

Neenah Water Utility

An Enterprise Fund of the City of Neenah, Wisconsin

Financial Statements and
Supplementary Information

December 31, 2025 and 2024

Neenah Water Utility

An Enterprise Fund of the City of Neenah, Wisconsin

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Independent Auditors' Report

To the Utility Commission of
Neenah Water Utility

Opinion

We have audited the financial statements of the Neenah Water Utility (Utility), an enterprise fund of the City of Neenah, Wisconsin, as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position for the Utility, as of December 31, 2025 and 2024, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Utility and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Utility are intended to present the financial position, the changes in the financial position, and where applicable, cash flows of only the Utility. They do not purport to, and do not, present fairly the financial position of the City of Neenah, Wisconsin, as of December 31, 2025, and 2024, and the changes in financial position, or cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Utility's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted Management Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the financial statements as a whole.

Baker Tilly US, LLP

Madison, Wisconsin
May 13, 2026

Neenah Water Utility

Statements of Net Position
December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Assets and Deferred Outflows of Resources		
Current Assets		
Cash and investments	\$ 7,842,667	\$ 6,252,058
Other special accounts	2,322,867	3,097,433
Restricted assets:		
Redemption account	-	397,764
Customer accounts receivable	778,910	803,291
Unbilled revenues	911,827	894,449
Other accounts receivable	22,015	35,936
Due from Municipality	248	105
Materials and supplies	125,002	166,721
Prepayments	3,310	1,778
Interest receivable	8,808	13,539
Current portion of lease receivable	41,541	40,178
	<u>12,057,195</u>	<u>11,703,252</u>
Total current assets		
Noncurrent Assets		
Other assets:		
Lease receivable	8,163,264	8,206,875
Capital assets:		
Plant in service	80,791,900	76,771,138
Accumulated depreciation/amortization	(29,351,751)	(28,157,824)
Construction work in progress	15,600	1,546,902
	<u>59,619,013</u>	<u>58,367,091</u>
Total noncurrent assets		
Total assets	<u>71,676,208</u>	<u>70,070,343</u>
Deferred Outflows of Resources		
Deferred outflows related to pension	<u>628,347</u>	<u>863,736</u>

See notes to the financial statements

Neenah Water Utility

Statements of Net Position
December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Liabilities, Deferred Inflows of Resources and Net Position		
Current Liabilities		
Accounts payable	\$ 205,159	\$ 611,694
Due to Municipality	913,464	875,704
Accrued interest	19,208	21,560
Accrued vacation	38,165	37,540
Other current liabilities	22,285	79,914
Current portion of advances	285,048	279,459
Current liabilities payable from restricted assets:		
Current portion of revenue bonds	-	593,139
Accrued interest	-	2,338
Total current liabilities	<u>1,483,329</u>	<u>2,501,348</u>
Noncurrent Liabilities		
Advance from Municipality	2,161,513	2,446,561
Accrued sick leave	169,841	194,727
Unearned revenues	11,219	11,024
Net pension liability	<u>105,087</u>	<u>90,806</u>
Total noncurrent liabilities	<u>2,447,660</u>	<u>2,743,118</u>
Total liabilities	<u>3,930,989</u>	<u>5,244,466</u>
Deferred Inflows of Resources		
Deferred inflows related to pension	335,071	537,695
Deferred inflows related to leases	<u>8,204,805</u>	<u>8,247,053</u>
Total deferred inflows of resources	<u>8,539,876</u>	<u>8,784,748</u>
Net Position		
Net investment in capital assets	51,421,866	49,567,077
Debt service	-	395,426
Unrestricted	<u>8,411,824</u>	<u>6,942,362</u>
Total net position	<u>\$ 59,833,690</u>	<u>\$ 56,904,865</u>

See notes to the financial statements

Neenah Water Utility

Statements of Revenues, Expenses and Changes in Net Position
Years Ended December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Operating Revenues		
Sales of water	\$ 8,546,948	\$ 8,194,635
Other	209,987	212,931
Total operating revenues	<u>8,756,935</u>	<u>8,407,566</u>
Operating Expenses		
Operation and maintenance	4,496,104	3,523,614
Depreciation	1,757,967	1,688,466
Total operating expenses	<u>6,254,071</u>	<u>5,212,080</u>
Operating Income	<u>2,502,864</u>	<u>3,195,486</u>
Nonoperating Income (Expenses)		
Investment income	307,154	418,583
Income from nonutility operations	89,349	85,576
Income from merchandising and jobbing	30,460	35,404
Gain on sale of fixed assets	22,619	30,522
Gain (loss) on investments	48,130	42,548
Interest expense	(52,664)	(89,110)
Miscellaneous income (expenses)	303,792	(900)
Amortization of debt premium	-	4,831
Total nonoperating expenses	<u>748,840</u>	<u>527,454</u>
Income before contributions and transfers	3,251,704	3,722,940
Capital Contributions	590,585	1,026,276
Transfers, Tax Equivalent	<u>(913,464)</u>	<u>(875,704)</u>
Change in net position	2,928,825	3,873,512
Net Position, Beginning	<u>56,904,865</u>	<u>53,031,353</u>
Net Position, Ending	<u>\$ 59,833,690</u>	<u>\$ 56,904,865</u>

