>\$ 19,217,028</u>	<u>\$ 19,671,576</u>	<u>\$ 20,045,207</u>	<u>\$ 20,698,736</u>	<u>\$ 22,063,603</u>	<u>\$ 24,047,960</u>	<u>\$ 23,026,645</u>	<u>\$ 30,270,425</u>	<u>\$ 24,236,730</u>

Schedule 4

City of Neenah, Wisconsin
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Fund										
Nonspendable	\$ 100,257	\$ 131,047	\$ 162,307	\$ 69,083	\$ 49,991	\$ 44,317	\$ 49,844	\$ 46,010	\$ 12,521	\$ 25,291
Assigned	74,421	134,959	286,201	292,010	361,836	337,019	359,735	321,402	269,967	216,168
Unassigned	3,782,035	3,747,098	3,692,608	3,825,574	3,978,169	4,220,834	4,579,334	5,026,480	5,060,058	3,411,119
Total General Fund	<u>3,956,713</u>	<u>4,013,104</u>	<u>4,141,116</u>	<u>4,186,667</u>	<u>4,389,996</u>	<u>4,602,170</u>	<u>4,988,913</u>	<u>5,393,892</u>	<u>5,342,546</u>	<u>3,652,578</u>
Other Governmental Funds										
Nonspendable	892,229	1,300,465	2,211	21,805	113,987	2,181	884	50,688	541,056	373,621
Restricted	8,318,015	10,270,257	13,200,197	12,821,308	12,676,160	13,057,710	17,924,259	19,251,761	22,939,969	27,048,459
Committed	1,135,457	1,057,197	1,098,278	1,064,595	1,093,222	1,197,580	1,421,084	1,409,297	2,303,779	2,668,961
Assigned	4,119,924	3,242,555	4,791,949	4,970,016	5,008,135	4,746,759	4,578,494	4,945,583	3,900,853	4,011,110
Unassigned (deficit)	<u>(6,019,537)</u>	<u>(7,388,808)</u>	<u>(7,985,646)</u>	<u>(6,355,929)</u>	<u>(7,368,254)</u>	<u>(9,252,739)</u>	<u>(7,626,671)</u>	<u>(8,164,562)</u>	<u>(7,882,370)</u>	<u>(8,061,198)</u>
Total Other Governmental Funds	<u>8,446,088</u>	<u>8,481,666</u>	<u>11,106,989</u>	<u>12,521,795</u>	<u>11,523,250</u>	<u>9,751,491</u>	<u>16,298,050</u>	<u>17,492,767</u>	<u>21,803,287</u>	<u>26,040,953</u>
Total All Governmental Funds	<u>\$ 12,402,801</u>	<u>\$ 12,494,770</u>	<u>\$ 15,248,105</u>	<u>\$ 16,708,462</u>	<u>\$ 15,913,246</u>	<u>\$ 14,353,661</u>	<u>\$ 21,286,963</u>	<u>\$ 22,886,659</u>	<u>\$ 27,145,833</u>	<u>\$ 29,693,531</u>