See notes to the financial statements

Neenah Water Utility

Statements of Cash Flows

Years Ended December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Cash Flows From Operating Activities		
Received from customers	\$ 8,921,323	\$ 8,483,938
Paid to suppliers for goods and services	(3,030,041)	(2,150,814)
Paid to employees for operating payroll	(1,414,850)	(1,334,383)
Net cash flows from operating activities	<u>4,476,432</u>	<u>4,998,741</u>
Cash Flows From Noncapital Financing Activities		
Paid to Municipality for tax equivalent	(875,705)	(880,142)
Cash received from settlements	303,792	-
Net cash flows from noncapital financing activities	<u>(571,913)</u>	<u>(880,142)</u>
Cash Flows From Capital and Related Financing Activities		
Acquisition and construction of capital assets	(3,297,985)	(4,597,195)
Proceeds on disposal of assets	152,935	263,773
Capital contributions received	139,398	239,808
Debt issuance costs and amounts paid to escrow	-	(900)
Debt retired	(872,598)	(2,240,781)
Interest paid	(57,354)	(98,728)
Net cash flows from capital and related financing activities	<u>(3,935,604)</u>	<u>(6,434,023)</u>
Cash Flows From Investing Activities		
Investments purchased	-	(42,550)
Investments sold and matured	446,240	-
Investment income	449,364	546,707
Net cash flows from investing activities	<u>895,604</u>	<u>504,157</u>
Net change in cash and cash equivalents	864,519	(1,811,267)
Cash and Cash Equivalents, Beginning	<u>7,581,560</u>	<u>9,392,827</u>
Cash and Cash Equivalents, Ending	<u>\$ 8,446,079</u>	<u>\$ 7,581,560</u>
Noncash Capital and Related Financing Activities		
Developer financed additions to utility plant	<u>\$ 451,187</u>	<u>\$ 786,468</u>
Capital expenditures for utility plant included in accounts payable	<u>\$ 33,883</u>	<u>\$ -</u>

See notes to the financial statements

Neenah Water Utility

Statements of Cash Flows
Years Ended December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Reconciliation of Operating Income to Net Cash Flows From Operating Activities		
Operating income	\$ 2,502,864	\$ 3,195,486
Nonoperating revenue (expense)	30,460	35,404
Noncash items in operating income:		
Depreciation	1,757,967	1,688,466
Depreciation charged to clearing and other utilities	183,576	169,560
Changes in assets, deferred outflows, liabilities and deferred inflows:		
Customer accounts receivable	7,003	(58,029)
Other accounts receivable	13,921	(9,048)
Due from other funds	(143)	(105)
Materials and supplies	41,719	(40,139)
Prepayments	(1,532)	1,110
Pension related deferrals and assets	47,046	(36,688)
Accounts payable	(24,752)	(102,870)
Accrued sick and vacation	(24,261)	134,175
Other current liabilities	(57,629)	18,794
Unearned revenue	193	2,625
	<u>\$ 4,476,432</u>	<u>\$ 4,998,741</u>
Net cash flows from operating activities		
Reconciliation of Cash and Cash Equivalents to Statements of Net Position Accounts		
Cash and investments	\$ 7,842,667	\$ 6,252,058
Redemption account	-	397,764
Other special accounts	<u>2,322,867</u>	<u>3,097,433</u>
Total cash and investments	10,165,534	9,747,255
Less noncash equivalents	<u>(1,719,455)</u>	<u>(2,165,695)</u>
Cash and cash equivalents	<u>\$ 8,446,079</u>	<u>\$ 7,581,560</u>

See notes to the financial statements

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

1. Summary of Significant Accounting Policies

The financial statements of Neenah Water Utility (the Utility) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to enterprise funds of governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The significant accounting principles and policies utilized by the Utility are described below.

Reporting Entity

The Utility is a separate enterprise fund of the City of Neenah (Municipality). The Utility is managed by a utility commission. The Utility provides water service to properties within the Municipality.

The water utility operates under service rules and rates established by the Public Service Commission of Wisconsin (PSCW).

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The Utility is presented as an enterprise fund of the Municipality. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business or where the governing body has decided that the determination of revenues earned, costs incurred and net income is necessary for management accountability.

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

Preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Deposits and Investments

For purposes of the statement of cash flows, cash and cash equivalents have original maturities of three months or less from the date of acquisition.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Investment of utility funds is restricted by state statutes. Investments are limited to:

- Time deposits in any credit union, bank, savings bank or trust company.
- Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, local professional baseball park district, local professional football stadium district, local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

The Utility has adopted an investment policy.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note 2. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Fair market values may have changed significantly after year end.

Receivables/Payables

Transactions between the Utility and other funds of the Municipality that are representative of lending/borrowing arrangements outstanding at year end are referred to as advances to/from other funds. All other outstanding balances between the Utility and other funds of the Municipality are reported as due to/from other funds.

The Utility has the right under Wisconsin statutes to place delinquent water bills on the tax roll for collection. As such, no allowance for uncollectible customer accounts is considered necessary.

Materials and Supplies

Materials and supplies are generally used for construction, operation and maintenance work, not for resale. They are valued at the lower of cost or market utilizing the average cost method and charged to construction or expense when used.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified.

Other Special Accounts

Assets designated by the Utility Commission for future capital projects.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Anticipated Future Special Assessments

At December 31, 2025 there were \$404,154 of anticipated future assessments which are not reported as receivables because collection is subject to certain events occurring in the future and no formal repayment schedule has been established.

Capital Assets

Capital assets are generally defined by the Utility as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

Capital assets of the Utility are recorded at cost or the estimated acquisition value at the time of contribution to the Utility. Major outlays for Utility plant are capitalized as projects are constructed. Capital assets in service are depreciated or amortized using the straight-line method over the following useful lives:

	<u>Years</u>
Water Plant:	
Source of supply	59
Pumping	23-43
Water treatment	29-31
Transmission and distribution	18-77
General	4-34

Pensions

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset);
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions; and
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that future time.

Other Current Liabilities

These amounts consist of accrued payroll and accrued fringes.

Accrued Vacation and Sick Leave

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Vacation and sick leave pay is accrued when earned in the financial statements.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Long-Term Obligations

Long-term debt and other obligations are reported as Utility liabilities. Bond premiums and discounts, are amortized over the life of the bonds using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter. The balance at year end for premiums and discounts is shown as an increase or decrease in the liability section of the statement of net position. The balance at year end for the loss on refunding is shown as a deferred outflow in the statement of net position.

Leases

The Utility is a lessor because it leases capital assets to other entities. As a lessor, the Utility reports a lease receivable and corresponding deferred inflow of resources in the financial statements. The Utility continues to report and depreciate the capital assets being leased as capital assets.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Revenues and Expenses

The Utility distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Utility's principal ongoing operations. The principal operating revenues of the Utility are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Charges for Services

Billings are rendered and recorded monthly based on metered usage. The Utility does accrue revenues beyond billing dates.

Current water rates were approved by the PSCW on November 2010 and placed into effect January 1, 2011.

Capital Contributions

Cash and capital assets are contributed to the Utility from customers, the Municipality or external parties. The value of property contributed to the Utility is reported as revenue on the statements of revenues, expenses and changes in net position.

Nonoperating Revenues

The utility reports interest on lease receivables as income from nonutility operations and revenues from the PFAS settlement as miscellaneous nonoperating revenues.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Effect of New Accounting Standards on Current Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 103, *Financial Reporting Model Improvements*
- Statement No. 104, *Disclosure of Certain Capital Assets*
- Statement No. 105, *Subsequent Events*

When they become effective, application of these standards may restate portions of these financial statements.

2. Deposits and Investments

	Carrying Value as of December 31,		Risks
	2025	2024	
Checking and savings	\$ 5,654,009	\$ 3,380,131	Custodial credit risk
LGIP	3,041,544	4,201,229	Credit risk
			Custodial credit risk, credit risk, concentration of credit risk,
Corporate bonds	499,393	990,464	interest rate risk
			Custodial credit risk, credit risk, concentration of credit risk,
Municipal bonds	243,583	480,733	interest rate risk
			Custodial credit risk, credit risk, concentration of credit risk,
U.S. agency securities	726,805	694,498	interest rate risk
Petty cash	200	200	None
Total	<u>\$ 10,165,534</u>	<u>\$ 9,747,255</u>	

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and non-interest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund (SDGF) in the amount of \$1,000,000.

The Utility may also maintain separate cash and investment accounts at the same financial institutions utilized by the Municipality. Federal depository insurance and the SDGF apply to all municipal accounts, and accordingly, the amount of insured funds is not determinable for the Utility alone. Therefore, coverage for the Utility may be reduced. Investment income on commingled investments of the entire Municipality is allocated based on average investment balances.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2025 and 2024, the fair value of the LGIP's assets were substantially equal to the Utility share.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

The Utility categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring methods fair value measurements are as follows:

- U.S. agency securities, municipal bonds and corporate bonds are valued by a pricing service that uses matrix pricing or a yield of a similar investment type.

Investment Type	December 31, 2025			
	Level 1	Level 2	Level 3	Total
Corporate bonds	\$ -	\$ 499,393	\$ -	\$ 499,393
Municipal bonds	-	243,583	-	243,583
U.S. agency securities, implicitly guaranteed	-	726,805	-	726,805
Total	\$ -	\$ 1,469,781	\$ -	\$ 1,469,781

Investment Type	December 31, 2024			
	Level 1	Level 2	Level 3	Total
Corporate bonds	\$ -	\$ 990,464	\$ -	\$ 990,464
Municipal bonds	-	480,733	-	480,733
U.S. agency securities, implicitly guaranteed	-	694,498	-	694,498
Total	\$ -	\$ 2,165,695	\$ -	\$ 2,165,695

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the Utility deposits may not be returned to the Utility.

The Utility maintains certain deposits in the same institutions as the Municipality. The following is a summary of the Utility total deposit balances at these institutions.

	2025		2024	
	Bank Balance	Carrying Value	Bank Balance	Carrying Value
Local/area bank	(A)	\$ 5,654,009	(A)	\$ 3,380,131
	-	-	-	-
Total	\$ -	\$ 5,654,009	\$ -	\$ 3,380,131

(A) The Utility's cash and investments are co-mingled with the entire Municipality. Therefore, the Utility's individual bank balances cannot be determined.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

The Municipality's investment policy address Custodial Credit Risk of deposits in the following manner:

Where allowed by state and in accordance with the Government Finance Officers Association (GFOA) Recommended Practices on the Collateralization of Public Deposits, full collateralization will be required on all demand deposit accounts, including checking accounts and nonnegotiable certificates of deposit.

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Utility will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The Utility does not have any investments exposed to custodial credit risk.

The Municipality's investment policy does not address this risk.

Credit Risk

Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2025, the Utility investments were rated as follows:

Investment Type	Moody's Investors Services
U.S. agencies, implicitly guaranteed	Aa1
Corporate bonds	A1
Municipal bonds	Aa3

As of December 31, 2024, the Utility investments were rated as follows:

Investment Type	Moody's Investors Services
U.S. agencies, implicitly guaranteed	Aaa
Corporate bonds	Aa2
Municipal bonds	Aa3

The Utility held investments in the Local Government Investment Pool which is an external pool that is not rated.

The Municipality's investment policy addresses this risk. The Municipality will minimize credit risk, which is the risk of loss due to failure of the security issuer or backer, by limiting investments to types of securities listed within the policy; pre-qualifying financial institutions, brokers/dealers, intermediaries and advisors and; diversifying the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

The City's investment policy addresses this risk. The City Of Neenah will diversify investments by limiting investments to avoid overconcentration in securities from specific issuer in business sector, by limiting investment in securities that have higher credit risks, by investing in securities with varying maturities and continuously investing a portion of the portfolio in readily available funds such as local government investment pools, money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

At December 31, 2025 and 2024, the Utility investment portfolio was concentrated as follows:

Issuer	Investment Type	Percentage of Portfolio	
		2025	2024
Federal Farm Credit Bank	U.S. agencies implicitly guaranteed	10.80%	-%
Federal National Mortgage Association	U.S. agencies implicitly guaranteed	5.30	-

Interest Rate Risk

Interest rate risk is the risk changes in interest rates will adversely affect the fair value of an investment.