Schedule 5
City of Neenah, Wisconsin
Change in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues										
Taxes	\$ 19,897,356	\$ 19,929,065	\$ 20,551,635	\$ 20,807,131	\$ 21,241,305	\$ 21,907,266	\$ 22,322,910	\$ 22,228,779	\$ 23,764,122	\$ 23,667,360
Intergovernmental	5,311,539	5,250,974	5,261,598	5,015,672	5,315,423	5,341,364	5,508,860	5,688,604	5,994,820	8,864,286
Licenses and permits	277,171	243,559	338,491	283,649	322,829	326,303	303,965	359,197	324,818	378,442
Fines, forfeitures and penalties	108,058	92,372	83,306	83,922	86,218	103,068	99,141	69,050	81,426	79,688
Special assessments	339,146	244,090	255,338	471,314	438,901	360,132	978,828	206,590	161,016	154,934
Charges for services	2,534,198	2,590,284	2,676,479	2,706,577	2,742,980	2,774,532	3,168,221	2,903,171	3,314,067	3,387,542
Contributions	211,523	315,592	160,646	124,951	114,844	275,439	638,996	77,272	276,839	339,485
Investment income and miscellaneous	965,633	1,116,355	709,376	812,239	1,314,997	1,091,813	1,792,595	1,159,003	1,213,042	(659,463)
Total revenues	29,644,624	29,782,291	30,036,869	30,305,455	31,577,497	32,179,917	34,813,516	32,691,666	35,130,150	36,212,274
Expenditures by Function										
General government	2,133,309	2,257,794	2,177,819	2,333,870	2,470,604	2,537,061	2,553,422	2,714,494	2,601,963	2,601,022
Public safety	10,951,421	10,930,803	10,962,262	11,068,765	11,286,286	11,411,822	11,574,740	11,785,627	12,259,747	12,901,795
Public works	4,198,844	4,189,970	4,147,828	4,140,075	4,084,921	4,274,872	4,499,385	4,364,968	4,550,790	4,558,278
Recycling	546,489	583,230	544,038	511,733	553,674	609,632	460,640	516,693	521,274	614,707
Parks, recreation and education	3,901,458	4,065,487	4,094,752	4,226,671	4,138,797	4,295,038	4,393,453	4,354,705	4,527,109	4,727,016
Health and welfare	33,752	9,208	3,328	3,291	3,276	3,435	3,388	3,556	3,640	2,705
Community development	1,465,685	1,820,963	1,981,612	2,020,743	2,136,509	2,503,688	2,569,447	2,147,179	2,238,858	2,285,069
Conservation and development	-	-	7,466	263	780,289	150	37,459	87,814	248,455	1,123,362
Other	276,819	291,005	251,698	292,909	291,559	293,484	298,611	280,810	302,403	325,544
Capital Outlay	3,262,846	3,901,278	3,692,981	4,979,179	5,727,550	9,082,437	5,363,708	6,622,854	6,807,337	11,407,989
Debt service										
Principal retirement	20,841,286 a)	5,414,820	5,249,257	8,209,835	7,234,808	6,513,075	6,490,620	8,176,740	6,976,580	7,794,940
Interest and fiscal charges	3,723,662	2,037,422	1,988,386	2,253,996	1,880,291	1,930,556	1,865,071	1,905,987	1,948,724	1,939,477
Total expenditures	51,335,571	35,501,980	35,101,427	40,041,330	40,588,564	43,455,250	40,109,944	42,961,427	42,986,880	50,281,904
Excess of Revenues Over(Under) Expenditures	(21,690,947)	(5,719,689)	(5,064,558)	(9,735,875)	(9,011,067)	(11,275,333)	(5,296,428)	(10,269,761)	(7,856,730)	(14,069,630)
Other Financing Sources (Uses)										
Long-term debt issued	3,765,000	3,230,000	6,430,000	4,975,000	3,990,000	6,830,200	7,835,000	8,835,000	8,715,000	12,670,000
Refunding debt issued (principal paid)	7,177,826	-	-	-	5,135,000	-	1,450,000	-	-	10,965,000
Premium (discount) on debt	365,525	45,318	130,295	97,954	494,332	125,767	266,589	236,969	429,958	861,522
Payment to escrow agent	(6,358,607)	-	(1,259,854)	-	(4,007,580)	-	-	-	-	(10,404,193)
Proceeds from capital lease issued	17,620,000	-	-	3,500,000	-	-	-	-	-	-
Sale of city property	70,588	10,597	14,087	22,167	59,789	180,041	101,973	115,226	26,541	114,886
Transfers in	5,616,339	6,417,060	8,017,935	8,345,209	7,914,195	7,657,377	7,649,363	7,465,003	9,851,036	9,015,428
Transfers out	(2,962,210)	(3,891,317)	(5,514,570)	(5,744,098)	(5,369,885)	(5,077,637)	(5,073,195)	(4,782,741)	(6,906,631)	(6,605,315)
Total other financing sources (uses)	25,294,461	5,811,658	7,817,893	11,196,232	8,215,851	9,715,748	12,229,730	11,869,457	12,115,904	16,617,328
Net change in fund balances	3,603,514	91,969	2,753,335	1,460,357	(795,216)	(1,559,585)	6,933,302	1,599,696	4,259,174	2,547,698
Fund Balance January 1	8,799,287	12,402,801	12,494,770	15,248,105	16,708,462	15,913,246	14,353,661	21,286,963	22,886,659	27,145,833
Fund Balance December 31	\$ 12,402,801	\$ 12,494,770	\$ 15,248,105	\$ 16,708,462	\$ 15,913,246	\$ 14,353,661	\$ 21,286,963	\$ 22,886,659	\$ 27,145,833	\$ 29,693,531
** Ratio of Total Debt Service Expenditures to Total Noncapital Expenditures	50.98% a)	23.31%	22.46%	29.20%	26.06%	24.48%	23.54%	26.19%	23.65%	22.99%

** Total noncapital expenditures includes reconciling items found on page 5 of comprehensive annual financial report.

a). For 2013, total Debt Service Principal Retirement and corresponding calculation of Ratio of Total Debt Service Expenditures to Noncapital Expenditures includes a one-time Capital Lease refunding of \$16,190,000. If that amount is excluded, Debt Service Principal Retirement totals \$4,651,286, with the corresponding Ratio of Total Debt Service Expenditures to Noncapital Expenditures recalculated to 25.92%.