As of December 31, 2025, the Utility investments were as follows:

Investment Type	Fair Value	Maturity (in Years)		
		Less Than 1 Year	1-5 Years	Greater Than 5 Years
U.S. agencies, implicitly guaranteed	\$ 726,805	\$ 245,535	\$ 481,270	\$ -
Corporate bonds	499,393	499,393	-	-
Municipal bonds	243,583	-	243,583	-
Total	<u>\$ 1,469,781</u>	<u>\$ 744,928</u>	<u>\$ 724,853</u>	<u>\$ -</u>

As of December 31, 2024, the Utility investments were as follows:

Investment Type	Fair Value	Maturity (In Years)		
		Less than 1 Year	1-5 Years	Greater Than 5 Years
U.S. agencies, implicitly guaranteed	\$ 694,498	\$ -	\$ 694,498	\$ -
Corporate bonds	990,464	498,023	492,441	-
Municipal bonds	480,733	246,020	234,713	-
Total	<u>\$ 2,165,695</u>	<u>\$ 744,043</u>	<u>\$ 1,421,652</u>	<u>\$ -</u>

Neenah Water Utility

Notes to Financial Statements
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Investment Policy

The Municipality's investment policy addresses this risk. The Municipality will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in shorter-term securities, money market mutual funds or similar investment pools and limiting the average maturity of the portfolio in accordance with this policy.

3. Interfund Receivables/Payables and Transfers

The following is a schedule of interfund balances for the years ended December 31, 2025 and 2024:

Due To	Due From	2025		2024	
		Amount	Principal Purpose	Amount	Principal Purpose
Municipality	Water Utility	\$ 913,464	Tax equivalents	\$ 875,704	Tax equivalents
Water Utility	Municipality	248	Operating items	105	Operating items

The following is a schedule of transfer balances for the years ended December 31, 2025 and 2024:

To	From	2025		2024	
		Amount	Principal Purpose	Amount	Principal Purpose
Municipality	Water Utility	\$ 913,464	Tax equivalent	\$ 875,704	Tax equivalent

4. Restricted Assets

Restricted Accounts

Certain proceeds of the Utility's debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited. The following accounts are reported as restricted assets:

- Redemption** - Used to segregate resources accumulated for debt service payments over the next twelve months.
- Reserve** - Used to report resources set aside to make up potential future deficiencies in the redemption account.

Neenah Water Utility

Notes to Financial Statements
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Restricted Net Position

The following calculation supports the amount of water restricted net position:

	<u>2025</u>	<u>2024</u>
Restricted assets:		
Redemption account	\$ -	\$ 397,764
Current liabilities payable from restricted assets	-	(2,338)
Total restricted net position as calculated	<u>\$ -</u>	<u>\$ 395,426</u>

The purpose of the restricted net position is as follows:

	<u>2025</u>	<u>2024</u>
Debt service	\$ -	\$ 395,426
Total restricted net position	<u>\$ -</u>	<u>\$ 395,426</u>

5. Changes in Capital Assets

A summary of changes in water capital assets for 2025 follows:

	<u>Balance 1/1/25</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 12/31/25</u>
Capital assets, not being depreciated:				
Land and land rights	\$ 122,180	\$ -	\$ -	\$ 122,180
Capital assets being depreciated:				
Source of supply	130,978	-	-	130,978
Pumping	3,413,979	1,613,660	-	5,027,639
Water treatment	24,824,899	396,858	95,967	25,125,790
Transmission and distribution	45,844,728	2,692,142	670,789	47,866,081
General	2,434,374	196,032	111,174	2,519,232
Total capital assets being depreciated	<u>76,648,958</u>	<u>4,898,692</u>	<u>877,930</u>	<u>80,669,720</u>
Total capital assets	<u>76,771,138</u>	<u>4,898,692</u>	<u>877,930</u>	<u>80,791,900</u>
Less accumulated depreciation:				
Source of supply	(130,978)	-	-	(130,978)
Pumping	(2,133,348)	(128,770)	-	(2,262,118)
Water treatment	(15,478,128)	(830,684)	95,968	(16,212,844)
Transmission and distribution	(8,323,590)	(903,789)	540,474	(8,686,905)
General	(2,091,780)	(78,300)	111,174	(2,058,906)
Total accumulated depreciation	<u>(28,157,824)</u>	<u>(1,941,543)</u>	<u>747,616</u>	<u>(29,351,751)</u>
Construction in progress	<u>1,546,902</u>	<u>15,600</u>	<u>1,546,902</u>	<u>15,600</u>
Net capital assets	<u>\$ 50,160,216</u>			<u>\$ 51,455,749</u>

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

A summary of changes in water capital assets for 2024 follows:

	Balance 1/1/24	Increases	Decreases	Balance 12/31/24
Capital assets, not being depreciated:				
Land and land rights	\$ 122,180	\$ -	\$ -	\$ 122,180
Capital assets being depreciated:				
Source of supply	130,978	-	-	130,978
Pumping	3,384,251	45,321	15,593	3,413,979
Water treatment	24,747,553	77,346	-	24,824,899
Transmission and distribution	42,911,290	4,029,324	1,095,886	45,844,728
General	2,382,817	122,907	71,350	2,434,374
Total capital assets being depreciated	<u>73,556,889</u>	<u>4,274,898</u>	<u>1,182,829</u>	<u>76,648,958</u>
Total capital assets	<u>73,679,069</u>	<u>4,274,898</u>	<u>1,182,829</u>	<u>76,771,138</u>
Less accumulated depreciation:				
Source of supply	(130,978)	-	-	(130,978)
Pumping	(2,040,566)	(108,374)	15,593	(2,133,347)
Water treatment	(14,653,733)	(824,396)	-	(15,478,129)
Transmission and distribution	(8,334,226)	(851,998)	862,634	(8,323,590)
General	(2,089,873)	(73,258)	71,351	(2,091,780)
Total accumulated depreciation	<u>(27,249,376)</u>	<u>(1,858,026)</u>	<u>949,578</u>	<u>(28,157,824)</u>
Construction in progress	<u>236,980</u>	<u>1,309,922</u>	<u>-</u>	<u>1,546,902</u>
Net capital assets	<u>\$ 46,666,673</u>			<u>\$ 50,160,216</u>

6. Lease Disclosures

Lessor - Lease Receivables

Lease Receivables Description	Date of Inception	Final Maturity	Interest Rates	Receivable Balance 12/31/25	Receivable Balance 12/31/24
Cell tower attachment	08/01/2005	08/01/2080	1.00%	\$ 7,790,615	\$ 7,792,685
Cell tower attachment	01/01/2024	01/01/2028	3.50	96,360	118,140
Cell tower attachment	10/01/1999	10/01/2039	1.74	317,830	336,228
Total activities				<u>\$ 8,204,805</u>	<u>\$ 8,247,053</u>

The Utility recognized \$42,248 and \$40,457 of lease revenue during 2025 and 2024, respectively.