Schedule 6

CITY OF NEENAH, WISCONSIN

ASSESSED AND EQUALIZED VALUE OF TAXABLE PROPERTY

Last Ten Fiscal Years¹
(Dollars in Thousands)

Levy	Fiscal	Real Property			Personal Property		Total	Total	Percent of Total
		<u>Equalized Values</u>			<u>Equalized Value</u>				
		Residential	Commercial	Manufacturing	Combined	Equalized (Actual)			
Year	Year						Commercial & Mfg.	Value	Value ²
2013	2014	\$ 1,200,957	\$ 403,624	\$ 159,953	\$ 88,374	\$ 1,852,908	\$ 1,899,744	23.6533	102.53
2014	2015	1,235,121	418,411	172,767	92,044	1,918,343	1,918,934	23.3602	100.03
2015	2016	1,248,470	420,132	166,506	97,947	1,933,055	1,937,527	23.0892	100.23
2016	2017	1,287,210	435,160	172,050	97,240	1,991,660	1,956,029	22.9818	98.21
2017	2018	1,362,628	466,680	166,631	99,346	2,095,285	1,964,662	23.0578	93.77
2018	2019	1,452,270	502,586	171,531	83,275	2,209,662	1,961,250	23.2996	88.76
2019	2020	1,563,953	546,230	174,404	89,573	2,374,160	2,331,327	20.0135	98.20
2020	2021	1,629,064	554,399	171,581	85,101	2,440,145	2,351,400	21.3570	96.36
2021	2022	1,735,153	562,072	171,308	78,582	2,547,115	2,349,091	21.3154	92.23
2022	2023	1,901,965	581,358	174,504	73,583	2,731,410	2,370,876	20.9875	86.80

¹ Per Wisconsin Department of Revenue/Winnebago County Statistical Report.

² Assessed values are established by the City Assessor on all property except manufacturing property as of January 1 of each year. The Wisconsin Department of Revenue determines manufacturing property assessed values as of January 1 of each year. A revaluation of all property was completed in 2019.

Schedule 7

CITY OF NEENAH, WISCONSIN

PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years

Per \$1,000 of Equalized Value

		Debt			Capital				TIF		Neenah	Fox Valley			
Levy	Budget	General	Service	Recycling	Projects	Parking		Districts	City	School	Technical	County	Total	State	Total
Year	Year	Fund	Fund	Fund	Fund	Fund	IS Fund	Fund	Total	District	College	& State	Gross	Credit	Net
2013	2014	6.75	1.73			0.01		0.78	9.27	8.60	1.97	5.74	25.58	1.33	24.25
2014	2015	6.68	1.67			0.01		0.83	9.19	8.55	1.12	5.76	24.62	1.25	23.37
2015	2016	6.71	1.70					0.82	9.23	8.57	1.12	5.61	24.53	1.39	23.14
2016	2017	6.64	1.69					0.83	9.16	8.05	1.11	5.58	23.90	1.33	22.57
2017	2018	6.40	1.62					0.88	8.90	7.75	1.08	5.27	23.00	1.38	21.62
2018	2019	6.18	1.49					0.88	8.55	7.28	1.06	5.07	21.96	1.28	20.68
2019	2020	5.86	1.45					0.73	8.04	6.86	1.02	4.89	20.81	1.17	19.64
2020	2021	5.74	1.48					0.87	8.09	7.84	0.99	4.77	21.69	1.11	20.58
2021	2022	5.61	1.49					0.78	7.88	7.49	0.90	4.48	20.75	1.09	19.66
2022	2023	5.36	1.46					0.76	7.58	6.82	0.80	4.07	19.27	1.05	18.22