The Utility recognized \$89,349 and \$85,576 of interest revenue during 2025 and 2024, respectively.

Neenah Water Utility

Notes to Financial Statements
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7. Long-Term Obligations

Revenue Debt

The following bonds have been issued:

<u>Date</u>	<u>Purpose</u>	<u>Final Maturity</u>	<u>Interest Rate</u>	<u>Original Amount</u>	<u>Outstanding Amount 12/31/25</u>
01/25/2006	Water treatment plant	05/01/2025	2 %	\$ 8,788,354	\$ - *

* The debt noted is directly placed with a third party.

Advances From Other Funds of the Municipality

Other funds of the Municipality have advanced the following to the Utility:

<u>Date</u>	<u>Purpose</u>	<u>Final Maturity</u>	<u>Interest Rate</u>	<u>Original Amount</u>	<u>Outstanding Amount 12/31/25</u>
2/1/2023	Capital improvements	12/1/2032	2 %	\$ 3,000,000	\$ 2,446,561

Advances from other funds of the Municipality debt service requirements to maturity follows:

<u>Years Ending December 31:</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 285,048	\$ 44,668	\$ 329,716
2027	290,749	38,883	329,632
2028	296,564	32,981	329,545
2029	302,496	26,961	329,457
2030	308,546	20,820	329,366
2031-2032	963,158	24,366	987,524
Total	<u>\$ 2,446,561</u>	<u>\$ 188,679</u>	<u>\$ 2,635,240</u>

Long-Term Obligations Summary

Long-term obligation activity for the year ended December 31, 2025 is as follows:

	<u>1/1/25 Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/25 Balance</u>	<u>Due Within One Year</u>
Revenue bonds	\$ 593,139	\$ -	\$ 593,139	\$ -	\$ -
Advance from Municipality	2,726,020	-	279,459	2,446,561	285,048
Accrued sick and vacation leave	232,267	214,054	238,315	208,006	38,165
Unearned revenues	11,024	195	-	11,219	-
Total	<u>\$ 3,562,450</u>	<u>\$ 214,249</u>	<u>\$ 1,110,913</u>	<u>\$ 2,665,786</u>	<u>\$ 323,213</u>

Neenah Water Utility

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Long-term obligation activity for the year ended December 31, 2024 is as follows:

	<u>1/1/24</u> <u>Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/24</u> <u>Balance</u>	<u>Due Within</u> <u>One Year</u>
Revenue bonds	\$ 2,559,940	\$ -	\$ 1,966,801	\$ 593,139	\$ 593,139
Advance from Municipality	3,000,000	-	273,980	2,726,020	279,459
Accrued sick and vacation leave	98,092	184,838	50,663	232,267	37,540
Unamortized debt premium	4,831	-	4,831	-	-
Unearned revenues	<u>8,399</u>	<u>2,625</u>	<u>-</u>	<u>11,024</u>	<u>-</u>
Total	<u>\$ 5,671,262</u>	<u>\$ 187,463</u>	<u>\$ 2,296,275</u>	<u>\$ 3,562,450</u>	<u>\$ 910,138</u>

Bond Covenant Disclosures

The following information is provided in compliance with the resolution creating the revenue bonds:

Insurance

The Utility is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors and omissions, workers compensation and health care of its employees. These risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded coverage in any of the last three years. There were no significant reductions in coverage compared to the prior year.

Debt Coverage

Under terms of the resolutions providing for the issue of revenue bonds, revenues less operating expenses excluding depreciation (defined net earnings) must exceed 1.25 times the subsequent year's annual debt service. The coverage only includes revenue debt and does not include general obligation or other debt. The coverage requirement was met in 2024 as follows:

	<u>2024</u>
Operating revenues	\$ 8,407,566
Investment income	546,707
Miscellaneous nonoperating income	35,404
Less operation and maintenance expenses	<u>(3,523,614)</u>
Net defined earnings	<u>\$ 5,466,063</u>
Minimum required earnings per resolution: Subsequent year annual debt service	\$ 600,152
Coverage factor	<u>1.25</u>
Minimum required earnings	<u>\$ 750,190</u>
Actual debt coverage	<u>9.11</u>

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Number of Customers and Billed Volumes - Water

The Utility has the following number of customers and billed volumes for 2025 and 2024:

	Customers		Sales (000 gals)	
	2025	2024	2025	2024
Residential	10,719	10,547	399,418	389,331
Multifamily residential	94	94	26,366	24,517
Commercial	753	760	147,859	144,857
Industrial	114	115	418,282	370,412
Public authority	58	39	17,520	17,598
Total	<u>11,738</u>	<u>11,555</u>	<u>1,009,445</u>	<u>946,715</u>

8. Net Position

GASB No. 34 requires the classification of net position into three components - net investment in capital assets, restricted and unrestricted. These classifications are defined as follows:

Net Investment in Capital Assets - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

Restricted - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position - This component of net position consists of net positions that do not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the Utility policy to use restricted resources first, then unrestricted resources as they are needed.

The following calculation supports the water subtotal:

	2025	2024
Plant in service	\$ 80,791,900	\$ 76,771,138
Accumulated depreciation/amortization	(29,351,751)	(28,157,824)
Construction work in progress	15,600	1,546,902
Subtotal	<u>51,455,749</u>	<u>50,160,216</u>
Less capital related debt:		
Current portion of capital related long-term debt	-	593,139
Capital related A/P	33,883	-
Subtotal	<u>33,883</u>	<u>593,139</u>
Total net investment in capital assets	<u>\$ 51,421,866</u>	<u>\$ 49,567,077</u>

Neenah Water Utility

Notes to Financial Statements
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9. Employees Retirement System

General Information About the Pension Plan

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011 expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings and creditable service.