Per \$1,000 of Assessed Value

		Debt			Capital				TIF		Neenah	Fox Valley				
Levy	Budget	General	Service	Recycling	Projects	Parking		Districts	City	School	Technical	County	Total	State	Total	
Year	Year	Fund	Fund	Fund	Fund	Fund	IS Fund	Fund	Total	District	College	& State	Gross	Credit	Net	
2013	2014	6.59	1.69			0.01		0.75	9.04	8.39	1.92	5.60	24.95	1.30	23.65	
2014	2015	6.68	1.67			0.01		0.83	9.19	8.55	1.12	5.75	24.61	1.25	23.36	
2015	2016	6.70	1.69					0.82	9.21	8.55	1.12	5.60	24.48	1.39	23.09	
2016	2017	6.76	1.72					0.85	9.33	8.19	1.14	5.68	24.34	1.36	22.98	
2017	2018	6.83	1.72					0.94	9.49	8.26	1.16	5.62	24.53	1.47	23.06	
2018	2019	6.97	1.67					0.99	9.63	8.20	1.19	5.72	24.74	1.44	23.30	
2019	2020	5.97	1.48					0.75	8.20	6.98	1.04	4.98	21.20	1.19	20.01	
2020	2021	5.96	1.53					0.91	8.40	8.14	1.03	4.95	22.52	1.16	21.36	
2021	2022	6.08	1.62					0.84	8.54	8.12	0.98	4.86	22.50	1.19	21.31	
2022	2023	6.16	1.69					0.88	8.73	7.85	0.93	4.69	22.20	1.21	20.99	

Schedule 8

CITY OF NEENAH, WISCONSIN

PRINCIPAL TAXPAYERS
2022 AND NINE YEARS PRIORDecember 31, 2022

Name	Nature of Business	Percent of Total Assessed Value (A)	2022 Assessed Value	2022 Equalized Value
1. Plexus Corporation	Computer Products & Service	1.32%	\$ 31,355,400	\$ 36,123,733
2. Neenah Downtown Redevelopment (B)	Commercial Office Space	1.05%	24,804,000	28,576,037
3. Wright Residential Properties	Rentals	1.03%	24,428,000	28,142,857
4. Menasha Corporation	Printing & Container Mfg.	0.95%	22,426,800	25,837,327
5. Alta Resources	Telemarketing & Fulfillment	0.89%	21,069,500	24,273,618
6. Ireit Neenah Fox Point LLC	Grocery/Commercial	0.67%	15,882,500	18,297,811
7. Pendleton Park LLC	Rentals	0.66%	15,577,500	17,946,429
8. Spring Creek Center LLC	Grocery/Retail Sales/Banking	0.63%	14,869,500	17,130,760
9. LHPT TCMC Aylward/Pavilion (Theda Clark)	Healthcare	0.62%	14,603,000	16,823,733
10. Bergstrom Auto (B)	Auto Sales & Service/Land & Business Development	0.59%	14,072,500	16,212,558
Totals		8.41%	\$ 199,088,700	\$ 229,364,863

(A) Based on the City's total 2022 assessed valuation of \$2,370,875,900 (established January 1, 2022 for the 2022 levy).

December 31, 2013

Name	Nature of Business	Percent of Total Assessed Value (B)	2013 Assessed Value	2013 Equalized Value
1. Plexus Corporation	Computer Products & Service	1.61%	\$ 30,583,500	\$ 29,828,831
2. Alta Resources	Telemarketing & Fulfillment	1.04%	19,751,400	19,264,020
3. Thomas Wright	Rentals	0.94%	17,869,800	17,428,850
4. Inland Diversified Neenah Commercial	Grocery/Commercial	0.83%	15,829,100	15,438,506
5. Menasha Corporation	Printing & Container Mfg.	0.79%	15,000,100	14,629,962
6. Wal-Mart	Retail Sales	0.75%	14,334,400	13,980,689
7. Neenah Foundry	Cast Metal Products	0.75%	14,159,100	13,809,714
8. Kimberly-Clark	Paper Products	0.72%	13,629,400	13,293,085
9. Jewelers Mutual Insurance Co.	Insurance	0.65%	12,435,100	12,128,255
10. Bergstrom Consortio Inc.	Auto Sales & Service	0.63%	11,978,900	11,683,312
Totals		8.71%	\$ 165,570,800	\$ 161,485,224

(B) Based on the City's total 2013 assessed valuation of \$1,899,744,900 (established January 1, 2013 for the 2013 levy).

Schedule 9

CITY OF NEENAH, WISCONSIN

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

Collection Year	Total Tax Levy	Collections Prior to Transfer of Roll on August 1¹	Percent of Levy Collected	Total Tax Collections As of 12/31	Total as Percent of Current Levy	Outstanding Delinquent Taxes	Outstanding Delinquent Taxes as Percent of Current Levy
2013	\$ 48,093,781	\$ 47,333,417	98.42%	\$ 48,069,844	99.95	0	0.00
2014	47,403,198	46,808,084	98.74%	47,371,911	99.93	0	0.00
2015	47,224,136	46,672,262	98.83%	47,174,518	99.90	4,332	0.00
2016	47,423,113	46,909,803	98.92%	47,415,136	99.98	3,313	0.00
2017	47,608,458	47,155,717	99.05%	47,605,347	99.99	2,447	0.00
2018	48,191,460	47,686,048	98.95%	48,188,102	99.99	3,358	0.00
2019	48,531,244	47,967,020	98.84%	48,529,161	99.99	2,083	0.00
2020	49,424,962	48,963,320	99.07%	49,416,063	99.98	8,899	0.00
2021	52,936,023	52,398,690	98.98%	52,929,967	99.99	6,056	0.00
2022	52,860,211	52,379,187	99.09%	52,853,894	99.99	6,317	0.00

¹ The County settles delinquent real estate taxes in full 30 days after transfer of tax roll.

Schedule 10

**City of Neenah, Wisconsin
Outstanding Debt by Type
Last Ten Fiscal Years**

Fiscal Year	Governmental Activities				Business-Type Activities					Total Primary Government	City Population	Total Debt Per Capita
	G.O. Notes/Bonds	Note Anticipation Notes	Premiums	Obligation to CDA	G.O. Notes for Business-Type Activities	Water Revenue Bonds	Sanitary Sewer System Clean Water Loan	Storm Water Revenue Bonds	Premiums			
2013	\$ 39,562,952	\$ -	\$ 419,010	\$ 22,987,673	\$ 8,400,430	\$ 24,686,109	\$ 9,620,219	\$ 413,874	\$ 296,442	\$ 106,386,709	\$ 25,750	\$4,131.52
2014	37,821,664	-	329,973	22,544,141	8,686,334	22,270,691	10,529,720	393,588	272,514	102,848,625	25,833	3,981.29
2015	36,925,947	1,350,000	378,086	22,090,611	8,518,933	19,739,162	10,102,648	372,662	251,601	99,729,650	25,871	3,854.88
2016	37,291,112	1,350,000	400,068	21,726,251	8,560,252	17,445,789	9,635,215	351,077	231,822	96,991,586	26,050	3,723.29
2017	39,557,791	-	777,977	19,046,197	9,167,919	14,718,970	9,334,328	328,811	234,447	93,166,440	25,951	3,590.09
2018	40,171,940	-	656,280	18,046,143	8,686,160	12,545,475	8,818,618	305,843	205,641	89,436,100	26,137	3,421.82
2019	44,051,320	-	701,531	17,077,715	8,002,014	10,401,974	8,289,996	282,151	175,725	88,982,426	26,300	3,383.36
2020	45,834,580	-	815,844	16,041,536	9,473,554	8,203,507	7,747,386	257,712	227,618	88,601,737	26,363	3,360.84
2021	48,743,000	-	1,087,977	14,960,357	11,040,489	5,954,247	7,190,420	232,502	317,857	89,526,849	27,525	3,252.56
2022	65,803,060	-	1,705,522	4,311,819	11,895,330	4,278,347	6,618,714	206,497	423,323	95,242,612	27,361	3,480.96

Schedule 11

CITY OF NEENAH, WISCONSIN

**RATIO OF OUTSTANDING DEBT TO EQUALIZED VALUATION
AND DEBT PER CAPITA
Last Ten Fiscal Years**

Calendar Year Ending 12/31	General Outstanding Debt ¹	Equalized Valuation ²	Percent of Debt to Eq. Valuation	Estimated Population	Debt Per Capita
2013	\$ 48,518,165	\$1,852,907,500	2.62%	25,750 *	\$ 1,884.20
2014	46,969,145	1,918,342,200	2.45%	25,833 *	1,818.18
2015	46,073,617	1,933,055,000	2.38%	25,871 *	1,780.90
2016	46,499,827	1,991,660,100	2.33%	26,050 *	1,785.02
2017	49,753,343	2,095,284,800	2.37%	25,951 *	1,917.20
2018	49,758,893	2,209,662,100	2.25%	26,137 *	1,903.77
2019	52,887,084	2,374,159,900	2.23%	26,300 *	2,010.92
2020	55,308,134	2,440,145,100	2.27%	26,363 *	2,097.95
2021	59,783,489	2,547,115,400	2.35%	27,525 *	2,171.97
2022	77,698,390	2,731,410,000	2.84%	27,361 *	2,839.75

* Estimate

¹ This amount does not include debt of the Neenah Joint School District.