Final average earnings is the average of the participant's three highest earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupation employees) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Neenah Water Utility

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Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)
2024	3.6	15.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

The WRS recognized \$92,072 and \$81,397 in contributions from the Utility during the current and prior reporting periods, respectively.

Contribution rates for the plan year reported as of December 31, 2025 and December 31, 2024 are:

	<u>2025</u>		<u>2024</u>	
	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>
General (including Executives and Elected Officials)	6.90 %	6.90 %	6.80 %	6.80 %
Protective with Social Security	6.90	14.30	6.80	13.20
Protective without Social Security	6.90	19.10	6.80	18.10

Neenah Water Utility

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Pension Liabilities, Pension Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2025, the Utility reported a liability (asset) of \$105,087 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2023 rolled forward to December 31, 2024. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Utility's proportion of the net pension liability (asset) was based on the Utility's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2024, the City of Neenah's proportion was .13235373%, which was a decrease of .00044803% from its proportion measured as of December 31, 2023.

At December 31, 2024, the Utility reported a liability (asset) of \$90,806 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Utility's proportion of the net pension liability (asset) was based on the Utility's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the City of Neenah's proportion was .13280176%, which was an increase of .00053038% from its proportion measured as of December 31, 2022.

For the years ended December 31, 2025 and 2024, the Utility recognized pension expense (revenue) of \$47,046 and \$(36,688), respectively.

At December 31, 2025, the Utility reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Neenah Water Utility	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 432,351	\$ 333,859
Changes in assumption	50,250	-
Net differences between project and actual earnings on pension plan	47,016	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	398	1,212
Employer contributions subsequent to the measurement date	<u>98,332</u>	<u>-</u>
Total	<u>\$ 628,347</u>	<u>\$ 335,071</u>

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At December 31, 2024, the Utility reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Neenah Water Utility	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 490,688	\$ 536,714
Changes in assumption	60,655	-
Net differences between project and actual earnings on pension plan	219,816	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	505	981
Employer contributions subsequent to the measurement date	<u>92,072</u>	<u>-</u>
Total	<u>\$ 863,736</u>	<u>\$ 537,695</u>

Deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date reported in the tables above will be recognized as a reduction of the net pension liability (asset) in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Years Ending December 31:	Deferred Outflows of Resources
2026	\$ 58,459
2027	202,495
2028	(50,332)
2029	(15,678)
2030	-
Thereafter	<u>-</u>
Total	<u>\$ 194,944</u>

Neenah Water Utility

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Actuarial Assumptions

The total pension liability in the actuarial valuation used in the current and prior year was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>2025</u>	<u>2024</u>
Actuarial Valuation Date:	December 31, 2023	December 31, 2022
Measurement Date of Net Pension Liability (Asset):	December 31, 2024	December 31, 2023
Experience Study:	January 1, 2021 - December 31, 2023, Published November 19, 2024	January 1, 2018 - December 31, 2020, Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal	Entry Age Normal
Asset Valuation Method:	Fair Value	Fair Value
Long-Term Expected Rate of Return:	6.8%	6.8%
Discount Rate:	6.8%	6.8%
Salary Increases:		
Wage Inflation	3.0%	3.0%
Seniority/Merit	0.1%-5.7%	0.1%-5.6%
Mortality:	2020 WRS Experience Mortality Table	2020 WRS Experience Mortality Table
Postretirement Adjustments: *	1.7%	1.7%

* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. The percentages listed above are the assumed annual adjustment based on the investment return assumption and the postretirement discount rate. Includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.

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Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class as of December 31, 2025 are summarized in the following table:

Asset Allocation Targets and Expected Returns¹ as of the Measurement Date December 31, 2024

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %²
Public Equity	38 %	7.0 %	4.3 %
Public Fixed Income	27	6.1	3.4
Inflation Sensitive	19	4.8	2.1
Real Estate	8	6.5	3.8
Private Equity/Debt	20	9.5	6.7
Leverage ³	(12)	3.7	1.1
Total Core Fund ³	100	7.5	4.8
Variable Fund Asset			
U.S. Equities	70	6.5	3.8
International Equities	30	7.4	4.7
Total Variable Fund	100	6.9	4.2

¹ Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

² New England Pension Consultants' Long-Term U.S. CPI (Inflation) Forecast: 2.6%.

³ The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used subject to an allowable range of up to 20%.

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The target allocation and best estimates of arithmetic real rates of return for each major asset class as of December 31, 2024 are summarized in the following table:

**Asset Allocation Targets and Expected Returns¹ as of the Measurement Date
December 31, 2023**

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %²
Public Equity	40 %	7.3 %	4.5 %
Public Fixed Income	27	5.8	3.0
Inflation Sensitive	19	4.4	1.7
Real Estate	8	5.8	3.0
Private Equity/Debt	18	9.6	6.7
Leverage ³	(12)	3.7	1.0
Total Core Fund ³	100	7.4	4.6
Variable Fund Asset			
U.S. Equities	70	6.8	4.0
International Equities	30	7.6	4.8
Total Variable Fund	100	7.3	4.5

¹ *Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations.*

² *New England Pension Consultants' Long-Term U.S. CPI (Inflation) Forecast: 2.7%.*

³ *The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used subject to an allowable range of up to 20%.*

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

Single Discount Rate

A single discount rate of 6.80% was used to measure the total pension liability as of December 31, 2025 and December 31, 2024. As of December 31, 2025, this discount rate was based on the expected rate of return on pension plan investments of 6.80% and a long term bond rate of 4.08% (Source: "20-Bond GO Index" is the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality as of December 31, 2024. In describing this index, the Bond Buyer notes that the bonds' average quality is roughly equivalent to Moody's Investors Services' Aa2 rating and Standard and Poor's Corp.'s AA.) As of December 31, 2024, the discount rate was based on the expected rate of return on pension plan investments of 6.80% and a long term bond rate of 3.77%. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.) Because of the unique structure of WRS, the 6.80% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Utility's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Utility's proportionate share of the net pension liability (asset) calculated using the current discount rate, as well as what the Utility's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

The sensitivity analysis as of December 31, 2025 follows:

	<u>1% Decrease to Discount Rate (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase to Discount Rate (7.80%)</u>
Utility's proportionate share of the net position liability (asset)	\$ 985,435	\$ 108,087	\$ (520,451)

The sensitivity analysis as of December 31, 2024 follows:

	<u>1% Decrease to Discount Rate (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase to Discount Rate (7.80%)</u>
Utility's proportionate share of the net position liability (asset)	\$ 877,889	\$ 90,806	\$ (459,913)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Neenah Water Utility

Notes to Financial Statements
December 31, 2025

10. Commitments and Contingencies

Claims and Judgments

From time to time, the Utility is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Utility legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Utility's financial position or results of operations.