² Set January 1 of the calendar year.

The following issues have been excluded from the calculations shown above: \$16,666,667 Safe Drinking Water Loan Revenue Bonds in 2005/06, \$8,788,354 Safe Drinking Water Loan Revenue Bonds in 2006/08, \$471,087 in Storm Water Clean Water Loan Revenue Bonds in 2009, and \$835,000 Water Utility Revenue Refunding Bonds in 2017.

In addition, the Community Development Authority of the City of Neenah (CDA) issued \$17,620,000 in Lease Revenue Refunding Bonds in 2013 and \$3,500,000 Lease Revenue Refunding Bonds in 2016. These amounts are also excluded from the calculations shown above.

Schedule 12

CITY OF NEENAH, WISCONSIN

COMPUTATION OF DIRECT AND OVERLAPPING DEBT

December 31, 2022

<u>Jurisdiction</u>	<u>Debt Outstanding¹</u>	<u>Percent Applicable to City of Neenah</u>	<u>Amount Applicable to City of Neenah</u>
<u>Direct Debt</u>			
City of Neenah ²	<u>\$ 65,803,060</u>	100%	<u>\$ 65,803,060</u>
<u>Overlapping Debt</u>			
Neenah Joint School District	146,385,000	47.57%	69,635,345
Fox Valley Technical College	61,055,000	5.18%	3,162,649
Winnebago County	<u>21,284,257</u>	15.52%	<u>3,303,317</u>
Total Overlapping Debt	<u>\$ 228,724,257</u>		<u>\$ 76,101,310</u>
Total Direct and Overlapping Debt	<u>\$ 294,527,317</u>		<u>\$ 141,904,370</u>

¹ Does not include assets in Debt Service Funds.

² This amount excludes general obligation debt for business-type activities.

Schedule 13

CITY OF NEENAH, WISCONSIN

COMPUTATION OF LEGAL DEBT MARGIN

December 31, 2022

Equalized Value of Real and Personal Property	<u>\$ 2,731,410,000</u>	
Debt Limit, Five (5) Percent of Equalized Valuation (Wisconsin Statutory Limitation)	<u>\$ 136,570,500</u>	100.00%
Total General Obligation Debt	<u>\$ 77,698,390</u>	
Amount of Debt Applicable to Debt Limitation:		
Total Obligation Bonds and Loans Applicable to Debt Limit at December 31, 2022	\$ 77,698,390	56.89%
Less: Assets in Debt Service Fund Available for Payment of Principal	\$ 62,641	
Net Amount of Debt Applicable to Debt Limit	\$ 77,635,749	56.85%
Remaining Legal Debt Margin	\$ 58,934,751	43.15%

Schedule 14

CITY OF NEENAH, WISCONSIN

REVENUE BOND COVERAGE

Water Utility

Last Ten Fiscal Years

Fiscal Year	Direct Operating Revenues	Direct Operating Expenses ²	Net Revenue Available for Debt Service	Debt Service Requirements ¹			Coverage
				Principal	Interest	Total	
2013	\$ 8,343,050	\$ 3,304,263	\$ 5,038,787	\$2,531,529	\$ 544,463	\$ 3,075,992	1.64
2014	8,000,288	3,289,327	4,710,961	2,531,529	544,463	3,075,992	1.53
2015	7,986,324	2,995,535	4,990,789	2,360,972	420,181	2,781,153	1.79
2016	7,968,827	3,120,136	4,848,691	2,360,972	420,181	2,781,153	1.74
2017	7,982,137	2,936,341	5,045,796	2,198,467	229,066	2,427,533	2.08
2018	8,088,402	2,875,825	5,212,577	2,143,501	277,746	2,421,247	2.15
2019	8,011,790	2,808,196	5,203,594	2,198,467	229,066	2,427,533	2.14
2020	8,145,741	3,171,198	4,974,543	2,249,260	176,800	2,426,060	2.05
2021	8,270,528	2,829,624	5,440,904	1,675,901	123,326	1,799,227	3.02
2022	8,207,945	3,404,956	4,802,989	1,718,407	83,576	1,801,983	2.67

¹ Includes principal and interest of revenue bonds only. It does not include the general obligation notes reported in the Water Utility Enterprise Fund. Amount calculated by using the highest total annual debt service owed (year 2022) on all outstanding bond issues as of December 31, 2022.

² Includes total operating expenses less depreciation.

Schedule 15
CITY OF NEENAH, WISCONSIN

WATER UTILITY DATA

TEN LARGEST WATER USERS
Year Ending December 31, 2022

<u>Name</u>	<u>Nature of Business</u>	<u>Thousands of Gallons (000)</u>	<u>Water Billing¹</u>
1. Galloway	Dairy Products	106,533	\$532,000
2. Horseshoe Beverage Co. LLC	Beverage Manufacturing	57,551	283,838
3. Neenah Foundry	Castings	54,217	281,310
4. Neenah Paper	High Quality Bond Paper	51,065	252,614
5. Kimberly Clark Corporation	Paper Research/Paper & Hygiene Products	40,218	201,394
6. Theda Clark Regional Medical Center	Healthcare	28,072	148,730
7. Industrial Towel & Uniform	Commercial Laundry	17,673	92,335
8. Menasha Packaging	Packaging	11,569	64,165
9. Georgia Pacific	Paper Research	10,393	56,291
10. Amcor	Packaging	8,475	46,468
Total of Ten Largest Retail Users		385,766	\$1,959,145
Total Water Utility		931,599	\$8,042,507
Ten Largest as Percent of Total Water Utility		41%	24%

¹ Total water usage revenue only.

HISTORICAL WATER USAGE
(millions of gallons)
Last Five Fiscal Years

<u>Calendar Year</u>	<u>Gallons Billed</u>	<u>Gallons Pumped</u>
2018	910	1,084
2019	892	1,042
2020	906	1,075
2021	937	1,165
2022	932	1,166

DAILY DEMAND STATISTICS
(millions of gallons per day)
Last Five Fiscal Years

<u>Calendar Year</u>	<u>Average Daily Demand</u>	<u>Maximum Daily Demand</u>	<u>Maximum Rated System Capacity</u>
2018	2.97	4.80	12.00
2019	2.86	3.98	12.00
2020	2.95	4.36	12.00
2021	3.19	4.56	12.00
2022	3.19	4.79	12.00

Schedule 16

CITY OF NEENAH, WISCONSIN

DEMOGRAPHIC & ECONOMIC STATISTICS

Last Ten Fiscal Years

<u>Year</u>	<u>Population</u> ¹	<u>Adjusted Gross Income per Return</u> ²			<u>Unemployment Rate</u> ³
		<u>City of Neenah</u>	<u>State of Wisconsin</u>	<u>% of State</u>	
2013	25,750	\$ 60,070	\$ 50,670	119%	8.0
2014	25,833	61,320	52,050	118%	4.6
2015	25,871	63,798	54,227	118%	3.8
2016	26,050	63,075	55,267	114%	3.2
2017	25,951	65,052	56,698	115%	3.0
2018	26,137	66,027	59,423	111%	3.0
2019	26,300	70,634	61,003	116%	3.0
2020	26,363	70,074	61,518	114%	4.0
2021	27,525	72,684	66,369	110%	3.0
2022	27,361	Not Available	Not Available		3.0

Source: ¹ U.S. Census Bureau

² Wisconsin Department of Revenue, Division of Research and Policy

³ Wisconsin Department of Workforce Development

Schedule 17
CITY OF NEENAH, WISCONSIN

PRINCIPAL INDUSTRIAL & COMMERCIAL EMPLOYERS
2022 and Nine Years Prior

2022 Company Name	2022 Product or Service	2022 Number of Employees
Kimberly-Clark Corporation	Paper Products	5,026
Menasha Corporation	Printer and container manufacturing	3,800
Plexus Corporation	Contract electronics manufacturer	1,852
Amcor	Flexible food and consumer product packaging	1,600
Bergstrom Consortio Inc.	Auto sales and service/land and business	1,400
Theda Clark Medical Center	Healthcare	1,353
Neenah Foundry, Inc.	Cast Metal Products	900
J.J. Keller & Associates	Publisher and printer sales	800
N & M Transfer Co. Inc.	Local Trucking	550
Neenah Enterprises, Inc.	Municipal and industrial iron castings	372

Source: 2022 Wisconsin Business Directory; 2022 Wisconsin Business Service Directory