11. Risk Management

Wisconsin Municipal Insurance Commission (WMIC) Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous municipalities as members.

The CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the municipalities which make up the membership of the WMIC.

The CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The Municipality's share of such losses is approximately 1%.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The Municipality does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC can be obtained directly from CVMIC's offices.

The Municipality shows the general obligation bond that it owes to WMIC in the insurance internal service fund (governmental activities column of government-wide statement of net position). The transactions of the organization are not included in these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Neenah Water Utility

Schedule of Proportionate Share of the Net Pension Liability (Asset) - Wisconsin Retirement System
Year Ended December 31, 2025

<u>Fiscal Year Ending</u>	<u>Proportion of the Net Pension Liability (Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Covered Payroll</u>	<u>Proportionate Share of the Net Pension Asset as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)</u>
12/31/25	0.13235373%	\$ 105,087	\$ 1,334,377	7.88%	98.79%
12/31/24	0.13280176%	90,806	1,197,015	7.59%	98.85%
12/31/23	0.13227138%	329,322	1,096,296	30.04%	95.72%
12/31/22	0.13110266%	(562,869)	1,202,652	46.80%	106.02%
12/31/21	0.13053840%	(424,231)	1,150,844	36.86%	105.26%
12/31/20	0.12971997%	(226,291)	1,100,597	20.56%	102.96%
12/31/19	0.12818106%	251,327	1,093,552	22.98%	96.45%
12/31/18	0.12552761%	(205,065)	1,103,125	18.59%	102.93%
12/31/17	0.12459281%	59,901	1,074,027	5.58%	99.12%
12/31/16	0.12458703%	121,833	1,086,882	11.21%	98.20%

Schedule of Employer Contributions - Wisconsin Retirement System
Year Ended December 31, 2024

<u>Fiscal Year Ending</u>	<u>Contractually Required Contributions</u>	<u>Contributions in Relation to the Contractually Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/25	\$ 98,332	\$ 98,332	\$ -	\$ 1,414,849	6.95%
12/31/24	92,072	92,072	-	1,334,377	6.90%
12/31/23	81,397	81,397	-	1,197,015	6.80%
12/31/22	74,000	74,000	-	1,096,296	6.75%
12/31/21	81,179	81,179	-	1,202,652	6.75%
12/31/20	77,682	77,682	-	1,150,844	6.75%
12/31/19	73,740	73,740	-	1,100,597	6.70%
12/31/18	73,268	73,268	-	1,093,552	6.70%
12/31/17	75,018	75,018	-	1,103,125	6.80%
12/31/16	70,885	70,885	-	1,074,027	6.60%

See notes to the required supplementary information

Neenah Water Utility

Notes to Required Supplementary Information
Year Ended December 31, 2025

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The Utility is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions.

	2016-2018	2019-2021
Long-term expected rate of return	7.2%	7.0%
Discount rate	7.2%	7.0%
Salary increases:		
Inflation	3.2%	3.0%
Seniority/Merit	0.2%-5.6%	0.1%-5.6%
Mortality	Wisconsin 2012 Mortality Table	Wisconsin 2018 Mortality Table
Postretirement adjustments	2.10%	1.90%
	2022-2024	2025
Long-term expected rate of return	6.8%	6.8%
Discount rate	6.8%	6.8%
Salary increases:		
Inflation	3.0%	3.0%
Seniority/Merit	0.1%-5.6%	0.1%-5.7%
Mortality	2020 WRS Experience Table	2020 WRS Experience Table
Postretirement adjustments	1.70%	1.70%

SUPPLEMENTARY INFORMATION

Neenah Water Utility

Water Utility Plant

Year Ended December 31, 2025

	Balance 1/1/25	Additions	Retirements	Balance 12/31/25
Source of Supply				
Land and land rights	\$ 23,941	\$ -	\$ -	\$ 23,941
Intakes	130,978	-	-	130,978
Total source of supply	<u>154,919</u>	<u>-</u>	<u>-</u>	<u>154,919</u>
Pumping				
Structures and improvements	1,961,066	1,500,756	-	3,461,822
Other power production equipment	282,592	48,223	-	330,815
Electric pumping equipment	1,165,752	64,681	-	1,230,433
Other pumping equipment	4,569	-	-	4,569
Total pumping	<u>3,413,979</u>	<u>1,613,660</u>	<u>-</u>	<u>5,027,639</u>
Water Treatment				
Land and land rights	98,239	-	-	98,239
Structures and improvements	16,399,657	106,739	26,685	16,479,711
Water treatment equipment	8,425,242	290,119	69,282	8,646,079
Total water treatment	<u>24,923,138</u>	<u>396,858</u>	<u>95,967</u>	<u>25,224,029</u>
Transmission and Distribution				
Distribution reservoirs and standpipes	2,477,083	-	-	2,477,083
Transmission and distribution mains	30,234,785	1,357,375	137,044	31,455,116
Services	7,274,151	488,551	111,435	7,651,267
Meters	2,642,496	600,315	393,985	2,848,826
Hydrants	3,216,213	245,901	28,325	3,433,789
Total transmission and distribution	<u>45,844,728</u>	<u>2,692,142</u>	<u>670,789</u>	<u>47,866,081</u>
General				
Structures and improvements	93,332	-	-	93,332
Office furniture and equipment	37,331	-	-	37,331
Computer equipment	217,556	-	-	217,556
Transportation equipment	399,762	175,486	102,429	472,819
Tools, shop and garage equipment	115,935	20,546	8,745	127,736
Laboratory equipment	66,297	-	-	66,297
Power-operated equipment	243,770	-	-	243,770
Communication equipment	48,881	-	-	48,881
SCADA equipment	1,211,510	-	-	1,211,510
Total general	<u>2,434,374</u>	<u>196,032</u>	<u>111,174</u>	<u>2,519,232</u>
Total water utility plant	<u>\$ 76,771,138</u>	<u>\$ 4,898,692</u>	<u>\$ 877,930</u>	<u>\$ 80,791,900</u>