2013 Company Name	2013 Product or Service	2013 Number of Employees
Kimberly-Clark Corporation	Paper Products	2,592
Theda Clark Medical Center	Healthcare	1,200
Plexus Corporation	Computer Products & Services	1,000
J. J. Keller & Associates	Publisher & Printer Services for Tech and Regulatory Information	1,000
Neenah Foundry Inc.	Cast Metal Products	900
Bemis Co., Inc.	Manufacturer of Converted Paper Boards	760
Neenah Joint School District	Education	636
N & M Transfer	Local Trucking Without Storage Services	550
Alta Resources	Outsourced Customer Care Solutions	550
SCA Tissue North America LLC	Manufacturer of Paper Napkin Stock	500

Source: 2013 Wisconsin Business Services; 2013 Wisconsin Manufacturing Directories.

Schedule 18
CITY OF NEENAH, WISCONSIN

SCHEDULE OF INSURANCE IN FORCE

December 31, 2022

Type of Coverage	Carrier	Limits of Coverage	Premium
Boiler and Machinery	Travelers Property Casualty Co. of	\$500,000,000	\$8,400
Buildings, Personal Property & Property in the Open	Municipal Property Insurance Company	\$213,847,303	\$79,128
Contractors Equipment	Municipal Property Insurance Company	\$4,546,319	\$9,056
Pier and Wharf	Municipal Property Insurance Company	\$2,714,064	\$20,355
Monies and Securities	Municipal Property Insurance Company	\$25,000	\$125
Fine Arts	Municipal Property Insurance Company	\$904,500	\$814
Bridges	Municipal Property Insurance Company	\$2,348,877	\$1,585
Auto Physical Damage	Cities & Villages Mutual Insurance Company	Per Occurrence \$20,000,000	\$58,744
		Per Vehicle \$2,200,000	
Workers Compensation	Cities & Villages Mutual Insurance Company	Each E/ee for Disease \$100,000	\$357,762
		Each Accident \$100,000	
Liability Coverage (General, Law Enforcement, Public Officials)	Cities & Villages Mutual Insurance Company	\$5,000,000	\$91,454
Excess Public Entity Liability (General, Law Enforcement, Public Officials)	Old Republic Union Insurance Company	\$5,000,000	\$11,534
Employment Practice Liability	Ironshore Specialty Insurance Company	\$1,000,000	\$23,622
Crime Coverage	Hanover Insurance Company	\$5,000,000	\$1,369
Privacy & Network Liability	Illinois Union Insurance Company	\$1,000,000	\$0
Pollution Liability Coverage	Indian Harbor Insurance Co.	\$1,000,000	\$6,485
Volunteer Insurance	Berkley Life & Health Insurance Company	\$500,000	\$185

Schedule 19

CITY OF NEENAH, WISCONSIN

MISCELLANEOUS STATISTICS

December 31, 2022

Date of Incorporation: March 13, 1873

Form of Government: Mayor/Aldermanic (9)

	<u>2022</u>	<u>2013</u>		<u>2022</u>	<u>2013</u>
Population	27,361	25,750	Municipal Industrial Park		
			Acres	370.3	361.0
Area Square Miles	10.68	9.60	Public R-O-W Acres	49.5	49.5
Acres – Land	6,834.88	5,939.35	Sold/Developed Acres	16.5	211.9
Acres - Water	198.34	198.34	Sold/Undeveloped Acres	0	5.6
			Optioned	0	0
Altitude (in feet)	754	754	Available-City	92.8	83.5
			Available-Private	6.34	6.3
Miles of Streets			Stormwater/Wetland	12.5	12.5
Local Streets	130.56	135.11			
Arterial/Collector Highways	38.7	22.5			
TOTAL	169.26	157.61			
Number of Street Lights	3,384	3,235	Fire Protection		
			Number of Stations	4	4
Municipal Water Utility			Number of Firefighters	68	67
Average Number of Customers	11,322	10,430			
Average Daily Consumption	3,194,463	2,607,340	Police Protection		
Miles of Water Mains	141.34	141.64	Number of Stations	1	1
			Number of Sworn Police Officers	40	40
Miles of Sewers			Parks and Recreation		
Storm	130	97	Acres of Developed/Undeveloped	384	383
Sanitary	100	126.0	Number of Parks	26	25
Building Permits			Number of Swimming Pools	1	1
Permits Issued	1,584	461			
Estimated Cost of Construction	\$119,412,082	\$43,309,051	Public Library		
			Collection	202,109	220,216
Permanent City Employees			Circulation	607,119	962,812
Full Time	237	230			
Part Time	35	32			