Neenah Water Utility

Water Utility Operating Revenues and Expenses
Years Ended December 31, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Operating Revenues		
Sales of water:		
Unmetered	\$ 6,304	\$ 4,663
Metered:		
Residential	3,233,497	3,182,326
Commercial	1,112,385	1,073,911
Industrial	2,149,213	1,921,965
Public authorities	114,099	115,248
Total metered sales	6,609,194	6,293,450
Private fire protection	140,537	137,457
Public fire protection	1,791,950	1,766,049
Bad debt expense	(1,037)	(6,984)
Total sales of water	8,546,948	8,194,635
Other operating revenues:		
Forfeited discounts	62,768	63,759
Miscellaneous service revenue	24,119	40,067
Rents from water property	47,183	45,744
Other	75,917	63,361
Total operating revenues	8,756,935	8,407,566
Operating Expenses		
Operation and maintenance:		
Source of supply:		
Operation supervision and engineering	3,089	3,055
Maintenance:		
Supervision and engineering	12,356	12,222
Lake, river and other intakes	12,180	6,260
Total source of supply	27,625	21,537
Pumping:		
Operation supervision and engineering	14,563	14,009
Fuel for power production	167,202	160,028
Pumping labor	105,326	104,433
Miscellaneous	16,899	11,885
Maintenance:		
Supervision and engineering	17,399	16,857
Power production equipment	-	889
Pumping equipment	-	181
Total pumping	321,389	308,282
Water treatment:		
Operation supervision and engineering	32,020	31,751
Chemicals	797,267	659,750
Operation labor	370,148	362,919
Miscellaneous	102,904	89,697
Maintenance:		
Supervision and engineering	37,354	36,639
Structures and improvements	614,823	149,712
Water treatment equipment	208,432	124,507
Total water treatment	2,162,948	1,454,975

Neenah Water Utility

Water Utility Operating Revenues and Expenses
Year Ended December 31, 2025

	<u>2025</u>	<u>2024</u>
Transmission and distribution:		
Operation supervision and engineering	\$ 16,538	\$ 12,859
Storage facilities	9,197	5,151
Transmission and distribution lines	115,138	138,178
Meters	41,252	81,953
Customer installations	27,097	37,943
Miscellaneous	115,186	104,345
Maintenance:		
Supervision and engineering	12,638	8,945
Reservoirs and standpipes	408	5,151
Mains	215,691	160,812
Services	63,041	47,961
Meters	7,054	9,322
Hydrants	134,134	16,278
Miscellaneous	<u>(6,965)</u>	<u>(8,332)</u>
Total transmission and distribution	<u>750,409</u>	<u>620,566</u>
Customer accounts:		
Supervision	18,312	14,091
Meter reading	27,849	12,586
Accounting and collecting labor	<u>129,602</u>	<u>125,602</u>
Total customer accounts	<u>175,763</u>	<u>152,279</u>
Administrative and general:		
Salaries	254,623	235,267
Office supplies	10,148	5,938
Outside services employed	42,523	18,407
Property insurance	45,207	44,214
Injuries and damages	44,242	31,036
Employee pensions and benefits	518,040	490,909
Miscellaneous	33,044	31,326
Rents	<u>12,540</u>	<u>12,140</u>
Total administrative and general	<u>960,367</u>	<u>869,237</u>
Taxes	<u>97,603</u>	<u>96,738</u>
Total operation and maintenance	4,496,104	3,523,614
Depreciation	<u>1,757,967</u>	<u>1,688,466</u>
Total operating expenses	<u>6,254,071</u>	<u>5,212,080</u>
Operating income	<u>\$ 2,502,864</u>	<u>\$ 3,195,486</u>

Neenah Water Utility

Rate of Return - Regulatory Basis
Years Ended December 31, 2025 and 2024

	<u>Water</u>	
	<u>2025</u>	<u>2024</u>
Utility Financed Plant in Service		
Beginning of year	\$ 65,339,201	\$ 63,157,505
End of year	<u>68,819,586</u>	<u>65,339,201</u>
Average	<u>67,079,394</u>	<u>64,248,353</u>
Utility Financed Accumulated Depreciation		
Beginning of year	(26,492,678)	(25,639,097)
End of year	<u>(27,552,158)</u>	<u>(26,492,678)</u>
Average	<u>(27,022,418)</u>	<u>(26,065,888)</u>
Materials and Supplies		
Beginning of year	166,720	126,582
End of year	<u>125,003</u>	<u>166,720</u>
Average	<u>145,862</u>	<u>146,651</u>
Regulatory Liability		
Beginning of year	(96,309)	(96,309)
End of year	<u>(67,667)</u>	<u>(81,201)</u>
Average	<u>(81,988)</u>	<u>(88,755)</u>
Average net rate base	<u>\$ 40,120,850</u>	<u>\$ 38,240,361</u>
Operating income, regulatory basis	<u>\$ 2,186,867</u>	<u>\$ 2,601,236</u>
Rate of return (percent)	<u>5.45 %</u>	<u>6.80 %</u>
Authorized rate of return (percent)	<u>7.50 %</u>	<u>7.50 %</u>

This schedule is computed based on Public Service Commission of Wisconsin regulatory accounting which differs from accounting principles generally accepted in the United States of America due to GASB No. 34 as well as PSC order 05-US-105.